# OAK RIDGE SCHOOLS (A Department of the City of Oak Ridge, Tennessee) OAK RIDGE, TENNESSEE

Annual Comprehensive Financial Report

Year Ended June 30, 2021

and

**Independent Auditor's Report** 

### Annual Comprehensive Financial Report

June 30, 2021

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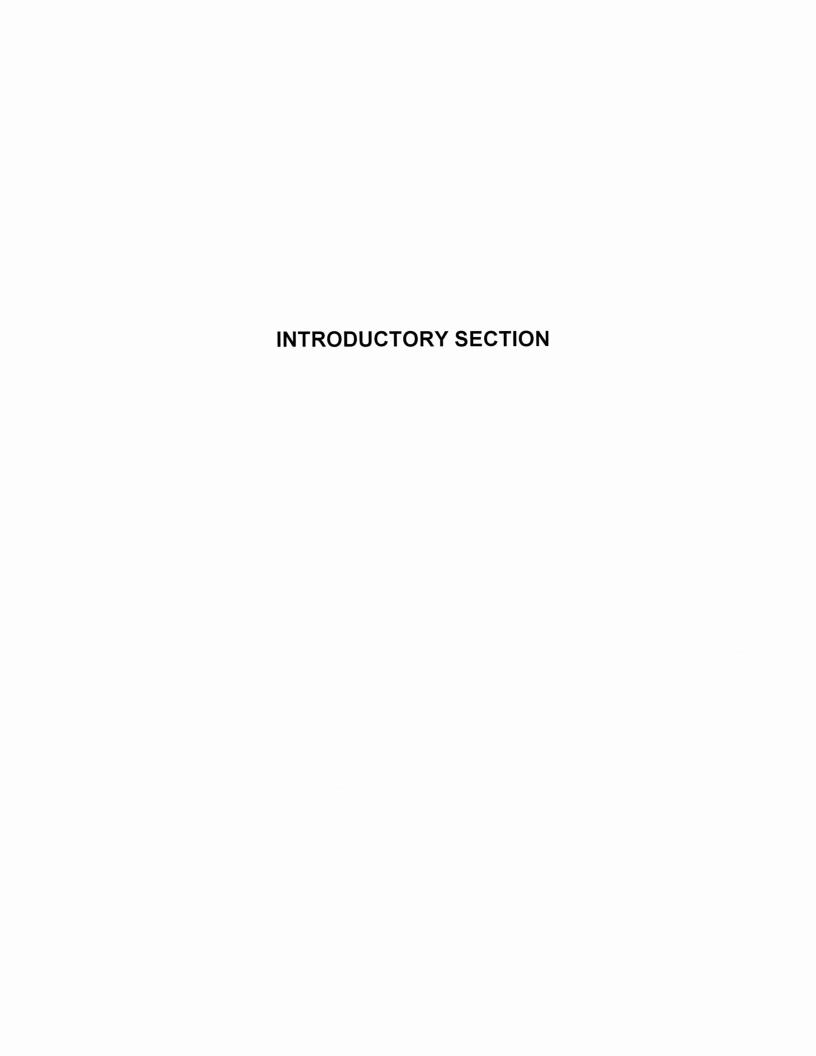
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## Oak Ridge Schools

## OFFICE OF Finance Director

Telephone (865) 425-9003

December 17, 2021

Board of Education Oak Ridge Schools Oak Ridge, Tennessee

#### **Annual Comprehensive Financial Report: (ACFR)**

The Annual Comprehensive Financial Report ("ACFR") of Oak Ridge Schools (the "Schools") for the year ended June 30, 2021, is submitted herewith. This report was prepared by the Schools' Business Services Department. Responsibility for both the accuracy of the presented data and the completeness and fairness of the presentation, including all disclosures, rests with Oak Ridge Schools. Oak Ridge Schools believe the data, as it is presented and has been submitted to the independent auditing firm, is accurate in all material respects; that it is presented in a manner designed to fairly set forth the financial activity of all various funds; and that it contains all disclosures necessary to enable the reader to gain a complete understanding of the Schools' financial activities. This report includes all funds of the Schools and discusses in greater detail its financial position in the narrative to follow, the introduction, and the additional analysis sections of the analysis that cover the Schools' financial operating procedures, in addition to the financial highlights.

The ACFR for the year ended June 30, 2021, is presented in accordance with the reporting model adopted by the Governmental Accounting Standards Board ("GASB") Statement No. 34, Basic Financial Statements—and Management's Discussion and Analysis—for State and Local Governments issued in June 1999. The presentation of the ACFR includes: The Oak Ridge Schools' department-wide financial statements, fund financial statements, notes to the financial statements and required supplementary information. An additional section in the ACFR is the introductory section which includes this transmittal letter, the Schools' organizational chart and a list of principal officials and how corresponding departments are organized to be financially efficient for the betterment of educating our students.

All combined and individual fund statements and schedules as required by law, for all major funds are included, along with required schedules as required by the Tennessee Comptroller of the Treasury. The statistics provided within were selected from all financial and demographic information, generally presented on a multiyear basis. The Schools are required to undergo an annual single audit in conformity with provisions of the Single Audit Act of 1996 and the U.S. Office of Management and Budget Circular A-133, Audits of States, Local Governments and Non-Profit Organizations, and under the direction of the Office of the Comptroller of the Treasury of the State of Tennessee.

Information related to this single audit, including the audit findings and recommendations, and independent auditor's reports on internal control and compliance with applicable laws and regulations, is included in the Internal Control and Compliance Section.

The remainder of this transmittal highlights the governance structure, the mission, the accomplishments and initiatives, the economic conditions and outlook, and the financial activities of the Schools.

#### Governance

The governance of the Schools is overseen by a five-member board of education (the "Board") that is elected by the citizens. Each member is elected to a four-year term with the elections being staggered so that not all positions are voted on during the same year.

Board meetings are scheduled the third Monday of the month and are held in the Schools' Administration Building. Regular work sessions may be scheduled when necessary and held at the Schools' administration building conference room. Special meetings are scheduled as needed and announced in compliance with public notice requirements, never allowing a meeting to be circumvented, but rather simply moved to account for at least one meeting per month on average. The Board has final control over local school matters limited only by the City Charter, state legislature, by the courts, and by the will of the people as expressed in School Board elections. Board decisions are based on majority vote of a guorum of the Board.

In general, the Board adopts policies, sets direction for curriculum, employs the superintendent and oversees the operations of the Schools, including the Business and Operations Department. The Board is also responsible for setting salaries, acting as a board of appeals in personnel and student matters, confirming recommendations for textbook adoptions, and adopting and amending the annual budget as recommended by the Superintendent.

The Board has responsibilities and control over all activities related to the public school education within the City's boundaries. Even though there is considerable association between such other entities as the Anderson and Roane counties Boards of Education, this report is restricted, only, to the actual activities of Oak Ridge Schools.

#### **Vision**

Every student receives the highest-quality education and graduates prepared for college, career and life successes.

#### Mission

Provide an adaptive and challenging learning environment and instruction that prepares each student for excellence in education and the workplace, while cultivating integrity, responsibility and a sustained passion for continued learning.

#### **History and Outlook**

Oak Ridge Schools started on October 4, 1943, when 637 students enrolled in three schools: the High School, Robertsville and Elm Grove. From that date, Oak Ridge Schools have provided quality education and continued the tradition begun during the Manhattan Project.

One reason Alden Blankenship gave for accepting the challenge to be Oak Ridge Schools' first Superintendent of Schools was, "In such a situation it might be possible to make schools real community centers. The program could surely be planned to meet the actual needs of the children. There would be no sacred customs or traditions barring one's way. In spite of the existing shortage of teachers, a system of merit would be established with no political strings attached. Recruiting personnel from all parts of the nation to fit into community of as cosmopolitan a makeup as this promised to be quite an adventure in itself."

That was the beginning. One man saw the possibility and created the vision that was quickly implemented, that was quickly accepted by the administrative staff, parents and teachers alike. It required work, but it provided enormous rewards immediately and ongoing. Nothing like it had ever been attempted before.

Oak Ridge City Historian, Bill Wilcox, has said of those early years, "the bar was set very high those first four formative years in terms of academic standards and expectations." We find the same situation existing today in Oak Ridge Schools. The "bar" of achievement has been raised by new standards being imposed and a changing demographic in our student population. Our schools must respond, as did Blankenship.

Only by having the best staff and teachers, the most engaged parents, the communities and neighborhoods pulling strongly together behind their schools, can Oak Ridge Schools hope to meet the new challenges of higher state standards, changing demographics and the requirement to ensure that all students achieve to their highest potential.

The Oak Ridge Schools started with a most unusual requirement, they had to be top-notch, and absolutely nothing less was acceptable. General Groves demanded it and Blankenship saw to it. Groves was smart enough to give Blankenship his appointment and encouraged him to reach for the sky and he did.

The same is true today for Oak Ridge Schools. Historically, Oak Ridge Schools began with the standards so high that only the very best teachers and administrators could guide the educational process sufficiently to achieve the standards. The children who were placed in the schools by the scientist, engineers, craftsmen, and others who brought their families to Oak Ridge to help win WWII, were obviously given the best education possible at the time.

In the 2021 fiscal year, Oak Ridge City Schools were comprised of a preschool serving 203 students (ages 3-4), four elementary schools serving 1,533 students, two middle schools serving 1,401 students, and one high school serving 1,492 students. With a licensed staff of 391, our 670 employees work hard each day for our students. Eighty percent of our teachers hold a master's level degree and above.

#### Highlights of the Oak Ridge Schools Fiscal Year 2021 Finances

#### Revenues

The major sources of revenues for Oak Ridge Schools are Anderson and Roane counties, the State of Tennessee, the City of Oak Ridge, and the Federal Government.

#### County Revenues

County revenues come from two primary sources, property and sales tax, and are allocated to school systems based on their proportion of student attendance. The fiscal year ("FY") 2021 budget contained a projected increase in County funds of \$1,241,415 over the FY 2020 budgeted amount. County funds represented approximately 29.41% of the Oak Ridge Schools FY 2021 adopted budget.

#### State Revenues

Representing approximately 39.99% of total budget revenues for the Oak Ridge Schools' budget, state funds must be used for programming guidelines of the Education Improvement Act and the BEP 2.0. The Basic Education Program funding ("BEP") is a proportional funding formula based on a number of factors which include: number of certified staff, average daily attendance, and insurance and retirement costs among others. Overall, the projected state funds increased by \$522,000. It should be noted that FY 1998 was the last year our system received BEP phased-in funding increases. Beginning in FY 1999 and in future years, all increases or decreases will be dictated primarily by student enrollment and fluctuations in State funds for teacher salaries and health insurance, etc. BEP 2.0 funding initiatives began in FY 2008 with specific spending requirements.

#### City Revenues

Funds from the City of Oak Ridge were budgeted with a \$ - 0 - increase for FY 2021 Budget. Overall City funding represents approximately 25.21% of total school revenues.

#### Staff Development

Oak Ridge Schools believe the key to excellence of our school system will continue to be a highly qualified and dedicated staff with the encouragement and support to pursue innovated learning strategies. The goal of Oak Ridge Schools Professional Development is to improve student achievement and system wide cohesion by building the knowledge and skills of our staff through collaborative effort. Budgeted funds are provided, grants are solicited, and other additional funding opportunities are sought, at both building level and system level for staff development.

### Special Education-At-Risk

Special education programs serve the gifted, medically fragile and disabled students. To adequately meet the expectations from the "No Child Left Behind" and the "Every Student Succeeds Act" for special education students, special education staff is needed to address the increased number of students entering Oak Ridge Schools who have met the federal and state criteria to receive special education services. The additional staff positions have, and will have, a direct impact on the educational instruction for our special needs students and students who are non-English speakers being served in the Oak Ridge School system.

#### Technology Initiatives

The Oak Ridge Schools District operates with an annual Technology Plan. This plan calls for the replacement of computers, improved internet access, instructional and administration software, and staff training based on thorough research and trend data supporting the use of technology. The technology department will continue to make technology available, capable, and reliable to students, teachers, administrators, and support staff throughout the system.

### Other Information.

#### Internal Controls

An internal controls structure that has been designed, managed and maintained by the Schools is in place to ensure the district's assets are protected from loss, theft and misuse and to ensure that accurate accounting data is compiled in the preparation of the financial statement in conformity with U.S. Generally Accepted Accounting Principles ("GAAP"). The internal control structure is designed to provide reasonable, but not absolute, assurance that these objectives are met. The Business and Support Services organization chart is attached. In complying with GAAP, Oak Ridge Schools implements all applicable GASB accounting pronouncements.

#### Independent Audit

State law and the City Charter require an annual audit of the accounts and financial records of the Schools by independent certified public accountants selected by the Board of Education. Brown Jake & McDaniel, P.C. has issued an unmodified opinion on the financial statements of Oak Ridge Schools for the year ended in June 30, 2021. The independent auditors' report has been included in this report at the front of the financial section.

#### Management's Discussion and Analysis ("MD&A")

Generally Accepted Accounting Principles require that management provide a narrative introduction, overview, and analysis to accompany the financial statements in the form of the MD&A. This Letter of Transmittal is designed to complement the MD&A and should be read in conjunction with it. The Schools' MD&A can be found immediately following the Independent Auditor's Report.

#### <u>Acknowledgements</u>

The preparation of this report on a timely basis could not be accomplished without the efficient and dedicated services of the entire staff of the Business Services Department. We would like to express our appreciation to all members of the department who assisted and contributed to its preparation.

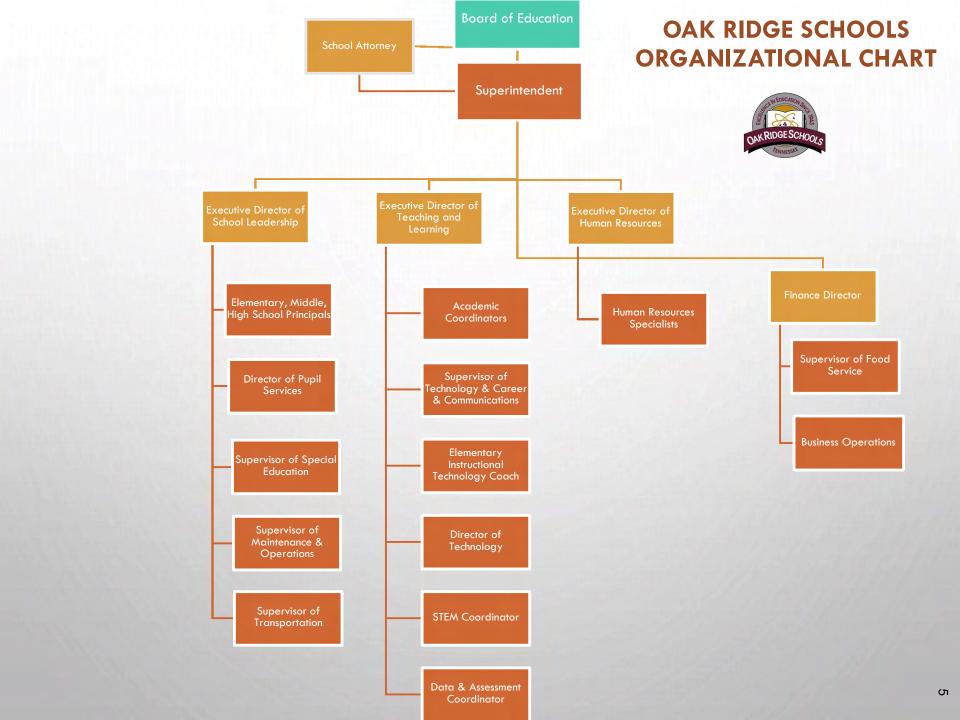
We also wish to thank members of the Board of Education for their continued consideration and support, and for planning and conducting the financial operations of the Schools in a responsible and progressive manner.

Respectfully submitted,

Par Smish

Pat Smith

**Finance Director** 



#### List of Principal Officials

June 30, 2021

#### Board of Education

Title	Name
Chairman	Keys Fillauer
Vice Chairman	Laura McLean
Board Member	Angi Agle
Board Member	Erin Webb
Board Member	Benjamin J. Stephens

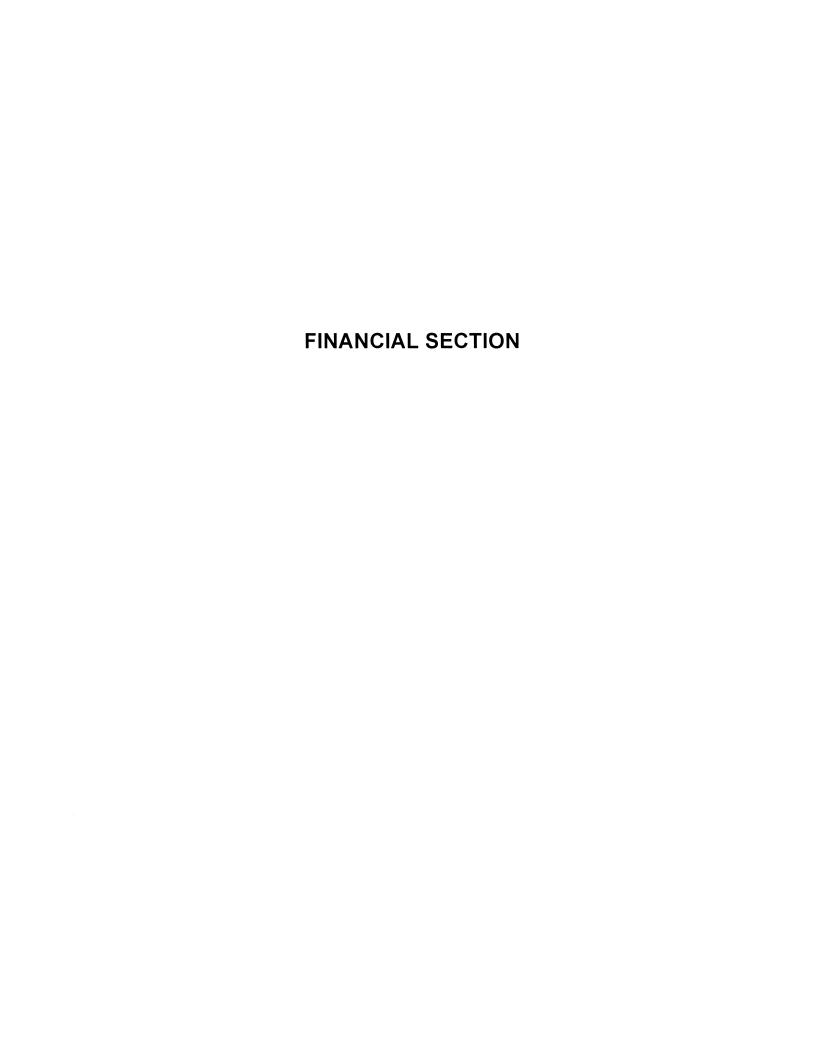
Title Name

Superintendent of Schools
Executive Director of Teaching and Learning
Executive Director of School Leadership
Executive Director of Human Resources
School Attorney
Director of Pupil Services
Director of Technology
Finance Director
Supervisor of Career Readiness and Communications
Supervisor of Data Services
Supervisor of Food Services
Supervisor of Maintenance and Operations

Supervisor of Special Education

Supervisor of Transportation and Safety

Bruce Borchers, Ed. D
Kelly Williams, Ed. D
Bruce Lay
Matthew Bradburn
Larry Giordano
Larrissa Henderson, Ed. D
Doug Cofer
Pat Smith
Holly Cross, Ed. D
Jeff Edmonds
Jennifer Taylor
Allen Thacker
Myles Hebrard, Ed. D
Clifford Bunch



## **BROWN JAKE & McDANIEL, PC**

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MEMBERS
AMERICAN INSTITUTE OF
CERTIFIED PUBLIC ACCOUNTANTS

Independent Auditor's Report

Board of Education Oak Ridge Schools Oak Ridge, Tennessee

#### Report on the Financial Statements

We have audited the accompanying financial statements of the governmental activities, the aggregate discretely presented component unit, each major fund, the aggregate remaining fund information, and the budgetary comparison statements of the General Purpose School Fund and School Federal Projects Fund of the Oak Ridge Schools (the "Schools"), Oak Ridge, Tennessee, a special revenue fund of the City of Oak Ridge, Tennessee, as of and for the year ended June 30, 2021, and the related notes to the financial statements, which collectively comprise the Schools' basic financial statements as listed in the table of contents.

#### Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

#### Auditor's Responsibility

Our responsibility is to express opinions on these financial statements based on our audit. We did not audit the financial statements of the Oak Ridge Public Schools Education Foundation, Inc. (the "Foundation"), a discretely presented component unit, which represents \$4,959,961, \$4,959,961 and \$86,672, respectively, of the assets, net position, and revenues (losses) of the discretely presented component unit. Those statements were audited by other auditors whose report has been furnished to us, and our opinion, in so far as it relates to the amounts included for the Foundation, is based solely on the report of other auditors. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.



We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

#### **Opinions**

In our opinion, based on our audit and the report of other auditors, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the aggregate discretely presented component units, each major fund, the aggregate remaining fund information and the respective budgetary comparison statements of the General Purpose School Fund and the School Federal Projects Fund of the Oak Ridge Schools, Oak Ridge, Tennessee, as of June 30, 2021, and the respective changes in financial position thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America.

#### Emphasis of Matter

As discussed in Note 1, the financial statements of the Schools are intended to present the financial position, and the changes in financial position of only that portion of the governmental activities, discretely presented component units, each major fund, the aggregate remaining fund information of the City of Oak Ridge, Tennessee that is attributable to the transactions of the Schools. They do not purport to, and do not, present fairly the financial position of the City of Oak Ridge, Tennessee as of June 30, 2021, the changes in its financial position, or, where applicable, its cash flows for the year then ended in conformity with accounting principles generally accepted in the United States of America. Our opinion is not modified with respect to this matter.

#### Other Matters

#### Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis on pages 10 through 19 and the required supplementary information on pages 87 through 96 be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We and other auditors have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

#### Other Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the Schools' basic financial statements. The introductory section, the other supplementary information, and the statistical section are presented for purposes of additional analysis and are not a required part of the basic financial statements. The schedule of expenditures of federal and state awards and the schedule of noncash federal awards are presented for the purposes of additional analysis as required by Title 2 U.S. Code of Federal Regulations (CFR) Part 200, Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards, and are also not required parts of the basic financial statements.

The combining and individual nonmajor fund financial statements, the schedule of expenditures of federal and state awards, the schedule of noncash federal awards, and the other supplementary information are the responsibility of management and were derived from and relate directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the

auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, based on our audit and the report of other auditors, the combining and individual nonmajor fund financial statements, the schedule of expenditures of federal and state awards, the schedule of noncash federal awards, and the other supplementary information are fairly stated in all material respects in relation to the basic financial statements as a whole.

The introductory section and the statistical section have not been subjected to the auditing procedures applied in the audit of the basic financial statements and, accordingly, we do not express an opinion or provide any assurance on them.

#### Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated December 16, 2021, on our consideration of the Schools' internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is solely to describe the scope of the testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the School's internal control over financial reporting or on compliance. In accordance with the Uniform Guidance, we have also issued our report dated December 16, 2021 on our consideration of the Schools' internal control over major programs and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. These reports are an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the Schools' internal control over financial reporting and compliance.

lake + McDanielyt

Knoxville, Tennessee December 16, 2021

## MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE FISCAL YEAR ENDED JUNE 30, 2021

As management of Oak Ridge Schools (the "Schools"), we offer readers of the Schools' financials statements this narrative overview and analysis of the financial activities of the Schools for the fiscal year ended June 30, 2021.

Management's Discussion and Analysis ("MD&A") focuses on current year activities and resulting changes. Please consider the information presented here in conjunction with our Letter of Transmittal (beginning page 1) and the Schools' accompanying financial statements (beginning page 20).

#### **INDEPENDENT AUDIT**

The unmodified opinion of our independent external auditors, Brown, Jake and McDaniel, P.C., is included in this report on pages 7 through 9.

#### **FINANCIAL HIGHLIGHTS**

Highlights of the financial statements for the year ended June 30, 2021, for Oak Ridge Schools are as follows:

- Net Position. Total governmental assets and deferred outflows of resources at yearend were \$106.5 million and were more than liabilities and deferred inflows of resources by \$9.8 million. Of the total net position, the Schools had a balance of \$6.8 million in unrestricted net position. Net position increased from fiscal year ("FY") 2020 to FY 2021 by \$10,800,446.
- Fund Balances. At year end, the Schools' governmental funds reported combined ending fund balances of \$15.9 million, of which \$11.8 million is available for spending at the Schools' discretion (unrestricted fund balance).
- General Purpose School Fund Fund Balance. During the current year, total fund balance for the General Purpose School Fund decreased by \$33,709 to \$13.7 million or 18.3% of current year expenditures. During the current year, unrestricted fund balance for the General Purpose School Fund increased by \$1,674,182 to \$11.7 million or 15.6% of current year expenditures.
- Governmental-type Revenues and Expenses. Governmental-type revenues were \$84.8 million for FY 2021 and \$70.8 million for FY 2020. Governmental-type expenses for FY 2021 were \$75.1 million which includes depreciation expense of \$3.6 million.
- Capital Assets. Net capital assets decreased by \$0.5 million during FY 2021, which was due to current year depreciation expense exceeding capital asset additions.

#### **SUMMARY OF ORGANIZATION**

Oak Ridge Schools were established by the City of Oak Ridge, Tennessee (the City) under the provisions of the City's Charter, Article VI, Section 1-18. The City of Oak Ridge is located in Anderson and Roane Counties. The Schools began operations on June 16, 1959.

## MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE FISCAL YEAR ENDED JUNE 30, 2021

Prior to this date, the Schools were operated by the U.S. Atomic Energy Commission, from 1943 through June 15, 1959. The Schools are governed by a Board of Education (the "Board") composed of five citizens who live within the City. Board members serve for a term of four years and are elected by citizens via a city-wide vote. The Board hires a School Superintendent who manages the Schools.

The Schools operate seven schools which consist of four elementary, two middle, and one high school. All of the Schools are accredited by the Southern Association of Colleges and Schools (SACS). In addition, the Schools operate a system-wide preschool program and an elementary extended childcare program.

The Schools receive annual funding from the City of Oak Ridge and a pro-rata share of property taxes and local option sales taxes from Anderson and Roane counties based upon weighted average daily attendance. The Oak Ridge City Council annually approves the Schools' appropriations for its five governmental funds.

#### **OVERVIEW OF THE ANNUAL FINANCIAL STATEMENTS**

Management's Discussion and Analysis serves as an introduction to the basic financial statements and supplementary information. The MD&A represents management's examination and analysis of the Schools' financial condition and performance. Summary financial statement data, key financial and operational indicators used in the Schools' budget and other management tools were used for this analysis.

The Schools' basic financial statements comprise five main components: (1) departmental-wide financial statements, (2) fund financial statements, (3) notes to the financial statements, (4) required supplementary information, and (5) supplementary section.

**Departmental-Wide Financial Statements.** The Schools operate under the City Charter and are considered a department of the City; therefore, these financial statements are "blended" within the City's financial statements. The departmental-wide financial statements are designed to provide readers with a broad overview of the Schools' finances, in a manner similar to a private-sector business.

The statement of net position presents information on all of the assets, liabilities and deferred outflows /inflows of the Schools, with the difference reported as net position. Over time, increases or decreases in net position may serve as a useful indicator of whether the financial position of the Schools is improving or deteriorating.

The statement of activities presents information showing how the net position of the Schools changed during the most recent fiscal year. All changes in net position are reported as soon as the underlying event giving rise to the change occurs, regardless of the timing of related cash flows; thus, some revenues and expenses are reported in this statement for items that will only result in cash flows in future fiscal periods (e.g., long-term liabilities).

The departmental-wide financial statements include not only the Board of Education itself (known as the primary department), but also a legally separate component unit, the Oak Ridge Public Schools Education Foundation, Inc. (the "Foundation"), which provides financial support to the

## MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE FISCAL YEAR ENDED JUNE 30, 2021

Schools. Financial information for the Foundation is reported separately from the financial information for the primary department.

The departmental-wide financial statements can be found on pages 20 through 22 of this report.

**Fund Financial Statements.** A fund is a group of related accounts that is used to maintain control over resources that have been segregated for specific activities or objectives. The Schools, like other local governments, use fund accounting to ensure and demonstrate compliance with finance-related legal requirements. All of the funds of the Schools can be divided into three categories: governmental funds, proprietary funds, and fiduciary funds.

**Governmental Funds.** Governmental funds are used to account for essentially the same functions reported as governmental activities in the departmental-wide financial statements. However, unlike the departmental-wide financial statements, governmental fund financial statements focus on near-term inflows and outflows of spendable resources, as well as on balances of spendable resources available at the end of the fiscal year. Such information may be useful in evaluating the government's near-term financing requirements.

Because the focus of governmental funds is narrower than that of the departmental-wide financial statements, it is useful to compare the information presented for governmental funds with similar information presented for governmental activities in the departmental-wide financial statements. By doing so, readers may better understand the long-term impact of the government's near-term financing decisions. Both the governmental fund balance sheet and the governmental fund statement of revenues, expenditures, and changes in fund balance provide a reconciliation to facilitate this comparison between governmental funds and governmental activities.

The Schools maintain five individual governmental funds. Information is presented separately in the governmental fund balance sheet and in the governmental fund statement of revenues, expenditures, and changes in fund balances for the General Purpose Schools Fund and School Federal Projects Fund, each of which are considered to be major funds. The Schools' three non-major funds are the Other Education Special Revenue Fund, the Extended School Program Fund, and Central Cafeteria Fund.

The basic governmental fund financial statements, and reconciliations to the government-wide financial statements can be found on pages 23 through 26 of this report.

**Budget to Actual Comparison - Major Funds.** The Schools adopt an annual appropriated budget for all governmental funds. A budgetary comparison statement has been provided for the General Purpose School Fund and the School Federal Projects Fund (major funds) to demonstrate compliance with this budget. Budget to actual comparison for the major funds can be found on pages 27 through 28 of this report.

**Fiduciary Funds.** Fiduciary funds are used to account for resources held for the benefit of parties outside the governmental entity. Fiduciary funds are not reflected in the departmental-wide financial statement because the Schools cannot use these funds to finance its operations.

## MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE FISCAL YEAR ENDED JUNE 30, 2021

The Schools use a private purpose trust fund to account for the college scholarships which are awarded to graduating seniors on an annual basis. The basic fiduciary fund financial statements can be found on pages 29 and 30 of this report.

**Notes to the Financial Statements:** The notes provide additional information that is essential for a full understanding of the data provided in the departmental-wide and fund financial statements. The notes to the financial statements can be found on pages 31 through 86 of this report.

**Required Supplementary Information (RSI):** This information provides various schedules related to the Tennessee Consolidated Retirement System ("TCRS") plans for the Schools' personnel. Also included are schedules related to the TGOP OPEB Plan and the TNP OPEB Plan for retirees which can be found on pages 95 and 96 of this report.

**Supplementary Section:** This information provides comparative financial statements for individual funds, schedules of expenditures of federal and state awards and noncash federal awards. The supplementary information can be found on pages 97 through 126 of this report.

#### **DEPARTMENTAL-WIDE FINANCIAL ANALYSIS**

As noted earlier, net position may serve over time as a useful indicator of a government's financial position. The Schools' governmental-type assets and deferred outflows of resources were greater than liabilities and deferred inflows by \$9.8 million for June 30, 2021, and assets and deferred outflows of resources were less than liabilities and deferred inflows by (\$1.0) million for June 30, 2020, respectively.

Table 1

	Net Po	SICIOII		
	2021	2020	Increase (Decrease)	Percentage Change
Assets				
Current and Other Assets	\$ 27,318,842	\$ 28,049,367	\$ (730,525)	-2.60%
Capital Assets	71,030,230	71,500,934	(470,704)	-0.66%
Total Assets	\$ 98,349,072	\$ 99,550,301	\$ (1,201,229)	-1.21%
Deferred Outflows of Resources	\$ 8,126,904	\$ 6,692,724	\$ 1,434,180	21.43%
Liabilities				
Current Liabilities	\$ 9,871,008	\$ 9,450,939	\$ 420,069	4.44%
Noncurrent Liabilities	81,151,692	79,313,023	1,838,669_	2.32%
Total Liabilities	\$ 91,022,700	\$ 88,763,962	\$ 2,258,738	2.54%
Deferred Inflows of Resources	\$ 5,681,641	\$ 18,507,874	\$ (12,826,233)	-69.30%
Net Position				
Net Investment in Capital Assets	\$ (8,264,370)	\$ (6,865,976)	\$ (1,398,394)	20.37%
Restricted	11,235,693	13,797,680	(2,561,987)	-18.57%
Unrestricted	6,800,312	(7,960,515)	14,760,827	-185.43%
Total Net Position	\$ 9,771,635	\$ (1,028,811)	\$ 10,800,446	-1049.80%

## MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE FISCAL YEAR ENDED JUNE 30, 2021

By far the largest portion of the Schools' net position reflects its net investment in capital assets (e.g., land, buildings, machinery, and equipment), less any related debt used to acquire those assets that is still outstanding. The Schools use these capital assets to provide services to students; consequently, these assets are not available for future spending. Although the Schools' investment in its capital assets is reported net of related debt, it should be noted that the resources needed to repay this debt must be provided from the City, since the capital assets themselves cannot be used to liquidate these liabilities.

The unrestricted net position may be used to meet the Schools' obligations to students, employees, and creditors as well as help fund next year's budget.

The Schools' governmental change in net position increased by \$9,680,993 and \$4,688,724, during FY 2021 and FY 2020, respectively.

Table 2
Statement of Revenues, Expenses and Change in Net Position

	uco, Expenseo una		_	
	2021	2020	Increase (Decrease)	Percentage Change
Revenues	2021	2020	(Decrease)	Change
Program Revenues:				
Charges for Services	\$ 469,020	\$ 635,899	\$ (166,879)	-26.24%
Operating Grants and Contributions	32,726,675	28,938,320	3,788,355	13.09%
General Revenues:	02,720,070		0,,00,000	
Property Taxes	11,702,900	11,445,587	257,313	2.25%
Other Local Taxes	8,118,281	7,094,865	1,023,416	14.42%
Investment Income	92,158	136,533	(44, 375)	-32.50%
Investment Income (Loss) - Change in Fair	,		( , ,	
Value of Derivative Interest Rate Swaps	8,617,220	(2,265,857)	10,883,077	-480.31%
OPEB Income	300,817	-	300,817	_
Contributions	228,094	110,456	117,638	106.50%
Miscellaneous	359,861	380,465	(20,604)	-5.42%
Transfer to City for Debt Service	(287,205)	-	(287,205)	-
Transfers from the City's General Fund	22,448,191	24,350,126	(1,901,935)	-7.81%
Total Revenues	84,776,012	70,826,394	13,949,618	19.70%
Program Expenses				
Instructional	37,718,145	37,165,827	552,318	1.49%
Support Services	24,154,069	20,757,959	3,396,110	16.36%
Non-Instructional	4,393,093	4,668,489	(275,396)	-5.90%
Other Capital Outlay	58,308	-	58,308	-
Internal School Fund	780,618	-	780,618	-
Interest on Long-Term Debt	7,990,786	3,545,395	4,445,391	125.38%
Total Expenses	75,095,019	66,137,670	8,957,349	13.54%
Change in Net Position	9,680,993	4,688,724	4,992,269	106.47%
Beginning Net Position, as Previously Stated	(1,028,811)	(5,717,535)	4,688,724	-82.01%
Restatement - See Note 23	1,119,453		1,119,453	-
Beginning Net Position, as Restated	90,642	(5,717,535)	5,808,177	
Ending Net Position	\$ 9,771,635	\$ (1,028,811)	\$ 10,800,446	-1049.80%

The change in net position in FY 2021 was comparable to the prior year.

## MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE FISCAL YEAR ENDED JUNE 30, 2021

**Revenues.** The Tennessee Education Improvement Act ("EIA") of 1992 established the Tennessee Basic Education Program ("BEP") as the funding formula for kindergarten through grade twelve education in Tennessee. The components of the formula are grouped into two categories for determining the state and local share of formula funding in each school system: classroom and non-classroom. The EIA requires the state to pay 75% of the statewide cost of the classroom components and 50% of the statewide cost of the non-classroom components.

The split within the BEP formula between funding for classroom and non-classroom components has remained fairly constant at the statewide and at the system level, with classroom components making up about 70% of the total. The split between classroom and non-classroom categories in actual local spending varies from that in the BEP formula for several reasons. For example, the BEP formula does not include the cost of local salary supplements. As a result, the actual percent of funds spent in the classroom category may be greater than the percentage of the BEP formula that falls into the classroom category. The Schools' BEP revenues during FY 2021 and FY 2020 were \$23,279,248 and \$22,869,340, respectively, representing a 1.8% increase.

Local taxes which consist of Anderson County and Roane County property taxes and local option sales taxes were \$19,821,181 in FY 2021 and \$18,540,452 in FY 2020, for a 6.9% increase.

**Expenses.** Annual cash payments from the City's General Fund were \$15,493,963 for FY 2021 and \$15,493,963 for FY 2020, resulting in a 0.0% increase.

Annual payments from the City's Debt Service Fund were \$6,604,939 during FY 2021 and \$7,172,611 during FY 2020 for principal and interest payments related to City issued school debt for a 7.9% decrease.

The city also issued school debt totaling \$40,445,000 and used those funds and existing cash from other bond issues to refund existing debt of \$38,924,088 and for capital improvements totaling \$349,289 during FY21.

Instructional expenses represent the largest category for FY 2021 and FY 2020 with expenses of \$37,718,145 and \$37,165,827, respectively, which is 50% and 56% of total expenses in FY 2021 and FY 2020, respectively.

#### FINANCIAL ANALYSIS OF THE SCHOOLS' FUNDS

As noted earlier, the Schools use fund accounting to ensure and demonstrate compliance with finance and related legal requirements.

**Governmental Funds.** The focus of the Schools' governmental funds is to provide information on near-term inflows, outflows, and balances of spendable resources. Such information is useful in assessing the Schools' financing requirements. In particular, unassigned fund balance may serve as a useful measure of the Schools' net resources available for spending at the end of the fiscal year.

## MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE FISCAL YEAR ENDED JUNE 30, 2021

As of June 30, 2021, the Schools' governmental funds reported a combined fund balance of \$15,947,003, an increase of \$1,192,115 from the previous year. The unassigned fund balance of \$11,323,265 is 71% of the combined fund balances. The unassigned fund balance is available for spending at the Schools' discretion. Pursuant to GASB Statement No. 54, the remainder of the fund balance is classified as nonspendable - \$41,978, restricted for a specific purpose per enabling legislation (Career Ladder/Extended Contract and Support Services/Non-instructional) - \$1,055,603, \$1,069,165 for Internal School Funds, restricted bond proceeds - \$1,574,367, restricted Stabilization Reserve Trust - \$452,740 and unspent for a specific purpose per action by the Board of Education - \$429,885.

Table 3
Balance Sheets - Governmental Funds

	2021	2020
Total Assets	\$ 21,279,236	\$ 19,179,470
Total Liabilities and Deferred Inflows of Resources	\$ 5,332,233	\$ 4,424,582
Fund Balances: Nonspendable Restricted Committed Unassigned Total Fund Balances	41,978 4,151,875 429,885 11,323,265 15,947,003	70,338 4,627,928 596,510 9,460,112 14,754,888
Total Liabilities, Deferred Inflows of Resources and Fund Balances	\$ 21,279,236	\$ 19,179,470

Table 4
Statements of Revenues, Expenditures and Changes
in Fund Balance - Governmental Funds

	2021	2020
Revenues		
Local Taxes	\$ 19,821,180	\$ 18,540,452
Charges for Services	700,478	909,659
Other Local Sources	367,897	349,569
State of Tennessee - BEP	23,279,248	22,869,340
State of Tennessee - Other	1,185,950	980,518
Federal Government	7,464,559	5,483,217
Other Local Revenues	730,330	-
SRT Investment Income	73,380	_
Other	73,967	
Total Revenues	53,696,989	49,132,755
Expenditures		
Instructional	36,421,605	34,470,126
Support Services	24,532,122	22,841,155
Non-Instructional	5,641,357	4,839,309
Capital Outlays	2,585,290	5,615,616
Debt Service	6,604,939	7,307,095
Total Expenses	75,785,313	75,073,301
Total Other Financing Sources (Uses) - Net	22,160,986	26,792,997
Net Changes in Fund Balances	72,662	852,451
Beginning Net Position, as Previously Stated	14,754,888	13,902,437
Restatement - See Note 23	1,119,453	
Beginning Net Position, as Restated	15,874,341	13,902,437
Ending Net Position	\$ 15,947,003	\$ 14,754,888

#### MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE FISCAL YEAR ENDED JUNE 30, 2021

**General Purpose School Fund.** The General Purpose School Fund is the main operating fund of the Schools. At June 30, 2021, unrestricted fund balance was \$11,654,847 while total fund balance was \$13,684,069. As a measure of the fund's liquidity, it may be useful to compare both unrestricted fund balance and total fund balance to total expenditures. Unrestricted fund balance represents 17.3% of total general purpose school fund expenditures. The total fund balance represents 20.3% of total general purpose school fund expenditures.

The fund balance of the Schools' General Purpose School Fund decreased by \$33,709 during the current fiscal year. A few highlights of the General Purpose School Funds are as follows:

- Revenues and other net financing sources were \$112,684,624 for FY 2021 and \$83,600,148 for FY 2020, an increase of \$29,084,476 due primarily to a bond issue used to refund existing bonds.
- Expenditures and other financing uses were \$112,718,333 for FY 2021 and \$82,884,882 for FY 2020, an increase of \$29,833,451 due primarily to a bond issue used to refund existing bonds.
- Instructional expenditures represent 50.2% of the total expenditures for FY 2021 and 47.8% for FY 2020.

**School Federal Projects Fund**. The School Federal Projects Fund, which accounts for a majority of the Schools' federal grants, reported expenditures of \$5,358,149 for 2021 and \$3,329,081 for 2020, with a net increase of \$2,029,068.

#### MAJOR FUNDS BUDGETARY HIGHLIGHTS

The General Purpose School Fund's fund balance decreased \$33,709 which was due in large part to the Schools debt service and capital asset acquisition activity.

The General Purpose School Fund's budgetary comparison statements are on pages 100 and 101.

The School Federal Projects Fund had (\$2.6) million less than budgeted in revenues and (\$2.6) million less than budgeted in expenditures in 2021.

The School Federal Project Fund's budgetary comparison statements are on page 104.

#### **CAPITAL ASSETS**

The Schools' investment in capital assets for its governmental activities as of June 30, 2021, was \$142.7 million with accumulated depreciation of \$68.3 million resulting in a net book value of \$71.0 million. The majority of net capital assets are land, buildings, and related improvements, which were \$66.3 million or 93.4% of total net capital assets.

The majority of capital asset activity is due to capital projects at various schools.

Additional information on the Schools' capital assets can be found in Note 4 to the financial statements.

## MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE FISCAL YEAR ENDED JUNE 30, 2021

#### LONG-TERM DEBT AND OTHER LONG-TERM LIABILITIES

Total long-term debt at June 30, 2021 and 2020, was \$79.3 million and \$78.4 million, respectively. Total long-term debt increased from FY 2020 to FY 2021 by \$0.9 million.

Total other long-term liabilities at June 30, 2021 and 2020, were \$7.3 million and \$6.1 million, respectively. Total other long-term liabilities increased from FY 2020 to FY 2021 by \$1.2 million.

Additional information on the Schools' long-term debt and other long-term liabilities can be found in Notes 5, 6, 7, 8, 16 and 18 to the financial statements.

#### **ENROLLMENT**

The Schools' enrollment has remained steady since FY 2003. Current enrollment is 4,628 for FY 2021 compared to 4,820 for FY 2020. Due to projected new residential developments, management is closely monitoring various factors affecting future enrollment.

#### ECONOMIC FACTORS AND NEXT YEAR'S BUDGET

During the preparation of the FY 2022 budget, the following major assumptions were used.

- FY 2022 budgeted expenditures for the General Purpose School Fund were \$61.6 million.
- Compensation and benefits budgeted in FY 2022 for employees increased by \$997,877 over the prior year.
- For FY 2022, the Schools have projected no increase in dental, vision, or life insurance premiums, but a 2.5% increase in health insurance premiums. A projected TCRS employer contribution rate of 10.30% for certified (teachers) staff and 6.89% for noncertified (support) staff was used.

#### **FINAL COMMENTS**

The entire Oak Ridge School District (all four elementary schools, two middle schools, and the high school) are STEM Certified by AdvancED. It is the first entire district to be certified in the State of Tennessee and the second entire district in the world. Our focus on STEM demonstrates our continued commitment to ensure every Oak Ridge student is prepared for college, career, and life success.

## MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE FISCAL YEAR ENDED JUNE 30, 2021

The Oak Ridge School District was born in the shadow of the Manhattan Project in 1943. Like the project that brought together the nation's greatest minds for a common goal, the school system set the bar high for educational excellence from the beginning. Oak Ridge Schools offer a challenging STEM curriculum with a deliberate focus on collaboration, communication, critical thinking, and creativity to ensure success for every student.

#### **CONTACTING THE SCHOOLS**

This financial report is designed to provide our citizens, parents, students, creditors, and regulatory agencies with an overview of the Schools' finances. If you have any questions about this report or need additional information, you may contact the Schools as follows:

Ms. Pat Smith
Finance Director
Oak Ridge Schools
304 New York Avenue, Oak Ridge, Tennessee 37830
865-425-9004
www.ortn.edu

#### Statement of Net Position

June 30, 2021

	Departmental - Governmental Activities	Component Unit - Foundation		
ASSETS AND DEFERRED OUTFLOWS OF RESOURCES				
Current assets:	<b>6</b> 40 770 507	f 104.400		
Cash and cash equivalents Investments, at fair value	\$ 12,778,567	\$ 164,406 3,836,306		
Accounts receivable	39,290	5,050,500		
Grants receivable	200,767	-		
Due from other governments	1,988,526	-		
Other accounts receivable	-	-		
Inventory	<del>.</del>	18,572		
Prepaid items	2,115	-		
Total current assets	15,009,265	4,019,284		
Restricted assets:				
Cash and cash equivalents	3,655,193	-		
Investment - Stabilization Reserve Trust	452,740	-		
Accounts receivable	6,496	-		
Grants receivable	1,111,330 39,863	-		
Inventory				
	5,265,622	-		
Capital assets:				
Land	156,355	-		
Construction in progress	707,405	-		
Building and equipment - net of accumulated				
depreciation	70,166,470	-		
Total capital assets	71,030,230			
Other assets:	7.042.055			
Net pension asset	7,043,955	87,284		
Unconditional promises to give, net Investments - endowment, at fair value		853,393		
investments - endowment, at iair value	-			
Total other assets	7,043,955	940,677		
Total non-current assets	78,074,185	940,677		
Total assets	98,349,072	4,959,961		
Deferred outflows of resources:				
Pension contributions subsequent to the				
measurement date - pension	3,326,059	-		
Contributions subsequent to the measurement				
date - OPEB	205,833	-		
Changes in proportionate and differences between				
contributions and proportionate share of	442.404			
contributions - pension Changes in proportionate share of liability - OPEB	113,491 142,712	-		
Change in assumptions - pension	540,151			
Change in assumptions - OPEB	746,246	-		
Differences between expected and actual	, ,			
experience - pension	384,277	-		
Differences between expected and actual				
experience - OPEB	1,109,074	-		
Differences between projected and actual earnings				
on pension plan investments	1,559,061			
Total deferred outflows of resources	8,126,904			
Total assets and deferred outflows				
of resources	\$ 106,475,976	\$ 4,959,961		

(Continued)

## Statement of Net Position (Continued)

June 30, 2021

	Departmental - Governmental Activities	Component Unit - Foundation			
<u>LIABILITIES, DEFERRED INFLOWS OF</u> <u>RESOURCES AND NET POSITION</u>					
Current liabilities (payable from current assets): Accounts payable Retainage payable Accrued interest payable - long-term debt Accrued salaries and benefits Current portion of other long-term liabilities Current portion of long-term debt Current liabilities (payable from restricted assets): Accounts payable Accrued salaries and benefits	\$ 390,506 48,077 166,091 3,613,912 567,083 4,844,641 136,374 104,324	\$ - - - - - -			
Total current liabilities (payable from current assets)	9,871,008				
Non-current liabilities: Net OPEB liability Long-term debt Other long-term liabilities  Total non-current liabilities	6,249,923 74,449,959 451,810 81,151,692				
Total liabilities	91,022,700				
Deferred inflows of resources:  Advance payments - school food service Other deferred inflows of resources Debt refunding Differences between expected and actual experience - pension Differences between expected and actual experience - OPEB Changes in proportionate and differences between contributions and proportionate share of contributions - pension Changes in proportionate share of liability - OPEB Changes in assumptions - OPEB	30,488 4,203 489,398 3,012,699 1,361,964 85,953 173,071 523,865 5,681,641	-			
Net position: Net investment in capital assets Restricted Unrestricted	(8,264,370) 11,235,693 6,800,312	4,170,310 789,651			
Total net position	9,771,635	4,959,961			
Total liabilities, deferred inflows of resources and net position	\$ 106,475,976	\$ 4,959,961			

#### Statement of Activities

Year Ended June 30, 2021

## Net Revenue (Expense) and

		Program Revenues						Change in Net Position			
Functions/Programs Expens			Charges r Services		Operating Grants and Contributions		Capital Grants and Contributions		Departmental Governmental Activities		Component Unit - Foundation
Governmental Activities Instructional	\$ 37,718,145	\$	313,071	\$	28,911,436	\$	_	\$	(8,493,638)	\$	
Support services	24,154,069	•	-	•	181,169	•		•	(23,972,900)	*	
Non-instructional	4,393,093		155,949		2,903,740		_		(1,333,404)		
Other capital outlay	58,308		100,040		2,000,140				(58,308)		_
Internal school fund	780,618		_		730,330				(50,288)		
Internal school fund Interest on long-term debt	7,990,786		-		730,330		-		(7,990,786)		-
_			400.000	_						-	<del></del>
Total governmental activities  Component Unit	\$ 75,095,019	\$	469,020	\$	32,726,675	\$			(41,899,324)		<del></del>
Foundation	\$ 52,320	•		\$		\$	106,161				53,841
Foundation	\$ 52,320	Ψ		Ψ		Ψ	100,101				30,041
		Gene	ral revenues:								
			Property tax	es					11,702,900		-
			Local option	sales	and mineral seve	erance	taxes		8,118,003		-
			Mixed drink	taxes					278		-
			Investment i	ncome	e, net				92,158		533,479
			Investment i	ncome	e - change in fair	market	value of derivative				
			interest rat	e swa	ps				8,617,220		-
			Contribution	s					228,094		-
			OPEB incom	ne					300,817		-
			Miscellaneou	us					359,861		-
			Payments to	prima	ry government -	city/sch	ools		-		(500,648)
			Transfer to o	ity for	debt service	-			(287,205)		-
			Transfers fro	m the	city's general fur	nd			22,448,191		-
					, ,						
			Total ger	neral re	evenues				51,580,317		32,831
			Change in net	positio	n .				9,680,993		86,672
			onango in not	poortio							
		Net p	osition, beginn	ning, as	s previously state	ed			(1,028,811)		4,873,289
			Restatement -	See N	lote 23				1,119,453		_
		Net p	osition, beginr	ning, a	s restated				90,642		4,873,289
		NI-A						•	0.774.625	•	4.050.004
		Net p	osition, ending	}				\$	9,771,635	\$	4,959,961

#### Balance Sheet - Governmental Funds

#### June 30, 2021 (With Comparative Totals for June 30, 2020)

		Major	Funds								
	Ger	neral Purpose	Sch	nool Federal		Other Nonmajor		Total (Memorandum Only)			
	S	chool Fund	Pro	ojects Fund		Funds		2021		2020	
<u>ASSETS</u>											
Cash and cash equivalents	\$	12,778,567	\$	-	\$	-	\$	12,778,567	\$	11.955.559	
Accounts receivable		39,290		-		-		39,290	•	6,361	
Grants receivable		200,767		-				200,767		20,664	
Investments		-		-		-		-		-	
Advances to other funds		854,372		-		-		854,372		270,946	
Due from governmental units		1,988,526		-		-		1,988,526		1,668,890	
Prepaid items		2,115		-		-		2,115		41,429	
Restricted assets:		4 574 007				0.000.000		0.055.400		4 500 400	
Cash and cash equivalents Investment - Stabilization Reserve Trust		1,574,367 452,740		-		2,080,826		3,655,193 452,740		4,526,466 236,771	
Accounts receivable		452,740		-		6,496		6,496		230,771	
Grants receivable		_		973,303		138,027		1,111,330		423,475	
Inventory				-		39,863		39,863		28,909	
Advances to other funds				-		149,977		149,977		-	
,										-	
Total assets	\$	17,890,744	\$	973,303	\$	2,415,189	\$	21,279,236	\$	19,179,470	
LIABILITIES, DEFERRED INFLOWS OF RESOURCES AND FUND BALANCES											
Liabilities:											
Accounts payable	\$	390.506	\$	_	\$		\$	390,506	\$	452,713	
Retainage payable		48,077		-	-	-	•	48,077	-	-	
Accrued salaries and benefits		3,613,912		-		-		3,613,912		3,476,473	
Liabilities (payable from restricted assets):											
Accounts payable		-		17,936		118,438		136,374		76,943	
Accrued salaries and benefits		-		100,995		3,329		104,324		81,990	
Due to other funds		149,977		854,372		-		1,004,349		270,946	
Deferred revenue										1,295	
Total liabilities		4,202,472		973,303		121,767		5,297,542		4,360,360	
Deferred inflows of resources		4,203		_		30,488		34,691		64,222	
			-								
Fund balances:											
Nonspendable - prepaid expenditures		2,115		-		-		2,115		41,429	
Nonspendable - inventories		-		-		39,863		39,863		28,909	
Restricted - career ladder/extended contract											
Restricted - support services/		-		-		-		-		-	
non-instructional						1,055,603		1.055.603		932,244	
Restricted for education		-		_		1,069,165		1,069,165		-	
Restricted - bond proceeds		1,574,367		-		-		1,574,367		3,458,913	
Restricted - Stabilization Reserve Trust		452,740		-				452,740		236,771	
Unrestricted:											
Committed		331,582		-		98,303		429,885		596,510	
Unassigned		11,323,265	-	-		-		11,323,265	-	9,460,112	
Total fund balances*	-	13,684,069	***************************************	-		2,262,934		15,947,003		14,754,888	
Total liabilities, deferred inflows of											
resources and fund balances	\$	17,890,744	\$	973,303	\$	2,415,189	\$	21,279,236	\$	19,179,470	

<sup>\*</sup>Includes unspent bond proceeds of \$1,574,367.

The accompanying notes are an integral part of these financial statements.

## Reconciliation of the Governmental Funds Balance Sheet to the Statement of Net Position

June 30, 2021

Total fund balancesgovernmental funds			\$ 15,947,003
Capital assets used in governmental activities are not financial resources and, therefore, are not reported as assets in governmental funds. The cost of the assets is \$142,866,711 and the			
accumulated depreciation is (\$71,836,481).			71,030,230
The net pension asset is not an available resource and, therefore, is not reported in the funds:			7,043,955
Deferred outflows and inflows of resources are reported on the Statement of Net Position for future inflow or outflow of resources that are not reported on the governmental funds balance sheet:			
Deferred outflows of resources:			
Pension contributions subsequent to the measurement date - pension	\$	2 226 050	
Contributions subsequent to the measurement	Φ	3,326,059	
date - OPEB Changes in proportionate and differences between contributions and proportionate share of		205,833	
contributions - pension		113,491	
Changes in proportionate and differences between		,	
contributions and proportionate share of		440.740	
contributions - OPEB Change in assumptions - pension		142,712 540,151	
Change in assumptions - pension  Change in assumptions - OPEB		746,246	
Differences between expected and actual			
experience - pension		384,277	
Differences between expected and actual			
experience - OPEB		1,109,074	
Differences between projected and actual earnings		4 550 004	
on pension plan investments  Deferred inflows of resources:		1,559,061	
Differences between expected and actual			
experience - pension		(3,012,699)	
Differences between expected and actual		(0,0.0,000)	
experience - OPEB		(1,361,964)	
Changes in proportionate and differences between			
contributions and proportionate share of			
contributions - pension		(85,953)	
Changes in proportionate and differences between contributions and proportionate share of			
contributions - OPEB		(173,071)	
Changes in assumptions - pension		(170,071)	
Changes in assumptions - OPEB		(523,865)	
Bond refunding		(489,398)	2,479,954
Long-term liabilities, including bonds and notes payable, are not due and payable in the current period and, therefore, are not reported as liabilities in the funds. These liabilities consist of:			
Conoral obligation hands		(62 04E 026)	
General obligation bonds Notes payable		(62,945,936) (7,522,288)	
Bond discounts and premiums, net		(6,146,466)	
Accrued interest payable - bonds and notes		(166,091)	
Capitalized outlay obligations		(2,679,910)	
Other post employment benefit obligations (OPEB)		(6,249,923)	
Compensated absences Termination benefits		(461,415) (557,478)	(86,729,507)
Tommation bonome		(337,770)	 (30,728,307)
Total net positiongovernmental activities			\$ 9,771,635

#### Statement of Revenues, Expenditures and Changes in Fund Balances - Governmental Funds

#### Year Ended June 30, 2021 (With Comparative Totals for the Year Ended June 30, 2020)

	Major	Funds				
	General Purpose	School Federal	Other Nonmajor	Total (Memorandum Only)		
	School Fund	Projects Fund	Funds	2021	2020	
Revenues: Property taxes	\$ 11,702,900	\$ -	\$ -	\$ 11,702,900	\$ 11,445,587	
Local option sales taxes	8,117,997	-	-	8,117,997	7,094,673	
Mixed drink taxes Local mineral severance taxes	278 5	-	-	278 5	192	
Charges for services	313,141	-	387,337	700,478	909,659	
Other local sources	313,412	-	54,485	367,897	349,569	
State of Tennessee - BEP State of Tennessee - other	23,279,248 1,063,879	-	122,071	23,279,248 1,185,950	22,869,340 980,518	
Federal government	66,535	5,494,582	1,903,442	7,464,559	5,483,217	
Other local revenues SRT investment income	73,380	-	730,330	730,330 73,380	-	
Other	72,351	-	1,616	73,967		
Total revenues	45,003,126	5,494,582	3,199,281	53,696,989	49,132,755	
Expenditures:						
Current: Instructional:						
Regular instruction	27,160,854	1,617,124	-	28,777,978	27,325,615	
Alternative school	805,109	740 522	-	805,109	774,284	
Special education Technology and career	4,389,467 1,431,835	748,533 268,683	-	5,138,000 1,700,518	4,969,286 1,400,941	
Total instructional	33,787,265	2,634,340	_	36,421,605	34,470,126	
Command and down				,		
Support services: Health services	598,069	14,409	_	612,478	559,188	
Other student support	1,730,269	569,857	104,494	2,404,620	1,906,180	
Instructional staff Special education	3,170,911 829,404	411,154 278,637	-	3,582,065 1,108,041	2,889,743 1,039,240	
Technology and career	112,985	270,037	-	112,985	108,450	
Technology services	2,530,466	203	-	2,530,669	2,560,729	
Communications Board of Education	115,598 1,161,343	-	-	115,598 1,161,343	112,596 1,879,507	
Office of superintendent	351,001	-	-	351,001	342,477	
Office of principal	3,843,817	-	-	3,843,817	3,454,481	
Fiscal services Human resources/personnel	822,860 407,890	16,106	-	838,966 407,890	759,419 354,962	
Operation of plant	4,305,529	-	-	4,305,529	4,082,676	
Maintenance of plant Transportation	1,647,131 1,509,989	-	-	1,647,131 1,509,989	1,573,416 1,218,091	
Total support services	23,137,262	1,290,366	104,494	24,532,122	22,841,155	
Many Instruments and					to the state of th	
Non-instructional: Food service Operation of non-instructional services Community service / early	-	-	1,873,262 780,618	1,873,262 780,618	2,196,779	
childhood education	_	1,113,454	397,918	1,511,372	1,574,980	
Other	4,147	315,052		319,199	-	
Pre-K program - grant Pre-K program - local	460,111 696,795	-	-	460,111 696,795	460,772 606,778	
Total non-instructional	1,161,053	1,428,506	3,051,798	5,641,357	4,839,309	
Other capital outlay:						
Capital outlay	2,580,353	4,937	-	2,585,290	5,615,616	
Debt service:						
Principal on capitalized leases	240,864	-	-	240,864	119,532	
Interest on capitalized leases Principal on bonds and notes payable	28,104 4,321,020	-	-	28,104 4,321,020	14,952 4,292,702	
Interest on bonds and notes payable	2,014,951		-	2,014,951	2,879,909	
Total debt service	6,604,939		_	6,604,939	7,307,095	
Total expenditures	67,270,872	5,358,149	3,156,292	75,785,313	75,073,301	
Revenues over (under) expenditures	(22,267,746)	136,433	42,989	(22,088,324)	(25,940,546)	
Other financing sources (uses):					7-21-121-127	
Transfers in - from city	22,448,191	-	-	22,448,191	24,350,126	
Transfers in - other funds	146,433	(400,400)	73,382	219,815	200,112	
Transfers out - other funds Transfers out - debt service to City	(73,382) (287,205)	(136,433)	(10,000)	(219,815) (287,205)	(200,112)	
Bond refunding	(38,924,088)	-	-	(38,924,088)	(13,802,239)	
Cost of issuance	(269,741)	-	-	(269,741)	-	
Underwriter's discount Swap termination fees	(238,295) (5,654,750)	-	-	(238,295) (5,654,750)	-	
Contribution from City	9,088	-	-	9,088	-	
Bond premiums Bond proceeds	4,632,786 40,445,000	-	-	4,632,786 40,445,000	16,245,110	
Total other financing sources (uses)	22,234,037	(136,433)	63,382	22,160,986	26,792,997	
Net change in fund balances	(33,709)		106,371	72,662	852,451	
Fund balance, as previously stated	13,717,778		1,037,110	14,754,888	13,902,437	
Restatement - See Note 23	-	-	1,119,453	1,119,453		
Fund balance, as restated	13,717,778		2,156,563	15,874,341	13,902,437	
Fund balance, ending*	\$ 13,684,069	\$ -	\$ 2,262,934	\$ 15,947,003	\$ 14,754,888	
		ORTHOCOCOCOCOCOCOCOCOCOCOCOCOCOCOCOCOCOCOC	in the second second second			

\*Includes unspent bond proceeds of \$1,574,367.

## Reconciliation of the Governmental Funds Statement of Revenues, Expenditures and Changes in Fund Balances to the Statement of Activities

Year Ended June 30, 2021

Total net change in fund balancesgovernmental funds		\$	72,662
Capital outlays are reported in governmental funds as expenditures. However, in the statement of activities, the cost of those assets is allocated over their useful lives as depreciation expense. This is the amount by which depreciation expense (\$3,638,492) is less than capital outlays \$3,167,788.			(470,704)
Repayment of bond principal is an expenditure in the governmental funds, but the repayment reduces long-term liabilities in the statement of net position.  Principal refunding and repayments		4	3,485,972
Bond proceeds			0,445,000)
Amortization of bond discounts and premiums, net		(	(3,968,662)
Change in accrued interest payable on long-term debt that is not due and payable in the current period and therefore is not reported with the funds			31,242
Investment income (loss) - change in fair value of ineffective derivative interest rate swap			8,617,220
Deferred inflows/outflows: In the governmental funds, pension contributions are reported as an expenditure when they are due and payable. However, in the statement of activities, pension expense consists of reporting certain changes in the net pension liability (asset) of the government.			3,049,548
In the governmental funds, OPEB contributions are reported as an expenditure when they are due and payable. However, in the statement of activities, OPEB expense consists of reporting certain changes in the total OPEB liability (asset) of the government.			(229,769)
In the governmental funds, the effect of issuance costs, premiums, discounts, and similar items when debt is first issued, whereas these amounts are deferred and amortized in the statement of activities. This amount is the net effect of these differences in the treatment of long-ted debt and related items.			(489,398)
Governmental funds report compensated absences and termination benefits that mature or are used shortly after year end as an expenditure. However, the long-term portion is not reported in the governmental funds.			
Compensated absences \$ Termination benefits	3 41,3 (13,4		27,883
Rounding			(1)
Changes in net position of governmental activities		\$	9,680,993

The accompanying notes are an integral part of these financial statements.

## Statement of Revenues, Expenditures, and Changes in Fund Balances - Budget and Actual Major Governmental Funds

For Fiscal Year Ended June 30, 2021

	General Purpose School Fund				School Federal Projects Fund				
	Original Budget	Final Budget		2021 Actual	Variance with Final Budget	Original Budget	Final Budget	2021 Actual	Variance with Final Budget
Revenues:									
Property taxes	\$ 11,711,350					\$ -	\$ -	\$ -	\$ -
Local option sales taxes	6,366,339	6,366,		8,117,997	1,751,658	-	-	-	-
Mixed drink taxes	125		125	278	153	-	-	-	· -
Local mineral severance taxes	125		125	5	(120)	-	-	-	-
Charges for services	262,000	262,		313,141	51,141	-	-	-	-
Other local sources	470,500	422,		313,412	(108,589)		-	-	-
State of Tennessee - BEP	23,331,000	23,331,		23,279,248	(51,752)		-	-	-
State of Tennessee - other	1,014,460	1,293,		1,063,879	(229,912)		-	-	-
Federal government	105,000	101,	715	66,535	(35,180)	4,798,134	8,118,711	5,494,582	(2,624,129)
SRT investment income	-		-	73,380	73,380	-	-	-	-
Other	2,500	80,	719	72,351	(8,368)				
Total revenues	43,263,399	43,569,	165	45,003,126	1,433,961	4,798,134	8,118,711	5,494,582	(2,624,129)
Expenditures:									
Instructional:									
Regular instruction	27,438,364	27,785,		27,160,854	(624,593)		2,603,784	1,617,124	(986,660)
Alternative school	825,308	827,		805,109	(22,531)		-	-	-
Special education	4,537,504	4,532,	760	4,389,467	(143,293)	800,000	855,869	748,533	(107,336)
Technology and career	1,393,615	1,459,		1,431,835	(28,026)		268,682	268,683	1
Other	2,200,000	966,	564		(966,564)	1,250,000			
Total instructional	36,394,791	35,572,	272	33,787,265	(1,785,007)	2,847,492	3,728,335	2,634,340	(1,093,995)
Support services:									
Health services	621,134	615,	271	598,069	(17,202)	14,677	17,406	14,409	(2,997)
Other student support	1,734,773	1,800,	266	1,730,269	(69,997)	62,194	664,938	569,857	(95,081)
Instructional staff	2,817,241	3,364,	842	3,170,911	(193,931)	321,012	545,140	411,154	(133,986)
Special education	846,190	840,	433	829,404	(11,029)	277,666	301,912	278,637	(23,275)
Technology and career	114,806	118,	429	112,985	(5,444)	3,500	-	-	_
Technology services	2,541,656	2,585,	383	2,530,466	(54,917)	2,000	4,389	203	(4,186)
Communications	114,349	116,	340	115,598	(5,107)	-	-	-	-
Board of education	1,100,981	1,120,	361	1,161,343	40,982	-	-	-	-
Office of superintendent	357,817	357,	863	351,001	(6,862)	-	-	-	-
Office of principal	3,700,041	3,938,	686	3,843,817	(94,869)	-	-	-	-
Fiscal services	869,108	856,	379	822,860	(33,519)	-	-	16,106	16,106
Human resources/personnel	433,440	416,	318	407,890	(8,428)	-	-	-	-
Operation of plant	4,498,827	4,578,	565	4,305,529	(273,036)	-	-	-	-
Maintenance of plant	1,709,687	1,689,		1,647,131	(41,922)	-	-	-	-
Transportation	1,560,676	1,647,		1,509,989	(137,580)	25,000			
Total support services	23,020,726	24,045,	758	23,137,262	(912,861)	706,049	1,533,785	1,290,366	(243,419)

(Continued)

## Statement of Revenues, Expenditures, and Changes in Fund Balances - Budget and Actual Major Governmental Funds (Continued)

For Fiscal Year Ended June 30, 2021

	General Purpose School Fund				School Federal Projects Fund				
	Original Budget	Final Budget	2021 Actual	Variance with Final Budget	Original Budget	Final Budget	2021 Actual	Variance with Final Budget	
Expenditures (continued):									
Non-instructional:									
Community services	\$ -	\$ -	\$ -	*	\$ 1,119,593		\$ 1,113,454		
Other	-	4,146	4,147	1	-	1,500,000	315,052	(1,184,948)	
Pre-k program - grant	468,271	460,111	460,111		-	-	-	-	
Pre-k program - local	699,320	704,537	696,795	(7,742)			-		
Total non-instructional	1,167,591	1,168,794	1,161,053	(7,741)	1,119,593	2,711,500	1,428,506	(1,282,994)	
Other capital outlay:									
Capital outlay	482,205	585,847	2,580,353	1,994,506	_	5,000	4,937	(63)	
ouplier outlay				.,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,				(00)	
Debt service:									
Principal on capitalized leases	-	· -	240,864	240,864	-	-	-	-	
Interest on capitalized leases	-	-	28,104	28,104	-	-	-	-	
Principal on bonds and notes payable	-	-	4,321,020	4,321,020	-	-	_	-	
Interest on bonds and notes payable			2,014,951	2,014,951			_	-	
Total debt service	_		6,604,939	6,604,939	-		_		
<b>T</b>	04 005 040	04 070 074	07.070.070	5 000 000	4.070.404	7 070 000	5.050.440	(0.000.474)	
Total expenditures	61,065,313	61,372,671	67,270,872	5,893,836	4,673,134	7,978,620	5,358,149	(2,620,471)	
Revenues over (under) expenditures	(17,801,914)	(17,803,506)	(22,267,746)	(4,459,875)	125,000	140,091	136,433	(3,658)	
Other financing sources (uses):									
Transfers in - from city	15,493,963	15,493,963	22,448,191	6,954,228	_		_	_	
Transfer in - other funds	125,000	125,000	146,433	21,433	_		_	_	
Transfers out - other funds	(83,179)	(83,179)	(73,382)	9,797	(125,000)	(140,091)	(136,433)	3,658	
Transfer out - debt service to City	(00,170)	(00,170)	(287,205)	(287,205)	(120,000)	(140,001)	(100,400)	5,050	
Bond refunding		_	(38,924,088)	(38,924,088)	_		_		
Cost of issuance		_	(269,741)	(269,741)	_	_	_	_	
Underwriter's discount	_	_	(238,295)	(238,295)	-	-	_	_	
Swap termination fees		_	(5,654,750)	(5,654,750)	_		_	_	
Contribution from City		_	9,088	9,088	-	_	_		
Bond premiums	_		4,632,786	4,632,786	_	_	_		
Bond proceeds			40,445,000	-					
Total other financing sources - net	15,535,784	15,535,784	22,234,037	(33,746,747)	(125,000)	(140,091)	(136,433)	3,658	
					,	_			
Net change in fund balances	\$ (2,266,130)	\$ (2,267,722)	(33,709)	\$ (38,206,622)	\$ -	\$ -	-	\$ -	
Fund balance, beginning			13,717,778						
Fund balance, ending*			\$ 13,684,069				\$ -		

<sup>\*</sup>Includes unspent bond proceeds of \$1,574,367.

## Statement of Fiduciary Net Position Fiduciary Funds

June 30, 2021

	Private Purpose Trust - Scholarship Fund	Total Funds
<u>ASSETS</u>		
Cash and cash equivalents	\$ 88,202	\$ 88,202
Total assets	\$ 88,202	\$ 88,202
LIABILITIES AND NET POSITION		
Liabilities (payable from current assets): Accounts payable	<u>\$</u> _	\$ -
Total liabilities		
Net position:		
Held in trust for scholarships	88,202	88,202
Total net position	88,202	88,202
Total liabilities and net position	\$ 88,202	\$ 88,202

The accompanying notes are an integral part of these financial statements.

## Statement of Changes in Fiduciary Net Position Fiduciary Funds

Year Ended June 30, 2021

	Private Purpose Trust - Scholarship Fund	Total Funds		
<u>ADDITIONS</u>				
Investment income	\$ 5,010	\$ 5,010		
Total additions	5,010	5,010		
<u>DEDUCTIONS</u>				
Scholarship awards	5,981	5,981		
Total deductions	5,981	5,981		
Change in net position	(971)	(971)		
Net position, beginning of year	89,173	89,173		
Net position, end of year	\$ 88,202	\$ 88,202		

The accompanying notes are an integral part of these financial statements.

#### Notes to Basic Financial Statements

June 30, 2021

#### Summary of Significant Accounting Policies

### (a) Financial Reporting Entity

The Oak Ridge Board of Education (the "Schools") was established by the City of Oak Ridge, Tennessee (the "City") under the provisions of the City's Charter, Article VI, Sections 1-18.

Oak Ridge Schools operate eight schools which consist of one preschool, four elementary, two middle and one high school. All of the schools, with the exception of the preschool, are accredited by the Southern Association of Colleges and Schools ("SACS"). The School System is responsible for the public education of children in grades K through 12 who reside within the boundaries of the City of Oak Ridge. Students who live outside the city limits may attend, subject to space availability and the payment of tuition.

The Schools are a department of the City of Oak Ridge and are not a separate legal entity. Therefore, the Schools' financial statements are also included in the City's Annual Comprehensive Financial Report ("ACFR"). The Schools' departmental-wide financial statements will be blended within the City's ACFR in accordance with Governmental Accounting Standards Board ("GASB") Statement No. 14. In accordance with the City's Charter, the City Council approves and issues long-term debt, such as bonds and notes payable to provide the financing for the acquisition and construction of the Schools' facilities.

The financial statements present only the Oak Ridge Schools and are not intended to present fairly the financial position of the City of Oak Ridge, Tennessee, or the results of its operations and cash flows of its proprietary fund in conformity with generally accepted accounting principles.

### Discretely Presented Major Component Units

Oak Ridge Public Schools Education Foundation, Inc. (the "Foundation") is a not-for-profit organization exempt from federal income taxes under Internal Revenue Code Section 501(c)(3). The Foundation's primary mission is to enhance, promote and support the City of Oak Ridge Schools. The Foundation receives donations and pledges from individuals, corporations and other donors. The Schools do not appoint or approve the Foundation's budget or Board of Directors. However, since the Foundation's main purpose is to provide financial support to the Schools, this meets the definition of a component unit in accordance with GASB Statement No. 39, *Determining Whether Certain Organizations are Component Units*, paragraph five.

The Foundation has been reported in the Schools' departmental-wide financial statements as a major component unit. The Foundation has been audited by a separate certified public accounting firm for the year ended December 31, 2020. The Schools have included the Foundation's results with a different year-end in accordance with GASB Statement No. 14, *The Financial Reporting Entity*, paragraph 59. The Foundation published separate financial statements and may be obtained from:

Ms. Jessica Steed
Oak Ridge Public Schools Education Foundation, Inc.
MS–22, P.O. Box 117
Oak Ridge, TN 37831 (865) 241-3667

# Notes to Basic Financial Statements (Continued)

### 1. Summary of Significant Accounting Policies (Continued)

### (b) Basis of Presentation

The Schools follows Governmental Accounting Standards Board standards for external financial reporting for all state and local governmental entities, which includes a statement of net position, a statement of activities and changes in net position. These standards require the classification of net position into three components – net investment in capital assets; restricted; and unrestricted. The classifications are defined as follows:

- Net investment in capital assets This component of net position consists of capital assets, including restricted capital assets, net of accumulated depreciation and reduced by the outstanding balances of any bonds, mortgages, notes or other borrowings that are attributable to the acquisition, construction or improvements of those assets. If there are significant unspent related debt proceeds at year-end, the portion of the debt attributable to the unspent proceeds are not included in the calculation of net investment in capital assets. Rather, that portion of the debt is included in the same net position component as the unspent proceeds.
- Restricted This component of net position consists of constraints placed on net asset use through external constraints imposed by creditors (such as through debt covenants), grantors, contributors, or laws or regulations of other governments or constraints imposed by law through constitutional provisions or enabling legislation.
- Unrestricted net position This component of net position consists of net position that does not meet the definition of "restricted" or "net investment in capital assets."

The Schools basic financial statements consist of government-wide statements, including a statement of net position and a statement of activities, and fund financial statements, which provide a more detailed level of financial information.

#### 1. Government-Wide Financial Statements:

The statement of net position and the statement of activities display information about the Schools as a whole.

The statement of net position presents the financial condition of the governmental activities of the Schools at year-end. The statement of activities presents a comparison between direct expenses and program or function of the Schools' governmental activities.

Direct expenses are those that are specifically associated with a service, program or department and therefore clearly identifiable to a particular function. Program revenues include charges paid by the recipient of the goods or services offered by the program, grants and contributions that are restricted to meeting the operational or capital requirements of a particular program and interest earned on grants that is required to be used to support a particular program. Revenues, which are not classified as program revenues, are presented as general revenues of the Schools. The comparison of direct expenses with program revenues identifies the extent to which each governmental function is self-financing or draws from the general revenues of the Schools.

# Notes to Basic Financial Statements (Continued)

## 1. <u>Summary of Significant Accounting Policies (Continued)</u>

### (b) Basis of Presentation (Continued)

#### 2. Fund Financial Statements:

During the year, the Schools segregate transactions related to certain school functions or activities in separate funds in order to aid financial management and to demonstrate legal compliance. Fund financial statements are designed to present financial information of the Schools at this detailed level. The focus of governmental fund financial statements is on major funds. Each major fund is presented in a separate column. Nonmajor funds are aggregated and presented in a single column. The following are the Schools' funds:

### Major Funds:

<u>The General Purpose School Fund</u> is the main operating fund of the Schools. It is used to account for all financial resources except those required to be accounted for in another fund. Revenues are received from local taxes, state and federal revenues and charges for services.

The School Federal Projects Fund is used to account for the proceeds of federal award grant programs requiring separate accounting because of legal or regulatory provisions or administrative action.

### Non-Major Funds:

<u>The Other Education Special Revenue Fund</u> is used to account for the activities assisting at risk children and their families. The fund accounts for the Family Resource Center and the Safe Schools Act activities which are funded by federal awards.

<u>The Extended School Program Fund</u> is used to account for the fees collected for the Schools' extended child care program.

<u>The Central Cafeteria Fund</u> is used to account for the activities related to food services. The revenue also supports preparing and serving regular and incidental meals, lunches, or snacks in connection with school activities and food delivery. Revenue is collected in the form of meal charges, fees for special events and programs, and state and federal reimbursements under the national school lunch and breakfast programs.

Oak Ridge Schools Internal School Funds ("ORS-ISF") is used to account for the funds held at individual schools for which all earnings and resources of the fund are used to benefit the students.

The Schools' fiduciary funds are the following private purpose trust and agency funds:

<u>The Scholarship Fund</u> is used to account for resources legally held in trust for use of scholarship awards. All resources of the fund, including investment earnings, may be used for scholarship awards.

# Notes to Basic Financial Statements (Continued)

### 1. Summary of Significant Accounting Policies (Continued)

### (c) Fund Accounting

The Schools use funds to maintain its financial records during the fiscal year. A fund is defined as a fiscal and accounting entity with a self-balancing set of accounts.

#### Governmental Funds:

Governmental funds are those through which most governmental functions typically are financed. Governmental fund reporting focuses on the sources, uses and balances of current financial resources. Expendable assets are assigned to the various governmental funds according to the purposes for which they may or must be used. Current liabilities are assigned to the fund from which they will be paid. The difference between governmental fund assets and liabilities is reported as fund balance.

Special Revenue Funds account for revenue derived from specific sources that are restricted by legal and regulatory provisions to finance specific activities. The Special Revenue Funds are the General Purpose School Fund, the School Federal Projects Fund, the Other Education Special Revenue Fund, the Extended School Program Fund, the Central Cafeteria Fund, and the Internal School Fund.

<u>Proprietary Funds</u> are used to account for activities that are similar to activities that may be performed by a commercial enterprise.

Proprietary funds distinguish operating revenues and expenses from non-operating items. Operating revenues and expenses generally result from providing services and producing and delivering goods in connection with a proprietary fund's principal ongoing operations. Operating expenses for internal service funds include the cost of sales and services, administrative expenses and depreciation on capital assets. All revenues and expenses not meeting this definition are reported as non-operating revenues and expenses.

Proprietary fund operating revenues, such as charges for services, result from exchange transactions associated with the principal activity of the fund. Exchange transactions are those in which each party receives and gives up essentially equal values. Non-operating revenues, such as investment earnings, result from non-exchange transactions or ancillary activities.

<u>Fiduciary Funds</u> account for assets held by the Schools in a trustee capacity or as an agent on behalf of others. Trust funds account for assets held by the government under the terms of a formal trust agreement.

#### (d) Measurement Focus

#### 1. Government-Wide Financial Statements:

The government-wide financial statements are prepared using the economic resources measurement focus and the accrual basis of accounting, as are the proprietary and fiduciary fund financial statements. Revenues are recorded when earned and expenses are recorded when incurred, regardless of the timing of the related cash flows. All assets and liabilities associated with the operation of the Schools are included on the statement of net position.

## Notes to Basic Financial Statements (Continued)

### 1. Summary of Significant Accounting Policies (Continued)

## (d) Measurement Focus (Continued)

#### 2. Fund Financial Statements:

All governmental funds are accounted for using a flow of current financial resources measurement focus and the modified accrual basis of accounting. With this measurement focus, only current assets and current liabilities generally are included on the balance sheet. The statement of revenues, expenditures and changes in fund balances reports on the sources (i.e., revenues and other financing sources) and uses (i.e., expenditures and other financing uses) of current financial resources. This approach differs from the manner in which the governmental activities of the government-wide financial statements are prepared. Governmental fund financial statements therefore include a reconciliation with brief explanations to better identify the relationship between government-wide statements and the statements for governmental funds.

### (e) Component Unit

The Oak Ridge Public Schools Education Foundation, Inc. follows the Schools' proprietary fund type measurement focus and basis of accounting, the accrual basis of accounting.

#### (f) Fund Balance

Governmental funds, in the fund financial statements, report reservations of fund balances for amounts that are not available for appropriation and/or legally restricted by outside third-parties for specific purposes. In accordance with GASB 54, the governmental funds report fund balances in classifications that comprise a hierarchy based primarily on the extent to which the Schools are bound to honor constraints on the specific purposes for which amounts in those funds can be spent. The categories of fund balance are as follows:

- <u>Nonspendable</u> This classification includes amounts that cannot be spent because they
  are either (a) not in spendable form or (b) legally or contractually required to be maintained
  intact. Fund balances reported as non-spendable represent amounts for inventory, prepaid
  expenditures, encumbrances, advances to other funds and noncurrent notes receivables.
- Restricted Fund balance is reported as restricted when constraints placed on the use of resources are either (a) externally imposed by creditors (such as through debt covenants), grantors, contributors or laws or regulations of other governments; or (b) imposed by law through constitutional provisions or enabling legislation (such as through state statutes).
- <u>Committed</u> Amounts that can only be used for specific purposes pursuant to constraints imposed by formal action, either ordinance or resolution, of the Board of Education (the "Board") level of decision-making authority, are reported as committed fund balance. Committed fund balance also incorporates contractual obligations to the extent that existing resources in the fund have been specifically committed for use in satisfying those contractual requirements. Amounts classified as committed are not subject to legal enforceability like restricted resources; however, they cannot be used for any other purposes unless the Board removes or changes the commitment by taking the same action it employed to impose the commitment.

# Notes to Basic Financial Statements (Continued)

### 1. Summary of Significant Accounting Policies (Continued)

### (f) Fund Balance (Continued)

- <u>Assigned</u> This classification consists of all fund balances that are not in the General Purpose School Fund or classified as nonspendable, restricted or committed. In addition, General Purpose School Fund balances that the School intends to use for specific purposes as approved by the Board or management are also classified as assigned. The Board has a fund balance policy that allows assigned amounts to be re-assigned by the Board, or management.
- <u>Unassigned</u> This classification consists of all fund balances in the General Purpose School Fund that are not reported as nonspendable, restricted, committed or assigned.

The Schools' policy is to expend any available restricted, committed or assigned resources, in that order, prior to expending unassigned resources.

### (g) Minimum Fund Balance

State statutes require the General Purpose School Fund to maintain a minimum unrestricted fund balance of 3% of current year's expenditures. For the current fiscal year ended June 30, 2021, the Schools met the minimum fund balance as required by state law.

## (h) Basis of Accounting

Basis of accounting determines when transactions are recorded in the financial records and reported on the financial statements. Governmental funds use the modified accrual basis of accounting. Fiduciary funds use the accrual basis of accounting. Differences in the accrual and the modified accrual basis of accounting arise in the recognition of revenue, the recording of deferred revenue, and in the presentation of expenses versus expenditures.

### 1. Revenues - Exchange and Nonexchange Transactions:

Revenue resulting from exchange transactions, in which each party gives and receives essentially equal value, is recorded on the accrual basis when the exchange takes place. On a modified accrual basis, revenue is recorded in the fiscal year in which the resources are measurable and become available. Available means that the resources will be collected within the current fiscal year or are expected to be collected soon enough thereafter to be used to pay liabilities of the current fiscal year. For the Schools, available means expected to be received within sixty days of fiscal year-end.

Nonexchange transactions, in which the Schools receive value without directly giving equal value in return, include grants, entitlements and donations. Revenue from grants, entitlements and donations is recognized in the fiscal year in which all eligibility requirements have been satisfied. Eligibility requirements include timing requirements, which specify the year when the resources are required to be used or the fiscal year when use is first permitted, matching requirements, in which the Schools must provide local resources to be used for a specified purpose, and expenditure requirements, in which the resources are provided to the Schools on a reimbursement basis. On a modified accrual basis, revenue from nonexchange transactions must also be available before it can be recognized.

Under the modified accrual basis, the following revenue sources are considered to be both measurable and available at fiscal year-end: charges for services, interest income, grants and intergovernmental revenue.

# Notes to Basic Financial Statements (Continued)

## 1. Summary of Significant Accounting Policies (Continued)

### (h) Basis of Accounting (Continued)

### 2. Expenses/Expenditures:

On the accrual basis of accounting, expenses are recognized at the time they are incurred.

The measurement focus of governmental fund accounting is on decreases in net financial resources (expenditures) rather than expenses. Expenditures are generally recognized in the accounting period in which the related fund liability is incurred, if measurable. Allocation of costs, such as depreciation and amortization, are not recognized in governmental funds.

#### (i) Encumbrances

Encumbrance accounting, under which purchase orders, contracts and other commitments for the expenditure of monies are recorded in order to reserve that portion of the applicable appropriation, is employed as an extension of formal budgetary integration in the governmental funds. Encumbered appropriations for funds do not lapse at the end of the fiscal year. Encumbrances outstanding at year-end are reported as nonspendable fund balances since they do not constitute expenditures or liabilities. There were no outstanding encumbrances at June 30, 2021.

### (j) Budgets and Basis of Budgeting

The Oak Ridge Schools' budget process is initiated each year by the various programs, principals and staff of each school as well as the preparation of the budgets by each special department within the two major governmental funds of the school system. These budgets include staff requirements, materials and supply needs, capital and replacement equipment needs, and special requests associated with the operation of the school system. School unit budgets are submitted to the Executive Director of School Leadership for review and compilation. Other departments submit their budgets directly to the Finance Director for review and compilation. On or about February 1, all budgets are submitted to the Superintendent of Schools on the required forms and in a predetermined format. The budget review process by the Superintendent, Executive Directors, Finance Director, and department directors is completed during the month of February.

Revenue projections in all areas are made during the month of April by the Finance Director. Community involvement by a citizens' committee is also provided for during this period. On or about May 1, a comprehensive budget proposal is prepared and submitted to the Board of Education as the Superintendent's proposed budget for the subsequent fiscal year. During May, the Board of Education conducts numerous special Board meetings for budget review sessions as well as formal public hearings. During this same period, the Board hears formal recommendations from the Oak Ridge Education Association and the principal's group. Following these deliberations by the Board of Education and adjustments as required by the Board's action, the budget is approved by the Board for submission to City Council in late May. Beginning in late May, the City of Oak Ridge conducts formal budget reviews and public hearings, with a first and second reading of the appropriation ordinance. On or before June 30, the appropriation ordinance is approved by City Council establishing the property tax rate for the coming fiscal year and the level of appropriation for the Oak Ridge Schools.

Once the budget has been approved, the Board of Education may modify the budget between departments or major category level; however, any increase in total appropriations must be approved by the Board of Education and City Council. Management can modify the budget amounts within a department.

# Notes to Basic Financial Statements (Continued)

### 1. <u>Summary of Significant Accounting Policies (Continued)</u>

### (j) <u>Budgets and Basis of Budgeting (Continued)</u>

Formal budgetary integration is employed as a management control device for the General Purpose School Fund, School Federal Projects Fund, Other Education Special Revenue Fund, and Extended School Program Fund; however, the School Federal Projects budget is amended at the time the grant or program has been approved by the grantor. The budgets are legally adopted on a basis consistent with GAAP, except encumbrances are treated as budgeted expenditures in the year the commitment to purchase is incurred. The adjustments necessary to convert the basis of budgeting to GAAP represent the net change in encumbrances outstanding at the beginning and end of the fiscal year.

Budgeted amounts reflected in the accompanying budget and actual comparison are as originally adopted or as amended by the Board of Education and City Council. Budgetary appropriations which are not expended lapse at year-end.

### (k) Cash and Cash Equivalents

For purposes of these financial statements, the Schools consider all highly liquid investments (including restricted assets) having original maturity dates of three months or less when purchased to be cash equivalents.

### (I) <u>Investments</u>

Investments are stated at fair value and based upon quoted market price.

#### (m) Prepaid Items

Payments made to vendors for services that will benefit periods beyond June 30, 2021, are recorded as prepaid items using the consumption method. A current asset for the prepaid amount is recorded at the time of the purchase and an expenditure/expense is reported in the year in which services are consumed.

### (n) Pledges Receivable

Pledges receivable of the component unit (the Foundation), are recognized as contribution revenue in the period that is, in substance, unconditional. The Foundation uses the allowance method to determine an uncollectible amount based upon prior years' experience and management's estimates.

Unconditional pledges that are expected to be collected within one year are recorded at net realizable value. Unconditional receivables that are expected to be collected in future years are recorded at the present value of their estimated future cash flows. The discounts on those amounts are computed using risk-free interest rates applicable to the years in which the pledges are received. Amortization of the discounts is included in contribution revenue.

#### (o) Inventory

Inventories are presented at the lower of cost (weighted average method) or market.

### (p) <u>Commodities</u>

The Oak Ridge Schools receive commodities for school cafeterias from the U.S. Department of Agriculture. The value of the commodities received is reported as revenue, and the value of such commodities used is reported as cost of food in the accompanying financial statements.

# Notes to Basic Financial Statements (Continued)

## 1. <u>Summary of Significant Accounting Policies (Continued)</u>

## (q) Restricted Assets

Assets are reported as restricted when limitations on their use change the normal understanding of the availability of the asset. Such constraints are either imposed by creditors, contributors, grantors or laws of other governments or imposed by enabling legislation.

## (r) <u>Capital Assets</u>

General capital assets result from expenditures in the governmental funds. These assets are reported in the governmental activities column of the government-wide statement of net position but are not reported in the fund financial statements.

All capital assets are capitalized at cost or estimated historical cost and updated for additions and retirements during the year. Donated fixed assets are recorded at their estimated fair market values as of the date received. The Schools maintain a capitalization threshold of five thousand dollars. The Schools do not possess any infrastructure. Net interest costs during construction periods are capitalized for assets acquired by the issuance of long-term debt. Major additions and improvements are capitalized; the costs of normal maintenance and repairs that do not add to the value of the asset or materially extend an asset's life are charged to operations.

All reported capital assets except for land and land improvements are depreciated. Improvements are depreciated over the remaining useful lives of the related capital assets. Depreciation is computed using the straight-line method over the following useful lives:

<u>Description</u>	Estimated <u>Useful Lives</u>
Buildings and improvements	20 - 50 years
Machinery and equipment	3 - 20 years
Computer hardware and software	5 - 10 years
Food service equipment and fixtures	15 years
Buses	15 years
Vehicles	5 - 8 years
Furniture and fixtures	20 years
Athletic facilities	10 - 20 years

#### (s) Compensated Absences

It is the policy of the Schools to permit employees to accumulate, in varying amounts, earned but unused vacation and sick pay benefits. There is no liability recorded for unpaid accumulated sick leave since the Schools do not have a policy to pay any such amounts upon separation from employment. However, upon retirement, the accumulated sick leave is credited to time of employment for calculating years of service under TCRS benefits.

In the departmental-wide financial statements, unpaid compensated absences are reported as Other Long-Term Liabilities. In the fund financial statements, compensated absences are expensed as they are paid. The compensated absences liability is not reported in their respective fund financial statements because it is not expected to be liquidated with expendable available financial resources.

## Notes to Basic Financial Statements (Continued)

### 1. Summary of Significant Accounting Policies (Continued)

#### (t) Use of Estimates

The preparation of financial statements in conformity with accounting principles generally accepted in the United States of America requires management to make estimates and assumptions that affect certain reported amounts and disclosures. Accordingly, actual results could differ from those estimates.

#### (u) Pension Plans

Oak Ridge City Schools Teacher Hybrid Retirement Plan of TCRS. For the purposes of measuring the net pension asset/liability, deferred outflows of resources and deferred inflows of resources related to pensions, and pension expense, information about the fiduciary net position of the Teacher Retirement Plan in the Tennessee Consolidated Retirement System (TCRS), and additions to/deductions from the plan's fiduciary net position have been determined on the same basis as they are reported by the TCRS. For this purpose, benefits (including refund of employee contributions) are recognized when due and payable in accordance with the benefit terms of the Teacher Retirement Plan. Investments are reported at fair value.

Oak Ridge City Schools Teacher Legacy Pension Plan of TCRS. For purposes of measuring the net pension asset/liability, deferred outflows of resources and deferred inflows of resources related to pensions, and pension expense, information about the fiduciary net position of the Teacher Legacy Pension Plan in the Tennessee Consolidated Retirement System (TCRS) and additions to/deductions from the plan's fiduciary net position have been determined on the same basis as they are reported by the TCRS. For this purpose, benefits (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms of the Teacher Legacy Pension Plan. Investments are reported at fair value.

Oak Ridge City Schools Non-Teacher Hybrid With Cost Controls. For purposes of measuring the net pension asset/liability, deferred outflows of resources, and deferred inflows of resources related to pensions, and pension expense, information about the fiduciary net position of Oak Ridge Board of Education Hybrid With Cost Controls' participation in the Public Employee Retirement Plan of the Tennessee Consolidated Retirement System (TCRS), and additions to/deductions from Oak Ridge Board of Education Hybrid With Cost Controls' fiduciary net position have been determined on the same basis as they are reported by the TCRS for the Public Employee Retirement Plan. For this purpose, benefits (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms of the Public Employee Retirement Plan of the TCRS. Investments are reported at fair value.

Oak Ridge City Schools Non-Teacher Legacy Plan. For purposes of measuring the net pension asset/liability, deferred outflows of resources and deferred inflows of resources related to pensions, and pension expense, information about the fiduciary net position of Oak Ridge Schools' participation in the Public Employee Retirement Plan of the Tennessee Consolidated Retirement System (TCRS), and additions to/deductions from the plan's fiduciary net position have been determined on the same basis as they are reported by the TCRS for the Public Employee Retirement Plan. For this purpose, benefits (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms of the Public Employee Retirement Plan of the TCRS. Investments are reported at fair value.

# Notes to Basic Financial Statements (Continued)

## 1. Summary of Significant Accounting Policies (Continued)

## (v) <u>Postemployment Benefits</u>

The Schools follows the provisions of Governmental Accounting Standards Board Statement No. 75, "Accounting and Financial Reporting for Postemployment Benefit Plans Other Than Pension Plans."

## (w) <u>Termination Benefits</u>

The Schools provide voluntary termination benefits for professional employees who agree to retire before age 65. Payments are recorded as an expenditure in the General Purpose School Fund. The estimated liability and related expense are reported in the departmental-wide financial statements.

### (x) Interfund Activity

Exchange transactions between funds are reported as revenues in the seller funds and as expenditures/expenses in the purchaser funds. Flows of cash or goods from one fund to another without a requirement for repayment are reported as interfund transfers. Interfund transfers are reported as other financing sources/uses in governmental funds. Repayments from funds responsible for particular expenditures/expenses to the funds that initially paid for them are not presented on the financial statements.

Short-term amounts owed between funds are classified as "Due to/from other funds." Interfund loans are classified as "Interfund notes receivable/payable."

### (y) Extraordinary and Special Items

Extraordinary items are transactions or events that are both unusual in nature and infrequent in occurrence. Special items are transactions or events that are within the control of the Board of Education and that are either unusual in nature or infrequent in occurrence. Neither type of transaction occurred during the fiscal year ended June 30, 2021.

### (z) Deferred Outflows/Inflows of Resources

In accordance with GASB Statement No. 63 and GASB Statement No. 65, the statement of net position will sometimes report a separate section for deferred outflows of resources, in addition to assets. This separate financial statement element, deferred outflows of resources, represents a consumption of net position that applies to a future period(s) and so will not be recognized as an outflow of resources (expense) until then. In addition to liabilities, the statement of net position will sometimes report a separate section for deferred inflows of resources. This separate financial statement element, deferred inflows of resources, represents an acquisition of net position that applies to a future period(s) and so will not be recognized as an inflow of resources (revenue) until that time.

# Notes to Basic Financial Statements (Continued)

## 1. Summary of Significant Accounting Policies (Continued)

## (z) <u>Deferred Outflows/Inflows of Resources (Continued)</u>

Deferred outflows/inflows of resources consist of the following at June 30, 2021:

		overnmental Activities
<u>Deferred Outflows of Resources</u> :		
Pension contributions subsequent to the measurement date – pension	\$	3,326,059
Pension contributions subsequent to the measurement date – OPEB Differences between projected and actual earnings on pension		205,833
plan investments Changes in proportionate and differences between contributions and		1,559,061
proportionate share of contributions – pension Changes in proportionate and differences between contributions and		113,491
proportionate share of contributions – OPEB		142,712
Change in assumptions – pension		540,151
Change in assumptions – OPEB		746,246
Differences between expected and actual experience – pension		384,277
Differences between expected and actual experience – OPEB		1,109,074
		8,126,904
Deferred Inflows of Resources:		
Advance payments for School Food Service	\$	30,488
Debt refunding		489,398
Differences between expected and actual experience – pension		3,012,699
Differences between expected and actual experience – OPEB Changes in proportionate and differences between contributions and		1,361,964
proportionate share of contributions – pension		85,953
Changes in proportionate and differences between contributions and		
proportionate share of contributions – OPEB		173,071
Changes in assumptions – pension		523,865
Other	-	4,203
	_\$_	5,681,641

## (aa) Recently Issued and Adopted Accounting Pronouncements

GASB has issued the following recent pronouncements that are effective in the current fiscal year:

Statement No. 84, Fiduciary Activities

Statement No. 90, Majority Equity Interests

Statement No. 97, Certain Component Unit Criteria and Accounting and Financial Reporting for Internal Revenue Code Section 457 Deferred Compensation Plans

Adoption of these pronouncements have had no effect on the Schools' financial statements.

# Notes to Basic Financial Statements (Continued)

### 1. Summary of Significant Accounting Policies (Continued)

## (ab) Long-Term Debt

The departmental-wide financial statements report long-term debt associated with the capital assets that have been reported. Various debt issues were executed by the City of Oak Ridge, and the City services these debt issues through its Debt Service Fund, not the Board of Education special revenue funds. To reflect this activity in the Schools' separately-issued statements, entries are made for the principal and interest payments as transfers between the Debt Service Fund of the City and the General Purpose School Fund of the Schools.

In the departmental-wide financial statements, and proprietary fund types in the fund financial statements, long-term debt and other long-term obligations are reported as liabilities in the applicable governmental activities or proprietary fund type statement of net position. Bond premiums and discounts, as well as issuance costs, are deferred and amortized over the life of the bonds using the straight-line method that approximates the effective interest method. Bonds payable are reported net of the applicable bond premiums or discount.

In the fund financial statements, governmental fund types recognize bond premiums and discounts, as well as bond issuance costs, during the current period. The face amount of debt issued is reported as other financing sources. Premiums received on debt issuances are reported as other financing sources while discounts on debt issuances are reported as other financing uses. Issuance costs, whether or not withheld from the actual debt proceeds received, are reported as debt service expenditures.

## **General Obligation Bonds**

The Schools through the City of Oak Ridge, Tennessee issues general obligation bonds to provide funds for the acquisition and construction of major capital facilities. In addition, general obligation bonds have been issued to refund other general obligation bonds. General obligation bonds are direct obligations and pledge the full faith, credit, and taxing authority of the City of Oak Ridge, Tennessee. General obligation bonds outstanding were issued for original terms of up to 25 years. Repayment terms are generally structured with increasing amounts of principal maturing as interest requirements decrease over the term of the debt. All bonds included in long-term debt as of June 30, 2021 will be retired from the debt service funds.

### **Direct Borrowing and Direct Placements**

The Schools through the City of Oak Ridge, Tennessee issues other loans to provide funds for the acquisition and construction of major capital facilities. Capital outlay notes are also issued to fund the capital facilities and other capital outlay purchases, such as equipment. Capital outlay notes and other loans are direct obligations and pledge the full faith, credit, and taxing authority of the City of Oak Ridge, Tennessee. Capital outlay notes and other loans outstanding were issued for original terms of up to 20 years. Repayment terms are generally structured with increasing amounts of principal maturing as interest requirements decrease over the term of the debt. All notes, and other loans included in long-term debt as of June 30, 2021, will be retired from the debt service funds.

# Notes to Basic Financial Statements (Continued)

## 1. Summary of Significant Accounting Policies (Continued)

### (ac) Fair Value of Financial Instruments

We use a framework for measuring fair value and disclosing fair values. We define fair value at the price which would be received to sell an asset in an orderly transaction between market participants at the measurement date. We use this framework for all assets and liabilities measured and reported on a fair value basis and enable the reader of the financial statements to assess the inputs used to develop those measurements by establishing a hierarchy for ranking the quality and reliability of the information used to determine fair values. Each asset and liability carried at fair value is classified into one of the following categories:

- Level 1 Quoted market prices in active markets for identical assets or liabilities
- Level 2 Observable market based inputs or unobservable inputs corroborated by market data
- Level 3 Unobservable inputs not corroborated by market data

The fair value of current assets and current liabilities approximate to the carrying value due to the short maturity of these instruments. The fair value of unconditional promises to give is estimated by discounting the future cash flows using the current rates offered for deposits of similar remaining maturities.

The fair values of long-term debt and other long-term liabilities approximate the carrying amounts and are estimated based on current rates offered to us.

#### (ad) Comparative Data

Comparative totals for the prior year have been presented in the accompanying combined financial statements in order to provide an understanding of changes in the Schools' financial position and operations. However, presentation of prior year totals by fund type has not been presented in each of the statements since their inclusion would make the statements unduly complex and difficult to read.

Total columns on the combined financial statements are captioned "memorandum only" to indicate that they are presented only to facilitate financial analysis. Data in these columns do not present financial position, results of operations, or changes in cash flows in conformity with accounting principles generally accepted in the United States of America. Neither is such data comparable to a consolidation. Interfund eliminations have not been made in the aggregation of this data. Certain comparative data have been reclassified to present such amounts in a manner consistent with the current year's presentation.

#### 2. Deposits and Investments

The Schools follow GASB Statement No. 40, *Deposits and Investment Risk Disclosures*, that requires disclosures about custodial credit risk, interest rate risk, credit risk and concentration of credit risk.

# Notes to Basic Financial Statements (Continued)

### 2. Deposits and Investments (Continued)

At June 30, 2021, the Schools had the following deposits and investments:

Description	Maturity Date	Fair Value
Deposits:  Bank Deposits and Money Market Accounts	N/A	\$ 16,521,962_

A summary of the deposits and investments by fund at June 30, 2021 is as follows:

#### Bank Deposits:

Cash and Cash Equivalents –
General Purpose School Fund \$14,352,934
Central Cafeteria Fund 1,011,101
Extended School Program Fund Internal School Fund 1,069,725
Other Education Special Revenue Fund Scholarship Fund 88,202

Total Cash and Cash Equivalents \$16,521,962

A reconciliation of cash and cash equivalents as shown on the statement of net position and the balance sheet – governmental funds at June 30, 2021 is as follows:

Total Bank Deposits	\$16,521,962
Less: Fiduciary Fund – Scholarship Fund	(88,202)
Cash and Cash Equivalents – Statement of Net Position and Balance Sheet	\$16,433,760

#### **Deposits**

State statutes authorize the Schools to deposit funds in banks, credit unions and the state and local government investment pool ("SLGIP") and repurchase agreements.

### **Deposit Policies**

The Schools' deposit policy is governed by the laws of the State of Tennessee. Deposits in financial institutions are required by state statutes to be secured and collateralized by such institutions. The collateral must meet certain requirements and must have a total minimum market value of 105% of the value of the deposits placed in the institutions less the amount protected by federal depository insurance.

The Schools' policy authorizes the investment of excess operating funds in various bank accounts, savings accounts or certificates of deposits with a local bank or credit union located within the city limits. Banks or credit unions shall be fully insured by the Federal Depository Insurance Corporation ("FDIC") or the National Credit Union Administration ("NCUA"). In addition, local banks shall participate in the bank collateral pool administered by the Treasurer of the State of Tennessee.

# Notes to Basic Financial Statements (Continued)

### 2. Deposits and Investments (Continued)

## Deposits - Custodial Credit Risk

At June 30, 2021, the carrying amount of the Schools' deposits (cash and cash equivalents) were \$16,521,962 and were held in financial institutions that were fully insured or participate in the bank collateral pool administered by the Treasurer of the State of Tennessee.

Banks may use one of three different security pledges (90, 100 or 105%) depending on the specific bank holding the deposit. Participating banks determine the aggregate balance of their public fund accounts for the Schools. Collateral securities required to be pledged by the participating banks to protect their public fund accounts are pledged to the State Treasurer on behalf of the bank collateral pool. The securities pledged to protect these accounts are pledged in the aggregate rather than against each individual account. The members of the pool may be required by agreement to pay an assessment to cover any deficiency. Since the bank collateral pool covered all the Schools' deposits at June 30, 2021, they are considered to be insured, fully collateralized and classified as Category 1, under GASB Statement No. 40, for purposes of custodial credit risk disclosure.

### Investment Policies - Excluding TCRS Stabilization Trust

State statutes authorize the Schools to invest in obligations of the federal government, federal agency securities, state government, state local government investment pool ("SLGIP"), municipal bonds issued in Tennessee, certificates of deposit, and other time deposits and repurchase agreements.

<u>Custodial Credit Risk</u>: The Schools' investment policy requires that investment securities be registered in the name of Oak Ridge Schools. All safekeeping receipts for investment instruments are held in accounts in the Schools' name and all securities are registered in the Schools' name.

<u>Credit Risk</u>: The Schools' investment policy limits investments in federal agency securities and municipal bonds, to the highest ratings by two of the nationally recognized ratings organizations, Standard and Poor's, Moody's Investor Services, FITCH or A.M. BEST.

Interest Rate Risk: Investments are made based upon prevailing market conditions at the time of the transaction with the intent to hold the instrument until maturity. If the yield of the portfolio can be improved upon by the sale of an investment, prior to its maturity, with the reinvestment of the proceeds, then this provision is also allowed.

In accordance with its investment policy, the Schools manage its interest rate risk by limiting the weighted-average maturity of its investment portfolio in the governmental funds and proprietary fund to one year or less. No security, at the time of purchase shall have a maturity exceeding one year. The Schools manage its interest rate risk by limiting the weighted-average maturity of its investment portfolio in the scholarship fund to ten years or less. No security, at the time of purchase in the scholarship fund, shall have a maturity exceeding ten years.

<u>Concentration of Credit Risk</u>: The Schools may choose to maintain between 0% to 100%, or any portion thereon, of its investment portfolio in U.S. Treasury Bills, Notes and Bonds, federal agencies, SLGIP, certificates of deposit or repurchase agreements in accordance with state statutes. As of June 30, 2021, the Schools did not maintain any investments; deposits were held in bank or money market accounts.

# Notes to Basic Financial Statements (Continued)

## 2. Deposits and Investments (Continued)

## Investment Income - Scholarship Fund

Investment income in the Scholarship Fund for the year ended June 30, 2021 consisted of the following:

Interest <u>\$ 5,010</u>

The Schools' investment policy does not require diversification among authorized investment broker-dealers. However, the policy requires the use of an investment broker-dealer who is registered with the Securities Investor Protection Corporation ("SIPC") and who maintains an office within the city limits.

### **Component Unit – Foundation**

At December 31, 2020 (latest information available), the Foundation had the following deposits and investments:

Bank Deposits:	
Bank Deposits and Certificates of Deposit	\$ 164,406
Investments, at Fair Value:	
Money Market Accounts	236,039
U.S. Treasury Bonds	54,951
Mutual Funds	4,398,709
Total Investments, at Fair Value	4,689,699
Total	\$ 4,854,105

Short-term investments held in money market accounts are reported as investments instead of cash equivalents because the Foundation holds those funds for restricted purposes.

A reconciliation of investments as shown on the statement of net position at December 31, 2020 (latest information available) is as follows:

	3,836,306 853,393
_\$_	4,689,699
\$	219,416 127,379
\$	210,716 557,511

# Notes to Basic Financial Statements (Continued)

### 2. Deposits and Investments (Continued)

## TCRS Stabilization Reserve Trust

Legal Provisions. Oak Ridge Schools is a member of the Tennessee Consolidated Retirement System (TCRS) Stabilization Reserve Trust. The School has placed funds into the irrevocable trust as authorized by statute under *Tennessee Code Annotated (TCA)*, Title 8, Chapters 34-37. The TCRS Board of Trustees is responsible for the proper operation and administration of the trust. Funds of trust members are held and invested in the name of the trust for the benefit of each member. Each member's funds are restricted for the payment of retirement benefits of that member's employees. Trust funds are not subject to the claims of general creditors of the School.

The trust is authorized to make investments as directed by the TCRS Board of Trustees. The Oak Ridge Schools may not impose any restrictions on investments placed by the trust on their behalf.

Investment Balances. Assets of the TCRS, including the Stabilization Reserve Trust, are invested in the Tennessee Retiree Group Trust (TRGT). The TRGT is not registered with the Securities and Exchange Commission (SEC) as an investment company. The State of Tennessee has not obtained a credit quality rating for the TRGT from a nationally recognized credit ratings agency. The fair value of investment positions in the TRGT is determined daily based on the fair value of the pool's underlying portfolio.

Furthermore, TCRS had not obtained or provided any legally binding guarantees to support the value of participant shares during the fiscal year. There are no restrictions on the sale or redemption of shares.

Investments are reported at fair value. Securities traded on a national exchange are valued at the last reported sales price. Investment income consists of realized and unrealized appreciation (depreciation) in the fair value of investments and interest and dividend income. Interest income is recognized when earned. Securities and securities transactions are recorded in the financial statements on a trade-date basis. The fair value of assets of the TRGT held at June 30, 2021, represents the price that would be received to sell an asset or paid to transfer a liability in an orderly transaction between market participants.

Assets held are categorized for fair value measurement within the fair value hierarchy established by GAAP. The hierarchy is based on the valuation inputs used to measure the fair value of the asset and give the highest priority to unadjusted quoted prices in active markets for identical assets or liabilities (Level 1 measurements) and the lowest priority to unobservable inputs (Level 3 measurements).

- Level 1 Unadjusted quoted prices for identical assets or liabilities in active markets that can be accessed at the measurement date.
- Level 2 Quoted prices for similar assets or liabilities in active markets; quoted prices for identical or similar assets or liabilities in markets that are not active; assets or liabilities that have a bid-ask spread price in an interactive dealer market, brokered market and principal-to-principal market; and Level 1 assets or liabilities that are adjusted.
- Level 3 Valuations derived from valuation techniques in which significant inputs are unobservable.

Investments, where fair value is measured using the Net Asset Value (NAV) per share have no readily determinable fair value and have been determined to be calculated consistent with FASB principles for investment companies.

Where inputs used in the measurement of fair value fall into different levels of the hierarchy, fair value of the instrument in its entirety is categorized based on the lowest level input that is significant to the valuation. This assessment requires professional judgement and as such management of the TRGT developed a fair value committee that worked in conjunction with the plan's custodian and investment

# Notes to Basic Financial Statements (Continued)

#### 2. Deposits and Investments (Continued)

#### TCRS Stabilization Reserve Trust (Continued)

professionals to make these valuations. All assets held were valued individually and aggregated into classes to be represented in the table below.

Short-term securities generally include investments in money market-type securities reported at cost plus accrued interest.

Equity and equity derivative securities classified in Level 1 are valued using last reported sales prices quoted in active markets that can be accessed at the measurement date. Equity and equity derivative securities classified in Level 2 are securities whose values are derived daily from associated traded securities. Equity securities classified in Level 3 are valued with last trade data having limited trading volume.

US Treasury Bills, Bonds, Notes and Futures classified as Level 1 are valued using last reported sales prices quoted in active markets that can be accessed at the measurement date. Debt and debt derivative securities classified in Level 2 are valued using a bid-ask spread price from multiple independent brokers, dealers, or market principals, which are known to be actively involved in the market. Level 3 debt securities are valued using proprietary information, a single pricing source, or other unobservable inputs related to similar assets or liabilities.

Real estate investments classified in Level 3 are valued using the last valuations provided by external investment advisors or independent external appraisers. Generally, all direct real estate investments are appraised by a qualified independent appraiser(s) with the professional designation of member of the Appraisal Institute (MAI), or its equivalent, every three (3) years beginning from the acquisition date of the property. The appraisals are performed using generally accepted valuation approaches applicable to the property type.

Investments in private mutual funds, traditional private equity funds, strategic lending funds and real estate funds that report using GAAP, the fair value, as well as the unfunded commitments, were determined using the prior quarter's NAV, as reported by the fund managers, plus the current cash flows. These assets were then categorized by investment strategy. In instances where the fund investment reported using non-GAAP standards, the investment was valued using the same method, but was classified in Level 3.

#### **Teacher Hybrid Plan**

At June 30, 2021, Oak Ridge Schools had the following investments held by the trust on its behalf related to its TCRS Teacher Hybrid Plan:

# Notes to Basic Financial Statements (Continued)

## 2. <u>Deposits and Investments (Continued)</u>

## TCRS Stabilization Reserve Trust (Continued)

## Teacher Hybrid Plan (Continued)

	Weighted		
	Average		
	Maturity		Fair
Investment	(days)	Maturities	Value
Investments at Fair Value:			
U.S. Equity	N/A	N/A	\$ 78,708
Developed Market International Equity	N/A	N/A	35,546
Emerging Market International Equity	N/A	N/A	10,156
U.S. Fixed Income	N/A	N/A	50,780
Real Estate	N/A	N/A	25,390
Short-term Securities	N/A	N/A	2,538
Investments at Amortized Cost Using the NAV:			
Private Equity and Strategic Lending	N/A	N/A	50,780
Total			\$ 253,898

				E-i- V	-l B4	leasuremen	ta Haina		nortized Cost
Investment by Fair Value Level		air Valu <b>e</b> /30/2021	Ma Id	Pair v Quoted rices in Active arkets for dentical Assets Level 1)	Sig Ob	gnificant Other servable Inputs Level 2)	Siç Uno I	gnificant bservable nputs .evel 3)	NAV
U.S. Equity	\$	78,708	\$	78,708	\$	-	\$	-	\$ -
Developed Market									
International Equity		35,546		35,546		-		-	-
Emerging Market									
International Equity		10,156		10,156		-		-	-
U.S. Fixed Income		50,780		-		50,780		-	-
Real Estate		25,390		-		-		25,390	-
Short-term Securities		2,538		-		2,538		-	-
Private Equity and									
Strategic Lending	-	50,780							 50,780
Total	\$	253,898	\$	124,410	\$	53,318	\$	25,390	\$ 50,780

## Non-Teacher Hybrid Plan

At June 30, 2021, Oak Ridge Schools had the following Investments held by the trust on its behalf related to its TCRS Non-Teacher Hybrid Plan:

	Weighted			
	Average			
	Maturity			Fair
Investment	(days)	Maturities	Value	
Investments at Fair Value:				
U.S. Equity	N/A	N/A	\$	61,641
Developed Market International Equity	N/A	N/A		27,838
Emerging Market International Equity	N/A	N/A		7,954
U.S. Fixed Income	N/A	N/A		39,768
Real Estate	N/A	N/A		19,884
Short-term Securities	N/A	N/A		1,988
Investments at Amortized Cost Using the NAV:				
Private Equity and Strategic Lending	N/A	N/A		39,768
Total			\$	198,841

# Notes to Basic Financial Statements (Continued)

### 2. Deposits and Investments (Continued)

TCRS Stabilization Reserve Trust (Continued)

### Non-Teacher Hybrid Plan (Continued)

									An	nortized
				Fair V	alue N	leasuremen	ts Using	1		Cost
			C	Quoted						
			Pi	rices in						
				Active	Sig	gnificant				
			Ma	rkets for		Other	Sig	gnificant		
			lc	lentical	Ob	servable	Uno	bservable		
	Fa	ir Value	P	Ssets	ı	Inputs	1	Inputs		
Investment by Fair Value Level	6/	30/2021	(1	_evel 1)	(L	_evel 2)	(L	_evel 3)		NAV
U.S. Equity	\$	61,641	\$	61,641	\$	-	\$	-	\$	-
Developed Market										
International Equity		27,838		27,838		-		-		-
Emerging Market										
International Equity		7,954		7,954		-		-		-
U.S. Fixed Income		39,768		-		39,768		-		-
Real Estate		19,884		-		-		19,884		-
Short-term Securities		1,988		-		1,988		-		-
Private Equity and										
Strategic Lending		39,768		_		-		_		39,768
Total	\$	198,841	\$	97,433	\$	41,756	\$	19,884	\$	39,768

Risk and Uncertainties. The trust's investments include various types of investment funds, which in turn invest in any combination of stock, bonds and other investments exposed to various risks, such as interest rate, credit, and market risk. Due to the level of risk associated with certain investment securities, it is at least reasonably possible that changes in the values of investment securities will occur in the near term and that such change could materially affect the amounts reported for trust investments.

Interest Rate Risk. Interest rate risk is the risk that changes in interest rates will adversely affect the fair value of an investment. The Oak Ridge Schools does not have the ability to limit trust investment maturities as a means of managing its exposure to fair value losses arising from increasing interest rates.

Credit Risk. Credit risk is the risk that an issuer or other counterparty to an investment will not fulfill its obligations. The Oak Ridge Schools does not have the ability to limit the credit ratings of individual investments made by the trust.

Concentration of Credit Risk. Concentration of credit risk is the risk of loss attributed to the magnitude of the trust's investment in a single issuer. Oak Ridge Schools places no limit on the amount the trust may invest in one issuer.

Custodial Credit Risk. Custodial credit risk for investments is the risk that, in the event of a failure of the counterparty to a transaction, the trust will not be able to recover the value of its investments or collateral securities that are in the possession of an outside party. Pursuant to the trust agreement, investments are held in the name of the trust for the benefit of the Oak Ridge Schools to pay retirement benefits of the School's employees.

For further information concerning the School's investments with the TCRS Stabilization Reserve Trust, audited financial statements of the Tennessee Consolidated Retirement System may be obtained at https://comptroller.tn.gov/content/dam/cot/sa/advanced-search/disclaimer/2020/ag19091.pdf.

# Notes to Basic Financial Statements (Continued)

## 3. <u>Unconditional Promises to Give</u>

The Foundation had the following pledges receivable at December 31, 2020 (latest information available):

Total Promises to Give Less: Discounts to Net Present Value Less: Allowance for Uncollectible Promises to Give	\$ 98,400 (5,328) (5,788)
	\$ 87,284
Due Within One Year Due Within One to Five Years	\$ 50,782 36,502
	\$ 87,284

## 4. Capital Assets

Capital asset activity for the fiscal year ended June 30, 2021 was as follows:

Governmental Activities	Balance June 30, 2020	Additions	Deductions	Balance June 30, 2021		
Capital assets, not being depreciated:  Land and land improvements  Construction in progress	\$ 156,355 140,436	\$ - 566,969	\$ -	\$ 156,355 707,405		
Total capital assets, not being depreciated	296,791	566,969		863,760		
Capital assets being depreciated: Buildings and improvements Vehicles Buses Machinery and equipment Furniture and fixtures Computer software and telecom	121,488,159 1,202,939 509,879 12,686,765 1,579,909 2,009,805	2,307,470 20,972 - 272,377 - -	- 25,474 24,725 25,125 - -	123,795,629 1,198,437 485,154 12,934,017 1,579,909 2,009,805		
Total capital assets, being depreciated	139,477,456	2,600,819	75,324	142,002,951		
Less accumulated depreciation: Buildings and improvements Vehicles Buses Machinery and equipment Furniture and fixtures Computer software and telecom Total accumulated depreciation Capital assets, being depreciated, net	54,824,257 945,710 484,136 9,020,289 1,026,386 1,972,535 68,273,313 71,204,143	2,632,900 55,007 8,826 854,627 78,501 8,631 3,638,492 (1,037,673)	25,474 24,725 25,125 - - 75,324	57,457,157 975,243 468,237 9,849,791 1,104,887 1,981,166 71,836,481		
Governmental activities capital assets, net	\$ 71,500,934	\$ (470,704)	\$ -	\$ 71,030,230		

# Notes to Basic Financial Statements (Continued)

## 4. Capital Assets (Continued)

Depreciation expense was charged to governmental functions as follows:

Instructional	\$ 3,479,473
Support services	76,679
Non-instructional	82,340_
Total depreciation expense	\$ 3,638,492

## 5. Long-Term Debt

#### Overview

All debt of the Schools is issued through the City of Oak Ridge, Tennessee. The debt issues related to the Schools contain provisions that in the event of a default, outstanding amounts are to become immediately due if the City is unable to make a payment.

Long-term debt at June 30, 2021 consisted of the following:

General Obligation Bonds Qualified Zone Academy Bonds ("QZAB") Local Government Public Improvement Bonds Capital Outlay Notes	\$ 62,945,936 - 7,522,288 
Less: Unamortized Discounts Add: Unamortized Premiums	73,148,134 - 6,146,466
Less: Current Portion	79,294,600 (4,844,641)
Total Long-Term Debt	\$ 74,449,959

Interest expense recorded in the departmental-wide statement of activities consisted of the following:

Interest Paid	\$ 2,043,055	
Amortization of Bond Premiums	3,968,662	
Accrued Interest Payable - Net Change	31,242	
Total	\$ 6.042.959	

## **Activity**

Long-term debt activity for the year ended June 30, 2021 is as follows:

	Balance July 1, 2020	Additions	Retirements/ Reductions	Balance June 30, 2021	Due Within One Year
General Obligation Bonds	\$ 39,326,625	\$40,445,000	\$ (16,825,689)	\$ 62,945,936	\$ 4,131,364
QZAB	509,419	-	(509,419)	-	-
Direct Borrowings and Direct Placements: Local Government Public Improvement Bonds Capital Outlav Notes	33,432,288 2.920,774	-	(25,910,000) (240,864)	7,522,288 2.679,910	470,000 243,277
Total	76,189,106	40,445,000	(43,485,972)	73,148,134	4,844,641
Unamortized Premiums	2,177,804	4,632,785	(664, 123)	6,146,466	-
Total	\$ 78,366,910	\$45,077,785	\$ (44,150,095)	\$ 79,294,600	\$ 4,844,641

# Notes to Basic Financial Statements (Continued)

## 5. Long-Term Debt (Continued)

### **General Obligation Bonds**

General Obligation Bonds ("GO") consisted of the following at June 30, 2021:

	\$ 62,945,936
Series 2021A GO Refunding Bond, issuance of \$2,575,000, maturing in 2038 with an interest rate of 1.00%	2,575,000
Series 2018 GO Refunding Bond, issuance of \$8,700,000, maturing in 2038 with interest rates of 2.00% to 5.00%	25,735,000
Series 2018 GO Refunding Bond, issuance of \$8,700,000, maturing in 2038 with interest rates of 0.40% to 5.00%	3,135,000
Series 2020A GO Refunding Bond, issuance of \$9,000,000, maturing in 2035 with interest rates of 1.00% to 5.00%	9,000,000
Series 2019 GO Refunding Bond, issuance of \$15,713,000, maturing in 2038 with interest rates of 2.00% to 5.00%	10,728,000
Series 2018 GO Refunding Bond, issuance of \$8,700,000, maturing in 2043 with interest rates of 3.00% to 5.00%	8,547,713
Series 2017 GO Refunding Bond, issuance of \$3,905,000, maturing in 2033 with interest rates of 2.25% to 5.00%	\$ 3,225,223

In December 2017, the Schools, through the City of Oak Ridge, issued \$3,905,000 General Obligation Refunding Bonds, Series 2015B, to refund outstanding general obligation debt at the City and borrow additional funds for capital projects at the Schools.

In December 2018, the Schools, through the City of Oak Ridge, issued \$8,700,000 General Obligation Bonds, Series 2018 to fund capital projects at the Schools.

In September 2019, the Schools, through the City of Oak Ridge, issued \$15,713,000 General Obligation Bonds, Series 2019 to fund capital projects at the Schools.

In December 2020, the Schools, through the City of Oak Ridge, issued \$9,000,000 in General Obligation Refunding Bonds, Series 2020A, to refund outstanding general obligation debt.

In December 2020, the Schools, through the City of Oak Ridge, issued \$3,135,000 in General Obligation Refunding Bonds, Series 2020B, to refund outstanding general obligation debt.

In June 2021, the Schools, through the City of Oak Ridge, issued \$25,735,000 in General Obligation Refunding Bonds, Series 2021A, to refund outstanding general obligation debt.

In June 2021, the Schools, through the City of Oak Ridge, issued \$2,575,000 in General Obligation Refunding Bonds, Series 2021B, to refund outstanding general obligation debt.

# Notes to Basic Financial Statements (Continued)

### Long-Term Debt (Continued)

### **Notes Payable**

Notes payable consisted of the following at June 30, 2021:

2008 note payable of \$7,752,287 loan agreement TMBF, maturing in 2027 with a variable interest rate of 0.87% (as of June 30, 2021)

\$ 7,522,288

During the year ended June 30, 2008, the Schools, through the City of Oak Ridge, entered into a \$4,945,987 loan agreement with the Tennessee Municipal Bond Fund ("TMBF") program to fund a portion of the Oak Ridge High School ("ORHS") project. Scheduled principal payments continue through 2027. The interest rate is variable and was approximately 0.87% for the year ended June 30, 2021. During the year ended June 30, 2009, the Schools borrowed an additional \$2,806,300 for the ORHS project.

During the year ended June 30, 2009, the Schools, through the City of Oak Ridge, issued Series VII-E-1 bonds for \$21,140,000. The bonds were used to refinance a \$10,000,000 loan agreement with the Public Building Authority of Sevier County as part of the TN-Loans program originally issued on December 1, 2004. The bonds were also used to refinance an \$11,000,000 portion of the \$15,675,000 loan agreement with the Public Building Authority of Sevier County as part of the TN-Loans program originally issued on November 22, 2006. Principal payments begin in 2029 with maturity in 2036. The bonds retain the interest rate swap agreements that were associated with the loan agreements that were refinanced (see Note 6 and Note 7). Annual interest payments are amortized using a variable interest rate, which was approximately 4.31% for the year ended June 30, 2020.

During 2009, the Schools, through the City of Oak Ridge, issued Series VI-M-1 bonds for \$4,735,000. The bonds were used in a current refunding of the 2006 Series VI-H-1 bonds (see Note 6 and Note 7). Principal payments begin in 2026 with maturity in 2029. Annual interest payments are amortized using a variable interest rate, which was approximately 4.32% for the year ended June 30, 2020.

#### **Capitalized Outlay Note**

In October 2017, the Schools, through the City of Oak Ridge, issued \$3,000,000 Energy Efficient Schools Capital Outlay Note to make energy efficient improvements to the various school buildings. Interest rate is 1%.

## Debt Service Requirements – All Long-Term Debt

The annual debt service requirements of all long-term debt as of June 30, 2021 is as follows:

	Direct Borrowings and Bonds Direct Placements				
	Principal	Interest	Principal	Interest	Totals
2022	\$ 4,131,364	\$ 2,001,238	\$ 713,277	\$ 91,066	\$ 6,936,945
2023	3,394,499	1,910,413	1,345,724	84,060	6,734,696
2024	3,627,903	1,745,188	1,023,196	72,212	6,468,499
2025	2,981,308	1,568,193	1,805,692	62,386	6,417,579
2026	2,749,713	1,423,428	2,158,212	46,031	6,377,384
2027-2031	21,751,112	5,227,429	3,022,000	53,897	30,054,438
2032-2036	20,388,037	1,829,103	134,097	407	22,351,644
2037-2041	2,822,000	505,058	-	-	3,327,058
2042-2043	1,100,000	62,250		_	1,162,250
	\$ 62,945,936	\$ 16,272,300	\$ 10,202,198	\$ 410,059	\$ 89,830,493

# Notes to Basic Financial Statements (Continued)

#### 6. <u>Derivative Instruments</u>

On December 18, 2020, the City of Oak Ridge terminated the interest rate swap VI-H-1 \$15,675,000 with debt refunding General Obligation Bonds, Series 2020B for \$3,135,000.

On June 4, 2021, the City of Oak Ridge terminated the interest rate swap VI-D-3 \$10,000,000 with debt refunding General Obligation Bonds, Series 2021B for \$2,575,000.

Overall, the termination of the interest rate swaps gave the Schools a \$8,617,220 of investment income for the change in fair market value. The fee to terminate the swap cost the schools \$5,654,750.

## 7. Other Long-Term Liabilities

Changes in other long-term liabilities for the year ended June 30, 2021 were as follows:

	Beginning Balance	Additions	Reductions	Ending Balance	Due Within One Year
OPEB Obligations	\$ 5,064,825	\$ 1,185,098	\$ -	\$ 6,249,923	\$ -
Compensated Absences	502,792	-	(41,377)	461,415	461,415
Termination Benefits	543,983	85,214	(71,719)	557,478	105,668
Total	\$ 6,111,600	\$ 1,270,312	\$ (113,096)	\$ 7,268,816	\$ 567,083

The Schools use the General Purpose School Fund to liquidate the liability for compensated absences and termination benefits payable for governmental activities. The State of Tennessee makes on-behalf payments for the other postemployment benefit (OPEB) obligation as described in Note 17. Compensated absences are considered a current liability due to prior years' experience of paying these amounts within one year. Other postemployment benefit obligations and termination benefits are described in Note 16 and Note 18, respectively.

### 8. Fund Balances

The amounts reported on the balance sheets of the governmental funds as non-spendable, restricted and committed as of June 30, 2021 consists of the following:

			Fund Balances			
Governmental Funds		Spendable	Restricted		Committed	
General Purpose School Fund	\$	2,115	\$2,027,107	\$	331,582	
School Federal Projects		-	-		-	
Other Education Special Revenue Fund		-	31,450		-	
Extended School Program Fund		-	-		98,303	
Central Cafeteria Fund		39,863	1,024,153		-	
Internal School Funds			1,069,165		_	
Total	\$	41,978	\$4,151,875	_\$	429,885	

# Notes to Basic Financial Statements (Continued)

### 9. Net Position

Net position represents the difference between assets, liabilities and deferred inflows of resources. Net position at June 30, 2021 is as follows:

	Governmental Activities		
	Primary Government	Component Unit – Foundation	
Net Investment in Capital Assets: Net Capital Assets Leave Balated Balat. Net of Discounts. Promiums and	\$ 71,030,230	\$ -	
Less: Related Debt – Net of Discounts, Premiums and Unspent Debt Proceeds	(79,294,600)	-	
	(8,264,370)_		
Restricted:			
Cafeteria	1,064,016	- 790 651	
Grants and Other Internal School Fund	33,565 1,069,165	789,651	
Pension	7,043,955	_	
SRT Investment Held by TCRS	452,740	_	
Unspent Bond Proceeds	1,574,367	-	
	11,237,808	789,651	
Unrestricted (Deficit)	6,798,197	4,170,310	
Total	\$ 9,771,635	\$ 4,959,961	

Restricted net position for career ladder is a bonus program to incentivize school staff to attain additional education beyond their degree.

## 10. <u>Local Taxes</u>

In accordance with various state laws, the Schools receive a pro-rata share of property taxes, local option sales taxes, mineral severance taxes and mixed drink taxes from Anderson and Roane counties. These local taxes are divided between Oak Ridge Schools and the respective county schools based upon the annual weighted-average daily attendance.

The counties assess the property values, set the tax rate, bill and collect the taxes. County property taxes are based upon assessments on January 1, levied on October 1 and becoming delinquent the following March 1. Penalties and interest on delinquent property taxes are recognized when collected.

The local option sales tax, mineral severance tax and mixed drink tax are collected by the Tennessee Department of Revenue and remitted to the counties and then remitted to the Schools.

The Schools recognized the following local tax revenues in the General Purpose School Fund during the year ended June 30, 2021:

	Amount	% of Revenues
Property Taxes	\$11,702,900	26.00%
Local Option Sales and Mineral Severance Taxes Mixed Drink Taxes	8,118,003 278	18.04% 
Total	\$19,821,181	44.04%

## Notes to Basic Financial Statements (Continued)

#### 11. Interfund Receivables, Payables and Transfers

#### **Interfund Receivables and Payables**

A detailed listing of interfund receivables and payables at June 30, 2021 is as follows:

Due From	Due To		Amount
Governmental Activities:			
School Federal Projects Fund	General Purpose School Fund	\$	854,372
General Purpose School Fund	Cafeteria		15,827
General Purpose School Fund	Other Education Special Revenue		34,779
General Purpose School Fund	Extended School Program		99,371
Governmental Activities Total		\$_	1,004,349

In the fund financial statements, interfund receivables and payables from short-term borrowings between the funds is primarily due to federal grant activity and are classified as "due to/from other funds." The governmental activities amounts are eliminated in the departmental-wide statement of net position.

#### **Transfers**

Transfers between the individual funds and the City of Oak Ridge during the year ended June 30, 2021 were as follows:

Transfers In	Transfers Out	Amount
Governmental Activities:		
General Purpose School Fund	City's General Fund	\$22,448,191
General Purpose School Fund	Schools Federal Projects Fund	136,433
Other Education Special Revenue Fund	General Purpose School Fund	73,382
General Purpose School Fund	Extended School Program	10,000
City of Oak Ridge	General Purpose School Fund	(287,205)

The City provides an annual operating transfer from its General Fund to the Schools' General Purpose School Fund. The net transfer of \$22,160,986 during the year ended June 30, 2021 was 17.23% of total revenues and other sources. The transfer of \$136,433 from the Schools Federal Projects Fund is for indirect costs. The transfer of \$73,382 to the Other Education Special Revenue Fund is considered the Schools' local match for the Family Resource Program grant. The transfer of \$10,000 from the Extended School Program is for indirect costs.

In order to account for certain capital outlays, debt issuance and debt service payments for school related projects made by the City during the current year, the following transfers were recorded:

Transfers In	Transfers Out	 Amount	Purpose
Governmental Activities:			
City Debt Service Fund	General Purpose School Fund	\$ 40,445,000	Debt Issuance
City Debt Service Fund	General Purpose School Fund	\$ 4,632,786	Debt Issuance
City Debt Service Fund	General Purpose School Fund	\$ 9,088	Debt Issuance - Contribution from City
General Purpose School Fund	City Debt Service Fund	\$ (38,924,088)	Bond Refunding
General Purpose School Fund	City Debt Service Fund	\$ (269,741)	Cost of Issuance
General Purpose School Fund	City Debt Service Fund	\$ (238,295)	Underwriter's Discount
General Purpose School Fund	City Debt Service Fund	\$ (5,654,750)	Swap Termination Fee
General Purpose School Fund	City Debt Service Fund	\$ (6,604,939)	Debt Service
General Purpose School Fund	City Capital Projects Fund	\$ (349,289)	Capital Projects

During 2021, the Foundation made a \$401,977 payment to the City to fund school related debt.

## Notes to Basic Financial Statements (Continued)

#### 12. Budget Amendments

The Schools amended the budgeted expenditures and transfers for the year ended June 30, 2021 as follows:

	Changes in				
Governmental Fund		Original Budget		propriations	Final Budget
	_	04 005 040		007.050	<b>A</b> 04 0=0 0=4
General Purpose School Fund	\$	61,065,313	\$	307,358	\$ 61,372,671
School Federal Projects Fund		4,673,134		3,305,486	7,978,620
Other Education Special Revenue Fund		236,719		3,930	240,649
Extended School Program Fund		446,651		_	446,651
Central Cafeteria Fund		2,508,891		-	2,508,891

The additional appropriations were approved by the Board of Education and City Council as required.

#### 13. Risk Management

Oak Ridge Schools is exposed to various risks of losses related to torts; theft of, damage to, and destruction of assets; errors and omission; injuries to employees; and natural disasters. The Schools' loss exposure for general liability and worker's compensation is limited by state law.

The Schools maintain general liability, auto liability, auto physical damage, errors and omissions, and worker's compensation insurance through the Tennessee Risk Management Trust ("TNRMT"), a public entity risk pool operated as a risk-sharing program by the Tennessee School Board Association ("TSBA"). This pool is sustained by member premiums and, because the pool has excess aggregate and individual claim loss reinsurance coverage, management considers any related credit risk to be insignificant.

The Schools continue to carry commercial insurance for all other risks of loss. Settled claims resulting from these risks have not exceeded insurance coverage in any of the past three years.

#### 14. Public Employee Retirement System

#### Oak Ridge City Schools Teacher Hybrid Retirement Plan of TCRS

Plan description. The Tennessee Consolidated Retirement System (TCRS) was created by state statute under Tennessee Code Annotated Title 8, Chapters 34-37. The TCRS Board of Trustees is responsible for the proper operation and administration of all employer pension plans in the TCRS. The Tennessee Treasury Department, an agency in the legislative branch of state government, administers the plans of the TCRS. The TCRS issues a publicly available financial report that can be obtained at <a href="https://treasury.tn.gov/Retirement/Boards-and-Governance/Reporting-and-Investment-Policies">https://treasury.tn.gov/Retirement/Boards-and-Governance/Reporting-and-Investment-Policies</a>.

Teachers employed by Oak Ridge City Schools with membership in the TCRS before July 1,2014 are provided with pensions through the Teacher Legacy Pension Plan, a cost sharing multiple-employer pension plan administered by the TCRS. The Teacher Legacy Pension Plan closed to new membership on June 30, 2014, but will continue providing benefits to existing members and retirees.

The Teacher Retirement Plan became effective July 1, 2014 for teachers employed by Local Education Agencies (LEA) after June 30, 2014. The Teacher Retirement Plan is a separate cost-sharing, multiple-employer defined benefit plan.

# Notes to Basic Financial Statements (Continued)

### 14. Public Employee Retirement System (Continued)

## Oak Ridge City Schools Teacher Hybrid Retirement Plan of TCRS (Continued)

Benefits provided. Tennessee Code Annotated Title 8, Chapters 34-37 establishes the benefit terms and can be amended only by the Tennessee General Assembly. Members of the Teacher Retirement Plan are eligible to retire with unreduced benefit at age 65 with 5 years of service credit or pursuant to the rule of 90 in which the member's age and service credit total 90. Benefits are determined by a formula using the member's highest five consecutive year average compensation and the member's years of service credit. A reduced early retirement benefit is available at age 60 and vested or pursuant to the rule of 80. Members are vested with five years of service credit. Service related disability benefits are provided regardless of length of service. Five years of service is required for non-service related disability eligibility. The service related and non-service related disability benefits are determined in the same manner as service retirement benefits but are reduced 10 percent and include projected service credits. A variety of death benefits are available under various eligibility criteria. Member and beneficiary annuitants are entitled to automatic cost of living adjustments (COLAs) after retirement. A COLA is granted each July for annuitants retired prior to the 2<sup>nd</sup> of July of the previous year. The COLA is based on the change in the consumer price index (CPI) during the prior calendar year, capped at 3 percent, and applied to the current benefit. No COLA is granted if the change in the CPI is less than one-half percent. A one percent COLA is granted if the CPI change is between one-half percent and one percent. A member who leaves employment may withdraw their employee contributions, plus any accumulated interest. Teacher Retirement Plan, benefit terms and conditions, including COLAs, can be adjusted on a prospective basis. Moreover, there are defined cost controls and unfunded liability controls that provide for the adjustment of benefit terms and conditions on an automatic basis.

Contributions. Contributions for teachers are established in the statutes governing the TCRS and may only be changed by the Tennessee General Assembly or by automatic cost controls set out in law. Teachers contribute 5 percent of salary. The LEAs make employer contributions at the rate set by the Board of Trustees as determined by an actuarial valuation. Per the statutory provisions governing the TCRS, the employer contribution rate cannot be less than 4 percent, except in years when the maximum funded level, as established by the TCRS Board of Trustees, is reached. By law, employer contributions for the Teacher Retirement Plan are required to be paid. The TCRS may intercept state shared taxes of the sponsoring governmental entity of the LEA if required employer contributions are not remitted. Employer contributions by Oak Ridge Schools for the year ended June 30, 2021 to the Teacher Retirement Plan were \$88,216 which is 1.98 percent of covered payroll. In addition, employer contributions of \$81,216, which is 2.02 percent of covered payroll were made to the Pension Stabilization Reserve Trust Fund to fund future pension costs. The employer rate, when combined with member contributions, is expected to finance the costs of benefits earned by the members during the year, the cost of administration, as well as an amortized portion of any unfunded liability.

# Pension Liabilities (Assets), Pension Expense (Negative Pension Expense), and Deferred Outflows of Resources and Deferred Inflows of Resources related to Pension

Pension liabilities (assets). At June 30, 2021, Oak Ridge Schools reported a liability (asset) of (\$164,944) for its proportionate share of the net pension liability (asset). The net pension liability (asset) was measured as of June 30, 2020, and the total pension asset used to calculate the net pension liability (asset) was determined by an actuarial valuation as of that date. Oak Ridge Schools' proportion of the net pension liability (asset) was based on Oak Ridge Schools' share of contributions to the pension plan relative to the contributions of all participating LEAs. At the measurement date of June 30, 2020, Oak Ridge Schools' proportion was 0.290066 percent. The proportion measured as of June 30, 2019 was 0.275306 percent.

# Notes to Basic Financial Statements (Continued)

## 14. Public Employee Retirement System (Continued)

## Oak Ridge City Schools Teacher Hybrid Retirement Plan of TCRS (Continued)

Pension Liabilities (Assets), Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources related to Pension (Continued)

Pension Expense (negative pension expense). For the year ended June 30, 2021, Oak Ridge Schools recognized pension expense (negative pension expense) of \$64,899.

Deferred outflows of resources and deferred inflows of resources. For the year ended June 30, 2021, Oak Ridge Schools reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	Deferred Outflows of Resources		of Inflow	
Differences between expected and actual experience	\$	6,128	\$	41,334
Net difference between projected and actual earnings on pension plan investments		13,437		-
Change in assumptions		5,172		-
Changes in proportion of Net Pension Liability (Asset)		7,626		27,660
LEA's contributions subsequent to the measurement date of June 30, 2020	•	88,216	Walterston	n/a
Total	\$	120,579	\$	68,994

Oak Ridge Schools' employer contributions of \$88,216, reported as pension related deferred outflows of resources subsequent to the measurement date, will be recognized as a reduction of net pension liability (asset) in the year ended June 30, 2022. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense as follows:

	 Total
Year Ended June 30:	
2022	\$ (3,146)
2023	(1,205)
2024	(215)
2025	67
2026	(4,484)
Thereafter	(27,649)

In the table shown above, positive amounts will increase pension expense while negative amounts will decrease pension expense.

# Notes to Basic Financial Statements (Continued)

### 14. Public Employee Retirement System (Continued)

### Oak Ridge City Schools Teacher Hybrid Retirement Plan of TCRS (Continued)

Actuarial assumptions. The total pension liability as of June 30, 2020 actuarial valuation was determined using the following actuarial assumptions, applied to all periods included in the measurement:

Inflation 2.5 percent

Salary increases Graded salary ranges from 8.72 to 3.44 percent based on

age, including inflation, averaging 4.00 percent

Investment rate of return 7.25 percent, net of pension plan investment expenses,

including inflation

Cost-of-Living Adjustment 2.25 percent

Mortality rates were based on actual experience including an adjustment for some anticipated improvement.

The actuarial assumptions used in the June 30, 2020 actuarial valuation were based on the results of an actuarial experience study performed for the period July 1, 2012 through June 30, 2016. The demographic assumptions were adjusted to more closely reflect actual and expected future experience.

The long-term expected rate of return on pension plan investments was established by the TCRS Board of Trustees in conjunction with the June 30, 2016 actuarial experience study. A blend of future capital market projections and historical market returns was used in a building-block method in which a best-estimate of expected future real rates of return (expected returns, net of pension plan investment expense and inflation) is developed for each major asset class. These best-estimates are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation of 2.5 percent. The best-estimates of geometric real rates of return and the TCRS investment policy target asset allocation for each major asset class are summarized in the following table:

	Long-Term Expected Real Rate of	
Asset Class	Return	Target Allocation
U.S. equity	5.69%	31%
Developed market international equity	5.29%	14%
Emerging market international equity	6.36%	4%
Private equity and strategic lending	5.79%	20%
U.S. fixed income	2.01%	20%
Real estate	4.32%	10%
Short-term securities	0.00%	1%
		100%

# Notes to Basic Financial Statements (Continued)

### 14. Public Employee Retirement System (Continued)

## Oak Ridge City Schools Teacher Hybrid Retirement Plan of TCRS (Continued)

Actuarial assumptions (continued)

The long-term expected rate of return on pension plan investments was established by the TCRS Board of Trustees as 7.25 percent based on a blending of the factors described above.

Discount rate. The discount rate used to measure the total pension liability was 7.25 percent. The projection of cash flows used to determine the discount rate assumed that employee contributions will be made at the current rate and that contributions from all LEAs will be made at the actuarially determined contribution rate pursuant to an actuarial valuation in accordance with the funding policy of the TCRS Board of Trustees and as required to be paid by state statute. Based on those assumptions, the pension plan's fiduciary net position was projected to be available to make projected future benefit payments of current active and inactive members. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

Sensitivity of the proportionate share net pension liability (asset) to changes in the discount rate. The following presents Oak Ridge City Schools' proportionate share of the net pension liability (asset) calculated using the discount rate of 7.25 percent, as well as what Oak Ridge City Schools' proportionate share of the net pension liability (asset) would be if it were calculated using a discount rate that is 1-percentage-point lower (6.25 percent) or 1-percentage-point higher (8.25 percent) than the current rate:

	Current				
		Decrease (6.25%)		Discount ite (7.25%)	 % Increase (8.25%)
Oak Ridge Schools' proportionate share of the net pension liability (asset)	\$	128,299	\$	(164,944)	\$ (381,100)

Pension plan fiduciary net position. Detailed information about the pension plan's fiduciary net position is available in a separately issued TCRS financial report.

#### Payable to the Pension Plan

At June 30, 2021, Oak Ridge Schools reported a payable of \$6,727 for the outstanding amount of contributions to the pension plan required at the year ended June 30, 2021.

#### Oak Ridge City Schools Teacher Legacy Pension Plan of TCRS

Plan description. The Tennessee Consolidated Retirement System (TCRS) was created by state statute under Tennessee Code Annotated Title 8, Chapters 34-37. The TCRS Board of Trustees is responsible for the proper operation and administration of all employer pension plans in the TCRS. The Tennessee Treasury Department, an agency in the legislative branch of state government, administers the plans of the TCRS. The TCRS issues a publicly available financial report that can be obtained at https://treasury.tn.gov/Retirement/Boards-and-Governance/Reporting-and-Investment-Policies.

## Notes to Basic Financial Statements (Continued)

### 14. Public Employee Retirement System (Continued)

## Oak Ridge City Schools Teacher Legacy Pension Plan of TCRS (Continued)

Teacher employed by Oak Ridge City Schools with membership in the TCRS before July 1,2014 are provided with pensions through the Teacher Legacy Pension Plan, a cost sharing multiple-employer pension plan administered by the TCRS. The Teacher Legacy Pension Plan closed to new membership on June 30, 2014, but will continue providing benefits to existing members and retirees.

The Teacher Retirement Plan became effective July 1, 2014 for teachers employed by Local Education Agencies (LEAs) after June 30, 2014. The Teacher Retirement Plan is a separate cost-sharing, multiple-employer defined benefit plan.

Benefits provided. Tennessee Code Annotated Title 8, Chapters 34-37 establishes the benefit terms and can be amended only by the Tennessee General Assembly. Members of the Teacher Legacy Pension Plan are eligible to retire with an unreduced benefit at age 60 with 5 years of service credit or after 30 years of service credit regardless of age. Benefits are determined by a formula using the member's highest five consecutive year average compensation and the member's years of service credit. A reduced early retirement benefit is available at age 55 and vested. Members are vested with five years of service credit. Service related disability benefits are provided regardless of length of service. Five years of service is required for non-service related disability eligibility. The service related and non-service related disability benefits are determined in the same manner as a service retirement benefit but are reduced 10 percent and include projected service credits. A variety of death benefits are available under various eligibility criteria. Member and beneficiary annuitants are entitled to automatic cost of living adjustments (COLAs) after retirement. A COLA is granted each July for annuitants retired prior to the 2nd of July of the previous year. The COLA is based on the change in the consumer price index (CPI) during the prior calendar year, capped at 3 percent, and applied to the current benefit. No COLA is granted if the change in the CPI is less than one-half percent. A one percent COLA is granted if the CPI change is between one-half percent and one percent. A member who leaves employment may withdraw their employee contributions, plus any accumulated interest.

Contributions. Contributions for teachers are established in the statutes governing the TCRS and may only be changed by the Tennessee General Assembly. Teachers contribute 5 percent of salary. The Local Education Agencies (LEAs) make employer contributions at the rate set by the Board of Trustees as determined by an actuarial valuation. By law, employer contributions for the Teacher Legacy Pension Plan are required to be paid. The TCRS may intercept the state shared taxes of the sponsoring governmental entity of the LEA if the required employer contributions are not remitted. Employer contributions by Oak Ridge Schools for the year ended June 30, 2021 to the Teacher Legacy Pension Plan were \$2,684,797 which is 10.27 percent of covered payroll. The employer rate, when combined with member contributions, is expected to finance the costs of benefits earned by members during the year, the cost of administration, as well as an amortized portion of any unfunded liability.

# Pension Liabilities (Assets), Pension Expense (Negative Pension Expense), and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions

Pension liabilities (assets). At June 30, 2021, the Oak Ridge Schools reported a liability (asset) of (\$5,868,358) for its proportionate share of the net pension liability (asset). The net pension liability (asset) was measured as of June 30, 2020, and the total pension liability used to calculate the net pension liability (asset) was determined by an actuarial valuation as of that date. Oak Ridge Schools' proportion of the net pension liability was based on Oak Ridge Schools' share of contributions to the pension plan relative to the

# Notes to Basic Financial Statements (Continued)

## 14. Public Employee Retirement System (Continued)

## Oak Ridge City Schools Teacher Legacy Pension Plan of TCRS (Continued)

Pension Liabilities (Assets), Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions (Continued)

contributions of all participating LEAs. At the measurement date of June 30, 2020, Oak Ridge Schools' proportion was 0.769546 percent. The proportion measured as of June 30, 2019 was 0.751065 percent.

Pension expense (negative pension expense). For the year ended June 30, 2021, Oak Ridge Schools recognized a pension expense (negative pension expense) of (\$42,425).

Deferred outflows of resources and deferred inflows of resources. For the year ended June 30, 2021, Oak Ridge Schools reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	Deferred Outflows of Resources		utflows of Inflow	
Differences between expected and actual experience	\$	223,089	\$	2,821,402
Changes in assumptions		533,113		-
Net difference between projected and actual earnings on pension plan investments		1,310,638		-
Changes in proportion of Net Pension Liability (Asset)		105,865		58,293
LEA's contributions subsequent to the measurement date of June 30, 2020		2,684,797	***************************************	n/a
Total	\$	4,857,502	\$	2,879,695

Oak Ridge Schools' employer contributions of \$2,684,797, reported as pension related deferred outflows of resources, subsequent to the measurement date, will be recognized as a reduction in net pension liability (asset) in the year ended June 30, 2022. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense as follows:

\$ (1,396,584)
(207,711)
29,101
868,204
-
-

In the table shown above, positive amounts will increase pension expense while negative amounts will decrease pension expense.

# Notes to Basic Financial Statements (Continued)

## 14. Public Employee Retirement System (Continued)

## Oak Ridge City Schools Teacher Legacy Pension Plan of TCRS (Continued)

Actuarial assumptions. The total pension liability in the June 30, 2020 actuarial valuation was determined using the following actuarial assumptions, applied to all periods included in the measurement:

Inflation

2.5 percent

Salary increases

Graded salary ranges from 8.72 to 3.44 percent based on age, including inflation, averaging 4.00 percent

Investment rate of return

7.25 percent, net of pension plan investment expenses, including inflation

Cost-of Living Adjustment

2.25 percent

Mortality rates were based on actual experience including an adjustment for some anticipated improvement.

The actuarial assumptions used in the June 30, 2020 actuarial valuation were based on the results of an actuarial experience study performed for the period July 1, 2012 through June 30, 2016. The demographic assumptions were adjusted to more closely reflect actual and expected future experience.

The long-term expected rate of return on pension plan investments was established by the TCRS Board of Trustees in conjunction with the June 30, 2016 actuarial experience study. A blend of future capital market projections and historical market returns was used in a building-block method in which a best-estimate of expected future real rates of return (expected returns, net of pension plan investment expense and inflation) is developed for each major asset class. These best-estimates are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation of 2.5 percent. The best-estimates of geometric real rates of return and the TCRS investment policy target asset allocation for each major asset class are summarized in the following table:

Asset Class	Long-Term Expected Real Rate of Return	Target Allocation
U.S. equity	5.69%	31%
Developed market international equity	5.29%	14%
Emerging market international equity	6.36%	4%
Private equity and strategic lending	5.79%	20%
U.S. fixed income	2.01%	20%
Real estate	4.32%	10%
Short-term securities	0.00%	1%
		100%

The long-term expected rate of return on pension plan investments was established by the TCRS Board of Trustees as 7.25 percent based on a blending of the three factors described above.

# Notes to Basic Financial Statements (Continued)

#### 14. Public Employee Retirement System (Continued)

# Oak Ridge City Schools Teacher Legacy Pension Plan of TCRS (Continued)

Discount rate. The discount rate used to measure the total pension liability was 7.25 percent. The projection of cash flows used to determine the discount rate assumed that employee contributions will be made at the current rate and that contributions from the LEAs will be made at the actuarially determined contribution rate pursuant to an actuarial valuation in accordance with the funding policy of the TCRS Board of Trustees and as required to be paid by state statute. Based on those assumptions, the pension plan's fiduciary net position was projected to be available to make projected future benefit payments of current active and inactive members. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

Sensitivity of the proportionate share of net pension liability (asset) to changes in the discount rate. The following presents Oak Ridge Schools' proportionate share of the net pension liability (asset) calculated using the discount rate of 7.25 percent, as well as what Oak Ridge Schools' proportionate share of the net pension liability (asset) would be if it were calculated using a discount rate that is 1-percentage-point lower (6.25 percent) or 1-percentage-point higher (8.25 percent) than the current rate:

	1	% Decrease (6.25%)	 rent Discount ate (7.25%)	 (8.25%)
Oak Ridge Schools' proportionate share of the net pension liability (asset)	\$	18,250,464	\$ (5,868,358)	\$ (25,868,527)

Pension plan fiduciary net position. Detailed information about the pension plan's fiduciary net position is available in a separately issued TCRS financial report.

#### Payable to the Pension Plan

At June 30, 2021, Oak Ridge Schools reported a payable of \$191,251 for the outstanding amount of contributions to the pension plan required at the year ended June 30, 2021.

#### Oak Ridge Schools Non-Teacher Hybrid With Cost Controls

#### General Information about the Pension Plan

Plan description. Employees of Oak Ridge Board of Education Hybrid With Cost Controls are provided a defined benefit pension plan through the Public Employee Retirement Plan, an agent multiple-employer pension plan administered by the TCRS. The TCRS was created by state statute under Tennessee Code Annotated, Title 8, Chapters 34-37. The TCRS Board of Trustees is responsible for the proper operation and administration of the TCRS. The Tennessee Treasury Department, an agency in the legislative branch of state government, administers the plan of the TCRS. The TCRS issues a publicly available financial report that can be obtained at <a href="https://treasury.tn.gov/Retirement/Boards-and-Governance/Reporting-and-Investment-Policies">https://treasury.tn.gov/Retirement/Boards-and-Governance/Reporting-and-Investment-Policies</a>.

Benefits provided. Tennessee Code Annotated, Title 8, Chapters 34-37, establishes the benefit terms and can be amended only by the Tennessee General Assembly. The chief legislative body may adopt the benefit terms permitted by statute. Members are eligible to retire with an unreduced benefit at age 65 with 5 years of service credit or pursuant to the rule of 90 in which the member's age and service credit total 90.

# Notes to Basic Financial Statements (Continued)

#### 14. Public Employee Retirement System (Continued)

# Oak Ridge Schools Non-Teacher Hybrid With Cost Controls (Continued)

#### General Information about the Pension Plan (Continued)

Benefits provided (continued)

Benefits are determined by a formula using the member's highest five consecutive year average compensation and the member's years of service credit. Reduced benefits for early retirement are available at age 60 and vested or pursuant to the rule of 80 in which the member's age and service credit total 80. Members vest with five years of service credit. Service related disability benefits are provided regardless of length of service. Five years of service is required for non-service related disability eligibility. The service related and non-service related disability benefits are determined in the same manner as a service retirement benefit but are reduced 10 percent and include projected service credits. A variety of death benefits are available under various eligibility criteria.

Member and beneficiary annuitants are entitled to automatic cost of living adjustments (COLAs) after retirement. A COLA is granted each July for annuitants retired prior to the 2<sup>nd</sup> of July of the previous year. The COLA is based on the change in the consumer price index (CPI) during the prior calendar year, capped at 3 percent, and applied to the current benefit. No COLA is granted if the change in the CPI is less than one-half percent. A one percent COLA is granted if the CPI change is between one-half percent and one percent. A member who leaves employment may withdraw their employee contributions, plus any accumulated interest. Moreover, there are defined cost controls and unfunded liability controls that provide for the adjustment of benefit terms and conditions on an automatic basis.

*Employees covered by benefit terms.* At the measurement date of June 30, 2020, the following employees were covered by the benefit terms:

Inactive employees or beneficiaries currently receiving benefits	0
Inactive employees entitled to but not yet receiving benefits	39
Active employees	<u>90</u>
Total employees	129

Contributions. Contributions for employees are established in the statutes governing the TCRS and may only be changed by the Tennessee General Assembly or by automatic cost controls set out in law. Employees contribute 5 percent of salary. Oak Ridge Board of Education Hybrid With Cost Controls makes employer contributions at the rate set by the Board of Trustees as determined by an actuarial valuation. Per the statutory provisions governing the TCRS, the employer contribution rate cannot be less than 4 percent, except in years when the maximum funded level, as established by the TCRS Board of Trustees is reached. By law, employer contributions are required to be paid. The TCRS may intercept Oak Ridge Board of Education Hybrid With Cost Controls' state shared taxes if required employer contributions are not remitted. Employer contributions by Oak Ridge Board of Education Hybrid With Cost Controls for the year ended June 30, 2021 to the Public Employee Retirement Plan were \$67,645 based on a rate of 1.97 percent of covered payroll. In addition, employer contributions of \$62,638, which is 2.03 percent of covered payroll were made to the Pension Stabilization Reserve Trust Fund to fund future pension costs. The employer rate, when combined with member contributions, is expected to finance the costs of benefits earned by members during the year, the cost of administration, as well as an amortized portion of any unfunded liability.

# Notes to Basic Financial Statements (Continued)

#### 14. Public Employee Retirement System (Continued)

## Oak Ridge Schools Non-Teacher Hybrid With Cost Controls (Continued)

# Pension Liabilities (Assets), Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions

Pension liabilities (assets). Oak Ridge Board of Education Hybrid With Cost Controls' net pension liability (asset) was measured as of June 30, 2020, and the total pension liability used to calculate net pension liability (asset) was determined by an actuarial valuation as of that date.

Actuarial assumptions. The total pension liability in the June 30, 2020 actuarial valuation was determined using the following actuarial assumptions, applied to all periods included in the measurement:

Inflation 2.5 percent

Salary increases Graded salary ranges from 8.72 to 3.44 percent based on

age, including inflation, averaging 4.00 percent

Investment rate of return 7.25 percent, net of pension plan investment expenses,

including inflation

Cost-of Living Adjustment 2.25 percent

Mortality rates were based on actual experience including an adjustment for some anticipated improvement.

The actuarial assumptions used in the June 30, 2020 actuarial valuation were based on the results of an actuarial experience study performed for the period July 1, 2012 through June 30, 2016. The demographic assumptions were adjusted to more closely reflect actual and expected future experience.

The long-term expected rate of return on pension plan investments was established by the TCRS Board of Trustees in conjunction with the June 30, 2016 actuarial experience study. A blend of future capital market projections and historical market returns was used in a building-block method in which a best-estimate of expected future real rates of return (expected returns, net of pension plan investment expense and inflation) is developed for each major asset class. These best-estimates are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation of 2.5 percent. The best-estimates of geometric real rates of return and the TCRS investment policy target asset allocation for each major asset class are summarized in the following table:

	Long-Term Expected	
Asset Class	Real Rate of Return	Target Allocation
U.S. equity	5.69%	31%
Developed market international equity	5.29%	14%
Emerging market international equity	6.36%	4%
Private equity and strategic lending	5.79%	20%
U.S. fixed income	2.01%	20%
Real estate	4.32%	10%
Short-term securities	0.00%	1%
		100%

The long-term expected rate of return on pension plan investments was established by the TCRS Board of Trustees as 7.25 percent based on blending of the three factors described above.

# Notes to Basic Financial Statements (Continued)

#### 14. Public Employee Retirement System (Continued)

## Oak Ridge Schools Non-Teacher Hybrid With Cost Controls (Continued)

Pension Liabilities (Assets), Pension Expense (Net Pension Expense), and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions (Continued)

Discount rate. The discount rate used to measure the total pension liability was 7.25 percent. The projection of cash flows used to determine the discount rate assumed that employee contributions will be made at the current rate and that contributions from the Oak Ridge Board of Education Hybrid With Cost Controls will be made at the actuarially determined contribution rate pursuant to an actuarial valuation in accordance with the funding policy of the TCRS Board of Trustees and as required to be paid by state statute. Based on those assumptions, the pension plan's fiduciary net position was projected to be available to make projected future benefit payments of current active and inactive members. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

#### **Changes in Net Pension Liability (Asset)**

			Increa	ise (Decrease)			
	Total Pension Liability			n Fiduciary et Position	Net Pension Liability (Asset)		
		(a)		(b)	(	a) - (b)	
Balance at 6/30/19	\$	366,497	\$ 431,964		\$	(65,467)	
Changes for the year:							
Service cost		158,660		-		158,660	
Interest		38,074		-		38,074	
Differences between							
expected and actual							
experience		38,004		-		38,004	
Changes in assumptions		-		-		-	
Contributions -							
employer		-		59,833		(59,833)	
Contributions -							
employees		-		158,873		(158,873)	
Net investment income		-		26,672		(26,672)	
Benefit payments,							
including refunds of							
employee contributions		-		-		-	
Administrative expense		-		(7,122)		7,122	
Other changes		-		-		-	
Net changes		234,738		238,256		(3,518)	
Balance at 6/30/20	\$	601,235	_\$	670,220	\$	(68,985)	

Sensitivity of the net pension liability (asset) in changes in the discount rate. The following presents the net pension liability (asset) of Oak Ridge Board of Education Hybrid With Cost Controls calculated using the discount rate of 7.25 percent, as well as what the net pension liability (asset) would be if it were calculated using a discount rate that is 1-percentage-point lower (6.25 percent) or 1-percentage-point higher (8.25 percent) than the current rate:

# Notes to Basic Financial Statements (Continued)

#### 14. Public Employee Retirement System (Continued)

## Oak Ridge Schools Non-Teacher Hybrid With Cost Controls (Continued)

#### Changes in Net Pension Liability (Asset) (Continued)

Sensitivity of the net pension liability (asset) in changes in the discount rate (continued)

	 Decrease 6.25%)	ent Discount te (7.25%)	% Increase (8.25%)
Oak Ridge Schools Hybrid with cost			
controls net pension liability (asset)	\$ 68,535	\$ (68,985)	\$ (175,450)

# Pension Expense (Negative Pension Expense) and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions

Pension expense (negative pension expense). For the year ended June 30, 2021, Oak Ridge Board of Education Hybrid With Cost Controls recognized pension expense (negative pension expense) of \$20,120.

Deferred outflows of resources and deferred inflows of resources. For the year ended June 30, 2021, Oak Ridge Board of Education Hybrid With Cost Controls reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources.

	Ou	eferred atflows of esources	Infle	ferred ows of ources
Differences between expected and actual experience	\$	100,528	\$	341
Net difference between projected and actual earnings on pension plan investments		8,144		-
Change in assumptions		1,866		-
Contributions subsequent to the measurement date of June 30, 2020		67,645		n/a
Total	_\$_	178,183	\$	341

The amount shown above for "Contributions subsequent to the measurement date of June 30, 2020," will be recognized as a reduction (increase) to net pension liability (asset) in the following measurement period.

Amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense as follows:

Year Ended June 30:	
2022	\$ 13,975
2023	14,506
2024	14,897
2025	15,142
2026	12,679
Thereafter	38,983

In the table shown above, positive amounts will increase pension expense while negative amounts will decrease pension expense.

# Notes to Basic Financial Statements (Continued)

#### 14. Public Employee Retirement System (Continued)

# Oak Ridge Schools Non-Teacher Hybrid With Cost Controls (Continued)

#### Payable to the Pension Plan

At June 30, 2021, Oak Ridge Board of Education Hybrid With Cost Controls reported a payable of \$201 for the outstanding amount of contributions to the pension plan required at the year ended June 30, 2021.

#### Oak Ridge Schools Non-Teacher Legacy Plan

Plan description. Employees of Oak Ridge Schools are provided a defined benefit pension plan through the Public Employee Retirement Plan, an agent multiple-employer pension plan administered by the TCRS. The TCRS was created by state statute under Tennessee Code Annotated Title 8, Chapters 34-37. The TCRS Board of Trustees is responsible for the proper operation and administration of all employer pension plans in the TCRS. The Tennessee Treasury Department, an agency in the legislative branch of state government, administers the plans of the TCRS. The TCRS issues a publicly available financial report that can be obtained at <a href="https://treasury.tn.gov/Retirement/Boards-and-Governance/Reporting-and-Investment-Policies">https://treasury.tn.gov/Retirement/Boards-and-Governance/Reporting-and-Investment-Policies</a>.

Benefits provided. Tennessee Code Annotated Title 8, Chapters 34-37, establishes the benefit terms and can be amended only by the Tennessee General Assembly. The chief legislative body may adopt the benefit terms permitted by statute. Members are eligible to retire with an unreduced benefit at age 60 with 5 years of service credit or after 30 years of service credit regardless of age. Benefits are determined by a formula using the member's highest five consecutive year average compensation and the member's years of service credit. Reduced benefits for early retirement are available at age 55 and vested. Members vest with five years of service credit. Service related disability benefits are provided regardless of length of service. Five years of service is required for non-service related disability eligibility. The service related and non-service related disability benefits are determined in the same manner as a service retirement benefit but are reduced 10 percent and include projected service credits. A variety of death benefits are available under various eligibility criteria.

Member and beneficiary annuitants are entitled to automatic cost of living adjustments (COLAs) after retirement. A COLA is granted each July for annuitants retired prior to the 2nd of July of the previous year. The COLA is based on the change in the consumer price index (CPI) during the prior calendar year, capped at 3 percent, and applied to the current benefit. No COLA is granted if the change in the CPI is less than one-half percent. A one percent COLA is granted if the CPI change is between one-half percent and one percent. A member who leaves employment may withdraw their employee contributions, plus any accumulated interest.

Employees covered by benefit terms. At the measurement date of June 30, 2020, the following employees were covered by the benefit terms:

Inactive employees or beneficiaries currently receiving benefits	233
Inactive employees entitled to but not yet receiving benefits	203
Active employees	<u>114</u>
Total Employees	550

# Notes to Basic Financial Statements (Continued)

## 14. Public Employee Retirement System (Continued)

#### Oak Ridge Schools Non-Teacher Legacy Plan (Continued)

Contributions. Contributions for employees are established in the statutes governing the TCRS and may only be changed by the Tennessee General Assembly. Employees contribute 5 percent of salary. Oak Ridge Schools makes employer contributions at the rate set by the Board of Trustees as determined by an actuarial valuation. For the year ended June 30, 2021, the employer contributions for Oak Ridge Schools were \$485,401 based on a rate of 9.97 percent of covered payroll. By law, employer contributions are required to be paid. The TCRS may intercept Oak Ridge Schools' state shared taxes if required employer contributions are not remitted. The employer's actuarially determined contributions and member contributions are expected to finance the costs of benefits earned by members during the year, the cost of administration, as well as an amortized portion of any unfunded liability.

# **Net Pension Liability (Asset)**

Oak Ridge Schools' net pension liability (asset) was measured as of June 30, 2020, and the total pension liability used to calculate net pension liability (asset) was determined by an actuarial valuation as of that date.

Actuarial assumptions. The total pension liability in the June 30, 2020 actuarial valuation was determined using the following actuarial assumptions, applied to all periods included in the measurement:

Inflation 2.5 percent

Salary increases Graded salary ranges from 8.72 to 3.44 percent based on

age, including inflation, averaging 4.00 percent

Investment rate of return 7.25 percent, net of pension plan investment expenses,

including inflation

Cost-of Living Adjustment 2.25 percent

Mortality rates were based on actual experience including an adjustment for some anticipated improvement.

The actuarial assumptions used in the June 30, 2020 actuarial valuation were based on the results of an actuarial experience study performed for the period July 1, 2012 through June 30, 2016. The demographic assumptions were adjusted to more closely reflect actual and expected future experience.

# Notes to Basic Financial Statements (Continued)

#### 14. Public Employee Retirement System (Continued)

#### Oak Ridge Schools Non-Teacher Legacy Plan (Continued)

## Net Pension Liability (Asset) (Continued)

Actuarial assumptions (continued)

The long-term expected rate of return on pension plan investments was established by the TCRS Board of Trustees in conjunction with the June 30, 2016 actuarial experience study. A blend of future capital market projections and historical market returns was used in a building-block method in which a best-estimate of expected future real rates of return (expected returns, net of pension plan investment expense and inflation) is developed for each major asset class. These best-estimates are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation of 2.5 percent. The best-estimates of geometric real rates of return and the TCRS investment policy target asset allocation for each major asset class are summarized in the following table:

	Long-Term Expected	
Asset Class	Real Rate of Return	Target Allocation
U.S. equity	5.69%	31%
Developed market international equity	5.29%	14%
Emerging market international equity	6.36%	4%
Private equity and strategic lending	5.79%	20%
U.S. fixed income	2.01%	20%
Real estate	4.32%	10%
Short-term securities	0.00%	1%
		100%

The long-term expected rate of return on pension plan investments was established by the TCRS Board of Trustees as 7.25 percent based on blending of the three factors described above.

Discount rate. The discount rate used to measure the total pension liability was 7.25 percent. The projection of cash flows used to determine the discount rate assumed that employee contributions will be made at the current rate and that contributions from Oak Ridge Schools will be made at the actuarially determined contribution rate pursuant to an actuarial valuation in accordance with the funding policy of the TCRS Board of Trustees and as required to be paid by state statute. Based on those assumptions, the pension plan's fiduciary net position was projected to be available to make projected future benefit payments of current active and inactive members. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

# Notes to Basic Financial Statements (Continued)

#### 14. Public Employee Retirement System (Continued)

# Oak Ridge Schools Non-Teacher Legacy Plan (Continued)

#### **Changes in Net Pension Liability (Asset)**

	Increase (Decrease)					
	Total Pension Liability	Plan Fiduciary Net Position	Net Pension Liability (Asset)			
	(a)	(b)	(a) - (b)			
Balance at 6/30/19	\$ 31,881,943	\$ 33,079,609	\$ (1,197,666)			
Changes for the year:						
Service cost	451,076	-	451,076			
Interest	2,280,384	-	2,280,384			
Differences between			•			
expected and actual						
experience	(224,433)	-	(224,433)			
Changes in Assumptions	-	-	-			
Contributions -						
employer	-	431,892	(431,892)			
Contributions -						
employees	-	216,813	(216,813)			
Net investment income	-	1,612,982	(1,612,982)			
Benefit payments,						
including refunds of	(4 === 000)	(4 === 000)				
employee contributions	(1,758,888)	(1,758,888)	-			
Administrative expense	740.400	(10,658)	10,658			
Net changes	748,139	492,141	255,998			
Balance at 6/30/20	\$ 32,630,082	\$ 33,571,750	\$ (941,668)			

Sensitivity of the net pension liability (asset) to changes in the discount rate. The following presents the net pension liability (asset) of Oak Ridge Schools calculated using the discount rate of 7.25 percent, as well as what the net pension liability (asset) would be if it were calculated using a discount rate that is 1-percentage-point lower (6.25 percent) or 1-percentage-point higher (8.25 percent) than the current rate:

	1% ——	6.25%)	ent Discount te (7.25%)	1'	% Increase (8.25%)
Oak Ridge Schools net pension liability (asset)	\$	2,660,339	\$ (941,668)	\$	(3,988,250)

Pension Expense (Negative Pension Expense) and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions

Pension expense (negative pension expense). For the year ended June 30, 2021, Oak Ridge Schools recognized pension expense (negative pension expense) of \$200,454.

# Notes to Basic Financial Statements (Continued)

## 14. Public Employee Retirement System (Continued)

## Oak Ridge Schools Non-Teacher Legacy Plan (Continued)

Pension Expense (Negative Pension Expense) and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions (Continued)

Deferred outflows of resources and deferred inflows of resources. For the year ended June 30, 2021, Oak Ridge Schools reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	Deferred Outflows of Resources	Deferred Inflows of Resources
Differences between expected and actual experience	\$ 54,532	\$ 149,622
Net difference between projected and actual earnings on pension plan investments	226,842	-
Contributions subsequent to the measurement date of June 30, 2020	485,401_	n/a
Total	\$ 766,775	\$ 149,622

The amount shown above for "Contributions subsequent to the measurement date of June 30, 2020," will be recognized as a reduction (increase) to net pension liability (asset) in the following measurement period.

Amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense as follows:

Year Ended June 30:	
2022	\$ (153,707)
2023	(177)
2024	136,707
2025	148,929
2026	-
Thereafter	-

In the table shown above, positive amounts will increase pension expense while negative amounts will decrease pension expense.

#### Payable to the Pension Plan

At June 30, 2021, Oak Ridge Schools reported a payable of \$781 for the outstanding amount of contributions to the pension plan required at the year ended June 30, 2021.

# Notes to Basic Financial Statements (Continued)

#### 15. <u>Defined Contribution Plan</u>

The School contributes to the Higher Education and Teacher Hybrid Plan, a defined contribution pension plan under section 401(k) of the Internal Revenue Code, for teachers with membership in the Tennessee Consolidated Retirement System after June 30, 2014. The Higher Education and Teacher Hybrid Plan is a component of the defined benefit plan reported in Note 14. Benefit terms, including contribution requirements, for the Higher Education and Teacher Hybrid Plan are established by Tennessee Code Annotated Title 8, Chapters 34-37 and may be amended by the Tennessee General Assembly. For each employee in the pension plan the School is required to contribute 5% of annual salary to an individual employee account. Employee contributions vary based on individual selection. For the year ended June 30, 2021, the School System recognized \$390,334. Employees are immediately vested on all contributions and earnings on those contributions.

The School reported no payable for the outstanding amount of contributions to the pension plan required at the year ended June 30, 2021.

#### 16. Other Postemployment Benefits (OPEB)

## Oak Ridge Schools Teacher Group Plan

Plan Description. Employees of Oak Ridge Schools, who were hired prior to July 1, 2015, are provided with pre-65 retiree health insurance benefits through the closed Teacher Group OPEB Plan (TGOP) administered by the Tennessee Department of Finance and Administration. This plan is considered to be a multiple-employer defined benefit plan that is used to provide postemployment benefits other than pensions (OPEB). However, for accounting purposes, this plan will be treated as a single-employer plan. All eligible pre-65 retired teachers, support staff and disability participants of local education agencies, who choose coverage, participate in the TGOP. This plan is closed to the employees of all participating employers that were hired on or after July 1, 2015.

Benefits provided. Oak Ridge Schools offers the TGOP to provide health insurance coverage to eligible pre-65 retired teachers, support staff and disabled participants of local education agencies. Insurance coverage is the only postemployment benefit provided to retirees. An insurance committee created in accordance with TCA 8-27-301 establishes and amends the benefit terms of the TGOP. All members have the option of choosing between the premier preferred provider organization (PPO), standard PPO, limited PPO or the wellness health savings consumer-driven health plan (CDHP) for healthcare benefits. Retired plan members, of the TGOP, receives the same plan benefits as active employees, at a blended premium rate that considers the cost of all participants. This creates an implicit subsidy for retirees. Participating employers determine their own policy related to direct subsidies provided for the retiree premiums. The Schools pay 85% of the retirees' individual health insurance premium for five years or until the retirees reach age 65. The state, as a governmental nonemployer contributing entity, provides a direct subsidy for eligible retirees' premiums, based on years of service. Therefore, retirees with 30 or more years of services will receive 45%; 20 but less than 30 years, 35%; and less than 20 years, 20% of the scheduled premium. No subsidy is provided for enrollees of the health savings CDHP. The TGOP is funded on a pay-as-you-go basis and there are no assets accumulating in a trust that meets the criteria of paragraph 4 of GASB Statement No. 75.

# Notes to Basic Financial Statements (Continued)

## 16. Other Postemployment Benefits (OPEB) (Continued)

#### Oak Ridge Schools Teacher Group Plan (Continued)

Employees covered by benefit terms. At July 1, 2020, the following employees of Oak Ridge Schools were covered by the benefit terms of the TGOP:

Inactive employees currently receiving benefit payments Inactive employees entitled to but not yet receiving benefit payments Active employees	24 1 <u>484</u>
	_509

An insurance committee, created in accordance with TCA 8-27-301, establishes the required payments to the TGOP by member employers and employees through the blended premiums established for active and retired employees. Claims liabilities of the plan are periodically computed using actuarial and statistical techniques to establish premium rates. Administrative costs are allocated to plan participants. Employers contribute towards employee costs based on their own developed policies. During the current reporting period, Oak Ridge Schools paid \$205,833 to the TGOP for OPEB benefits as they came due.

## **Total OPEB Liability**

Inflation

Actuarial assumptions. The collective total OPEB liability in the June 30, 2020 actuarial valuation was determined using the following actuarial assumptions and other inputs, applied to all periods included in the measurement, unless otherwise specified:

2.10 percent

madon	2.10 poroone
Salary increases	Graded salary ranges from 3.44 to 8.72 percent based on age, including inflation, averaging 4.00 percent
Healthcare cost trend rates	9.02% for pre-65 in 2020, decreasing annually over a 10 year period to an ultimate rate of 4.50%. 7.56% for post-65 in 2020, decreasing annually over a 4 year period to an ultimate rate of 4.50%

Retiree's share of benefit-related costs

Members are required to make monthly contributions in order to maintain their coverage. For the purpose of this Valuation a weighted average has been used with weights derived from the current distribution of members among plans offered.

Unless noted otherwise, the actuarial demographic assumptions used in the June 30, 2020, valuations were the same as those employed in the July 1, 2019 Pension Actuarial Valuation of the Tennessee Consolidated Retirement System (TCRS). These assumptions were developed by TCRS based on the results of an actuarial experience study for the period July 1, 2012 – June 30, 2016. The demographic assumptions were adjusted to more closely reflect actual and expected future experience. Mortality tables are used to measure the probabilities of participants dying before and after retirement. The mortality rates

# Notes to Basic Financial Statements (Continued)

#### 16. Other Postemployment Benefits (OPEB) (Continued)

## Oak Ridge Schools Teacher Group Plan (Continued)

# Total OPEB Liability (Continued)

Actuarial assumptions (continued)

employed in this valuation are taken from the RP-2014 Healthy Participant Mortality Table for Annuitants for non-disabled post-retirement mortality, with mortality improvement projected to all future years using Scale MP-2016. Post-retirement tables are Blue Collar and adjusted with a 2% load for males and a -3% load for females. Mortality rates for impaired lives are the same as those used by TCRS and are taken from a gender distinct table published in the IRS Ruling 96-7 for disabled lives with a 10% load.

Discount rate. The discount rate used to measure the total OPEB liability was 2.21 percent. This rate reflects the interest rate derived from yields on 20-year, tax-exempt general obligation municipal bonds, prevailing on the measurement date, with an average rating of AA/Aa as shown on the Bond Buyer 20-year Municipal GO AA index.

## Changes in Collective Total OPEB Liability

	т	otal OPEB Liability
Balances at June 30, 2019	_\$_	7,181,369
Changes for the year:		
Service cost Interest Changes of benefit terms Differences between expected and actual experience Change in assumptions Benefit payments		378,249 259,712 - 323,428 880,563 (323,624)
Net changes		1,518,328
Balances at June 30, 2020	_\$_	8,699,697
Nonemployer contributing entities proportionate share of the collective total OPEB liability	\$	2,449,774
Employer's proportionate share of the collective total OPEB liability	\$	6,249,923
Employer's proportion of the collective total OPEB		71.84%

Oak Ridge Schools has a special funding situation related to benefits paid by the State of Tennessee for its eligible retired employees participating in the TGOP. Oak Ridge Schools proportionate share of the collective total OPEB liability was based on a projection of the employer's long-term share of benefit payments to the OPEB plan relative to the projected share of benefit payments of all participating employers and nonemployer contributing entities, actuarially determined. The proportion changed 1.31% from the prior measurement date. Oak Ridge Schools recognized \$178,808 in revenue for subsidies provided by nonemployer contributing entities for benefits paid by the TGOP for Oak Ridge Schools retirees.

# Notes to Basic Financial Statements (Continued)

# 16. Other Postemployment Benefits (OPEB) (Continued)

#### Oak Ridge Schools Teacher Group Plan (Continued)

## Changes in Collective Total OPEB Liability (Continued)

Changes of assumptions. The discount rate was changed from 3.5% as of the beginning of the measurement period to 2.21% as of June 30, 2020. This change in assumption decreased the total OPEB liability.

Sensitivity of proportionate share of the collective total OPEB liability to changes in the discount rate. The following presents the proportionate share of the collective total OPEB liability related to the TGOP, as well as what the proportionate share of the collective total OPEB liability would be if it were calculated using a discount rate that is 1-percentage-point lower (1.21%) or 1-percentage-point higher (3.21%) than the current discount rate:

	1% ——	6 Decrease (1.21%)	Dis	count Rate (2.21%)	19 	% Increase (3.21%)
Proportionate share of collective total OPEB liability	\$	6,692,135	\$	6,249,923	\$	5,824,228

Sensitivity of proportionate share of the collective total OPEB liability to changes in the healthcare cost trend rate. The following presents the proportionate share of the collective total OPEB liability related to the TGOP, as well as what the proportionate share of the collective total OPEB liability would be if it were calculated using a healthcare cost trend rate that is 1-percentage-point lower (8.02%/6.56% decreasing to 3.50%) or 1-percentage-point higher (10.02%/8.56% decreasing to 5.50%) than the current healthcare cost trend rate:

	(8.	6 Decrease 02%/6.56% asing to 3.50%)	Tı (9.	olthcare Cost rend Rates .02%/7.56% asing to 3.50%)	(10	% Increase 0.02%/8.56% asing to 4.50%)
Proportionate share of collective total OPEB liability	\$	5,572,841	\$	6,249,923	\$	7,041,411

# OPEB Expense and Deferred Outflows of Resources and Deferred Inflows of Resources Related to OPEB

*OPEB expense.* For the fiscal year ended June 30, 2021, Oak Ridge Schools recognized OPEB expense of \$614,410.

# Notes to Basic Financial Statements (Continued)

# 16. Other Postemployment Benefits (OPEB) (Continued)

## Oak Ridge Schools Teacher Group Plan (Continued)

# OPEB Expense and Deferred Outflows of Resources and Deferred Inflows of Resources Related to OPEB (Continued)

Deferred outflows of resources and deferred inflows of resources. For the fiscal year ended June 30, 2021, Oak Ridge Schools reported deferred outflows of resources and deferred inflows of resources related to OPEB benefits in the TGOP from the following sources:

	Deferred Outflows of Resources	Deferred Inflows of Resources
Differences between expected and actual experience	\$ 1,109,074	\$ 1,361,964
Changes of assumptions and other inputs	746,246	523,865
Changes in proportion	142,712	173,071
Employer payments subsequent to the measurement date of June 30, 2020	205,833	N/A
Total	\$ 2,203,865	\$ 2,058,900

The amounts shown above for "Employer payments subsequent to the measurement date" will be included as a reduction to total OPEB liability in the following measurement period.

Amounts reported as deferred outflows of resources and deferred inflows of resources will be recognized in OPEB expense as follows:

Year Ended June 30:	
2022	\$ (22,714)
2023	(22,714)
2024	(22,714)
2025	(22,714)
2026	(22,714)
Thereafter	52,702

In the table above, positive amounts will increase OPEB expense while negative amounts will decrease OPEB expense.

# Notes to Basic Financial Statements (Continued)

#### 16. Other Postemployment Benefits (OPEB) (Continued)

#### Oak Ridge Schools The Tennessee Plan

Plan Description. Employees of Oak Ridge Schools, who were hired prior to July 1, 2015, are provided with post-65 retiree health insurance benefits through the closed The Tennessee Plan (TNP) administered by the Tennessee Department of Finance and Administration. This plan is considered to be a multiple-employer defined benefit plan that is used to provide postemployment benefits other than pensions (OPEB). However, for accounting purposes, this plan will be treated as a single-employer plan. All eligible post-65 retired teachers and disability participants of local education agencies, who choose coverage, participate in the TNP. The TNP also includes eligible retirees of the state, certain component units of the state, and certain local government entities. This plan is closed to the employees of all participating employers that were hired on or after July 1, 2015.

Benefits provided. The State offers the TNP to help fill most of the coverage gaps created by Medicare for eligible post-65 retired teachers and disabled participants of local education agencies. Insurance coverage is the only postemployment benefit provided to retirees. The TNP does not include pharmacy. In accordance with TCA 8-27-209, benefits of the TNP are established and amended by cooperation of insurance committees created by TCAs 8-27-201, and 8-27-701. Retirees and disabled employees of the state, component units, local education agencies, and certain local governments who have reached the age of 65, are Medicare eligible and also receives a benefit from the Tennessee Consolidated Retirement System may participate in this plan. All plan members receive the same plan benefits at the same Participating employers determine their own policy related to subsidizing the retiree premium rates. The Schools pay 85% of the retirees' individual health insurance premium for five years or until the retirees reach age 65. The state, as a governmental nonemployer contributing entity contributes to the premiums of eligible retirees of local education agencies based on years of service. Therefore, retirees with 30 years of services will receive \$50 per month; 20 but less than 30 years, \$37.50 per month; and 15 but less than 20 years, \$25. The TNP is funded on a pay-as-you-go basis and there are no assets accumulating in a trust that meets the criteria of paragraph 4 of GASB Statement No. 75.

Employees covered by benefit terms. At June 30, 2020, the following employees of Oak Ridge Schools were covered by the benefit terms of the TNP:

Inactive employees currently receiving benefit payments	156
Inactive employees entitled to but not yet receiving benefit payments	45
Active employees	386
	587
	nx/

In accordance with TCA 8-27-209, the state insurance committee established by TCAs 8-27-201, 8-27-301 and 8-27-701 determine the required payments to the plan by member employers and employees. Claims liabilities of the plan are periodically computed using actuarial and statistical techniques to establish premium rates. Administrative costs are allocated to plan participants. Employers contribute towards employee costs based on their own developed policies. During the current reporting period, Oak Ridge Schools paid \$0 to the TNP for OPEB benefits as they came due.

# Notes to Basic Financial Statements (Continued)

#### 16. Other Postemployment Benefits (OPEB) (Continued)

## Oak Ridge Schools The Tennessee Plan (Continued)

### **Total OPEB Liability**

Actuarial assumptions. The collective total OPEB liability in the June 30, 2020 actuarial valuation was determined using the following actuarial assumptions and other inputs, applied to all periods included in the measurement, unless otherwise specified:

Inflation 2.10 percent

Salary increases Graded salary ranges from 3.44 to 8.72 percent based on

age, including inflation, averaging 4.00 percent

Healthcare cost trend rates 7.56% in 2020, decreasing annually over a 9 year period to an

ultimate rate of 4.50%.

Unless noted otherwise, the actuarial demographic assumptions used in the June 30, 2020, valuations were the same as those employed in the July 1, 2019 Pension Actuarial Valuation of the Tennessee Consolidated Retirement System (TCRS). These assumptions were developed by TCRS based on the results of an actuarial experience study for the period July 1, 2012 – June 30, 2016. The demographic assumptions were adjusted to more closely reflect actual and expected future experience. Mortality tables are used to measure the probabilities of participants dying before and after retirement. The mortality rates employed in this valuation are taken from the RP-2014 Healthy Participant Mortality Table for Annuitants for non-disabled post-retirement mortality, with mortality improvement projected to all future years using Scale MP-2016. Post-retirement tables are Blue Collar and adjusted with a 2% load for males and a -3% load for females. Mortality rates for impaired lives are the same as those used by TCRS and are taken from a gender distinct table published in the IRS Ruling 96-7 for disabled lives with a 10% load.

Discount rate. The discount rate used to measure the total OPEB liability was 2.21 percent. This rate reflects the interest rate derived from yields on 20-year, tax-exempt general obligation municipal bonds, prevailing on the measurement date, with an average rating of AA/Aa as shown on the Bond Buyer 20-year Municipal GO AA index.

#### **Changes in Collective Total OPEB Liability**

•		otal OPEB Liability
Balances at June 30, 2019	_\$	1,703,223
Changes for the year:		
Service cost		31,362
Interest		59,552
Changes of benefit terms		-
Differences between expected and actual experience		(75,689)
Change in assumptions		319,319
Benefit payments		(76,526)
Net changes		258,018
Balances at June 30, 2020	\$_	1,961,241
Nonemployer contributing entities proportionate share of the collective total OPEB liability	\$	1,961,241
Employer's proportionate share of the collective total OPEB liability	\$	-
Employer's proportion of the collective total OPEB liability		0.00%

# Notes to Basic Financial Statements (Continued)

#### 16. Other Postemployment Benefits (OPEB) (Continued)

## Oak Ridge Schools The Tennessee Plan (Continued)

## Changes in Collective Total OPEB Liability (Continued)

Oak Ridge Schools has a special funding situation related to benefits paid by the State of Tennessee for its eligible retired employees participating in the TNP. Oak Ridge Schools proportionate share of the collective total OPEB liability was based on a projection of the employer's long-term share of benefit paid through the OPEB plan relative to the projected share of benefit payments of all participating employers and nonemployer contributing entities, actuarially determined. The proportion changed 0.00% from the prior measurement date. Oak Ridge Schools recognized \$122,009 in revenue for subsidies provided by nonemployer contributing entities for benefits paid by the TNP for Oak Ridge Schools retirees.

Changes of assumptions. The discount rate was changed from 3.51% as of the beginning of the measurement period 2.21% as of June 20, 2020. This change in assumption increased the total OPEB liability.

#### 17. On-Behalf Payments

The State of Tennessee made the following on-behalf payments during the year ended June 30, 2021:

**Teacher Group Insurance Plan** – The State of Tennessee makes a contribution (on-behalf payment) for retired teachers who participate in the State-administered Teacher Group Insurance Plan through TCRS as described in Note 16. The on-behalf payment for 2021 was \$303,500 and has been recorded as a revenue and expenditure in the General Purpose School Fund.

**The Tennessee Plan** – The State of Tennessee makes a contribution (on-behalf payment) for retired teachers who participate in The Tennessee Plan for the Local Employer as described in Note 16. The onbehalf payment for 2021 was \$79,064 and has been recorded as a revenue and expenditure in the General Purpose School Fund.

#### 18. Termination Benefits

The Schools provide voluntary termination benefits for professional employees who agree to retire before age 65. For employees who retire at age 60 or after 30 years of creditable service in TCRS with at least 10 years of service with the Schools, the Schools pay 85% of the retirees' individual health insurance premiums for five years or until the retirees reach age 65. The Schools fund their contributions on a pay-as-you-go basis. During 2021, the Schools paid approximately \$72,569 to 21 retirees, which has been recorded as an expenditure in the General Purpose School Fund.

The estimated liability and expense of the termination benefits reported in the Schools' departmental-wide financial statements is \$557,478. Termination benefits are measured at the discounted present value of expected future benefit payments. The Schools used a discount rate of 3.84% and a projected annual healthcare cost trend rate of 10.0% to estimate the effect of making these payments over a five year period.

# Notes to Basic Financial Statements (Continued)

#### 19. Economic Concentration

A significant number of taxpayers in the City of Oak Ridge are employed by the U.S. Department of Energy (DOE) or their contractors. DOE and related federal government contractors' operations are contingent upon annual U.S. congressional appropriations; therefore, a reduction in DOE related operations could have a significant effect upon the future operations of the Oak Ridge Schools.

The Schools receive annual funding from the State of Tennessee, City of Oak Ridge and Anderson and Roane Counties. The amount of revenue and other financing sources earned in the year ended June 30, 2021 in the General Purpose School Fund financial statements are as follows:

Source	***************************************	Amount	% of Revenues
State of Tennessee	\$	24,465,198	22.88%
City of Oak Ridge		67,535,065	57.69%
Anderson and Roane Counties		19,821,180	18.63%
Other		367,897	0.80%
Total	_\$_	112,189,340	100.00%

Any reduction in funding from these sources could have a significant effect upon the future operations of the Schools.

#### 20. Excess of Expenditures Over Appropriations

As required by the Tennessee Comptroller of the Treasury, Division of Local Governmental Audit, the Schools have prepared GASB Statement No. 34 departmental-wide financial statements for the fiscal year ended June 30, 2021. As a result during 2021, the General Purpose School Fund expenditures exceeded appropriations by \$44,817,924. This was due to the debt issuance and refunding activity done at the City on the school's behalf.

## 21. Contingencies

Loss contingencies are existing conditions, situations, or set of circumstances involving uncertainty as to possible loss. The uncertainty will ultimately be resolved when one or more future events occur or fail to occur. The reporting of loss contingencies depends on the likelihood that a future event or events will confirm the incurrence of a liability. Terms used to assess the range for the likelihood of loss are Probable, Reasonably Possible, and Remote. Loss contingencies that are assessed as probable and measurable are accrued in the financial statements. Loss contingencies that are assessed to be at least reasonably possible are disclosed in this note and loss contingencies that are assessed as remote are not reported in the financial statements, nor disclosed in the notes. The following table provides criteria for how the District accounts for loss contingencies, based on the likelihood of the loss and measurability.

# Notes to Basic Financial Statements (Continued)

#### 21. Contingencies (Continued)

Likelihood of future outflow or other sacrifice of resources	Loss amount can be reasonably measured	Loss range can be reasonably measured	Loss amount or range cannot be reasonably measured
Probable Future confirming event(s) are more likely to occur than not.	Accrue the liability. Report on Balance Sheet and Statement of Net Cost.	Accrue liability of the best estimate or (if there is no best estimate) minimum amount in loss range, and disclose nature of contingency and range of estimate liability.	Disclose nature of contingency and include a statement that an estimate cannot be made.
Reasonably possible Possibility of future confirming event(s) occurring is more than remote and less than likely.	Disclose nature of contingency and estimated loss amount.	Disclose nature of contingency and estimated loss range.	Disclose nature of contingency and include a statement that an estimate cannot be made.
Remote possibility of future event(s) occurring is slight.	No disclosure.	No disclosure.	No disclosure.

The Board did not have any contingencies that are considered reasonably possible to occur based on management's review of the financial accounting disclosure criteria above.

## 22. Subsequent Events

Subsequent events were evaluated through December 16, 2021, which is the date the financial statements were available to be issued. On September 24, 2021, the City completed a debt refunding for General Obligation Bonds, Series 2021 in which \$5,520,000 was allocated to the Schools.

#### 23. Net Position Restatement

Effective July 1, 2020, the Schools adopted GASB Statement No. 84, *Fiduciary Activities*, which addresses reporting on fiduciary activities. As a result, the Schools restated beginning net position to include the Internal School Fund as a special revenue fund. Previously, the Internal School Fund was included in the school's basic financial statements as a fiduciary fund. This resulted in an adjustment to beginning net position of governmental activities of \$1,119,453.

# REQUIRED SUPPLEMENTARY INFORMATION

# Schedule of Changes in the Net Pension Liability (Asset) and Related Ratios Based on Participation in the Legacy Employee Pension Plan of TCRS

# Last Measurement Period Ending June 30

	2014	2015	2016	2017	2018	2019	2020
Total pension liability							
Service cost	\$ 593,620	\$ 576,571	\$ 558,772	\$ 553,182	\$ 534,843	\$ 511,277	\$ 451,076
Interest	1,920,483	1,992,432	2,019,852	2,070,010	2,140,572	2,199,907	2,280,384
Changes in benefit terms	-	-	-	-	-	-	-
Differences between actual and expected							
experience	(141,131)	(738,027)	(399,170)	177,442	(227,304)	163,594	(224,433)
Change of assumptions	-	-	-	685,078	-	-	-
Benefit payments, including refunds of							
employee contributions	(1,385,505)	(1,407,675)	(1,487,476)	(1,522,704)	(1,562,047)	(1,650,215)	(1,758,888)
Net change in total pension liability	987,467	423,301	691,978	1,963,008	886,064	1,224,563	748,139
Total pension liability - beginning	25,705,562	26,693,029	27,116,330	27,808,308	29,771,316	30,657,380	31,881,943
Total pension liability - ending (a)	\$ 26,693,029	\$ 27,116,330	\$ 27,808,308	\$ 29,771,316	\$ 30,657,380	\$ 31,881,943	\$ 32,630,082
Plan fiduciary net position				<b>6</b> 507.040			
Contributions - employer	\$ 601,852	\$ 603,825	\$ 604,601	\$ 597,818	\$ 565,950	\$ 526,893	\$ 431,892
Contributions - employee	310,746	300,414	300,796	297,422	282,349	262,308	216,813
Net investment income	3,876,773	824,811	717,506	3,076,562	2,452,150	2,322,653	1,612,982
Benefit payments, including refunds of	(4.005.505)	(4.407.075)	(4.407.470)	(4.500.704)	(4.500.047)	(4.050.045)	(4.750.000)
employee contributions	(1,385,505)	(1,407,675)	(1,487,476)	(1,522,704)	(1,562,047)	(1,650,215)	(1,758,888)
Administrative expense	(7,996)	(9,355)	(13,501)	(13,912)	(14,364)	(12,003)	(10,658)
Net change in plan fiduciary net position	3,395,870	312,020	121,926	2,435,186	1,724,038	1,449,636	492,141
Plan fiduciary net position - beginning	\$ 27,036,803	27,036,803	27,348,823	27,470,749	29,905,935	31,629,973	33,079,609
Plan fiduciary net position - ending (b)	\$ 27,036,803	\$ 27,348,823	\$ 27,470,749	\$ 29,905,935	\$ 31,629,973	\$ 33,079,609	\$ 33,571,750
Net pension liability (asset) - ending (a)-(b)	\$ (343,774)	\$ (232,493)	\$ 337,559	\$ (134,619)	\$ (972,593)	\$ (1,197,666)	\$ (941,668)
Plan fiduciary net position as a percentage							
of total pension liability	101.29%	100.86%	98.79%	100.45%	103.17%	103.76%	102.89%
Covered payroll	\$ 5,912,101	\$ 6,008,215	\$ 6,015,939	\$ 5,948,434	\$ 5,631,332	\$ 5,237,502	\$ 4,816,623
Net pension liability (asset) as a percentage of covered payroll	(5.81)%	(3.87)%	5.61%	(2.26)%	-17.27%	(22.87)%	(19.55)%

## Notes to Schedule

Changes in assumptions. In 2017, amounts reported as changes of assumptions resulted from changes to the inflation rate, investment rate of return, cost-of-living adjustment, salary growth and mortality improvements.

GASB 68 requires a 10-year schedule for this data to be presented starting with the implementation of GASB 68. The information in this schedule is not required to be presented retroactively prior to the implementation date. Please refer to previously supplied data from the TCRS GASB website for prior years' data, if needed.

#### Schedule of Oak Ridge School System's Contributions Based on Participation in the Public Employee Pension Plan of TCRS

#### Last Fiscal Year Ending June 30

	2014	2015	2016	2017	2018	2019	2020	2021
Actuarially determined contribution	\$ 601,852	\$ 603,825	\$ 604,601	\$ 597,818	\$ 565,948	\$ 526,893	\$ 431,892	\$ 485,401
Contributions in relation to the actuarially determined contribution	601,852	603,825	604,601	597,818	565,948	526,893	431,892	485,401
Contribution deficiency (excess)	<u>\$ -</u>	\$ -	\$ -	<u>\$ -</u>	\$ -	\$ -	\$ -	<u>\$ -</u>
Covered payroll	\$ 5,912,101	\$ 6,008,215	\$ 6,015,939	\$ 5,948,434	\$ 5,631,323	\$ 5,237,495	\$ 4,816,623	\$ 4,868,666
Contributions as a percentage of covered payroll	10.18%	10.05%	10.05%	10.05%	10.05%	10.06%	8.97%	9.97%

GASB 68 requires a 10-year schedule for this data to be presented starting with the implementation of GASB 68. The information in this schedule is not required to be presented retroactively prior to the implementation date. Please refer to previously supplied data from the TCRS GASB website for prior years' data, if needed.

#### Notes to Schedule

Valuation date: Actuarially determined contribution rates for 2021 were calculated based on the June 30, 2019 actuarial valuation.

Methods and assumptions used to determine contribution rates:

Amortization method Level dollar, closed (not to exceed 20 years)

Remaining amortization period Varies by year

Asset valuation 10-year smoothed within a 20 percent corridor to market value

Inflation 2.50 percent

Salary increases Graded salary ranges from 8.72 to 3.44 percent based on age, including inflation, averaging 4.00 percent

Investment Rate of Return
Retirement age
7.25 percent, net of investment expense, including inflation
Pattern of retirement determined by experience study

Mortality Customized table based on actual experience including an adjustment for some anticipated improvement

Cost of Living Adjustments 2.25 percent

Changes of assumptions: In 2017, the following assumptions were changed: decreased inflation rate from 3.00 percent to 2.50 percent; decreased the investment rate of return from 7.50 percent to 7.25 percent; decreased the cost-of-living adjustment from 2.50 percent to 2.25 percent; decreased salary growth graded ranges from an average of 4.25 percent to an average of 4.00 percent; and modified mortality assumptions.

#### Schedule of Oak Ridge School System's Proportionate Share of the Net Pension Asset Teacher Legacy Pension Plan of TCRS

Last Measurement Period Ending June 30

	2014	2015	2016	2017	2018	2019	2020
Oak Ridge School System's proportion of the net pension liability (asset)	0.643262%	0.662651%	0.714582%	0.709296%	0.729158%	0.751065%	0.769546%
Oak Ridge School System's proportionate share of the net pension liability (asset)	\$ (104,527)	\$ 271,444	\$ 4,465,739	\$ (232,072)	\$ (2,565,845)	\$ (7,722,304)	\$ (5,868,358)
Oak Ridge School System's covered payroll	\$ 25,247,996	\$ 24,806,330	\$ 25,794,986	\$ 25,166,846	\$ 25,532,743	\$ 25,184,288	\$ 25,612,457
Oak Ridge School System's proportionate share of the net pension liability (asset) as a percentage of its covered payroll	0.41%	-1.09%	17.31%	-0.92%	-10.05%	-30.66%	-22.91%
Plan fiduciary net position as a percentage of the total pension liability	100.08%	99.81%	97.14%	100.14%	101.49%	104.28%	103.09%

GASB 68 requires a 10-year schedule for this data to be presented starting with the implementation of GASB 68. The information in this schedule is not required to be presented retroactively prior to the implementation date. Please refer to previously supplied data from the TCRS GASB website for prior years' data, if needed.

## Schedule of Oak Ridge School System's Contributions Teacher Legacy Pension Plan of TCRS

Last Fiscal Year Ending June 30

	2014	2015	2016	2017	2018	2019	2020	2021
Contractually required contribution	\$ 2,242,022	\$ 2,242,495	\$ 2,331,864	\$ 2,266,622	\$ 2,318,372	\$ 2,634,279	\$ 2,722,608	\$ 2,684,797
Contributions in relation to the contractually determined contribution	2,242,022	2,242,495	2,331,864	2,266,622	2,318,372	2,634,279	2,722,608	2,684,797
Contribution deficiency (excess)	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -
Oak Ridge School System's covered payroll	\$ 25,247,996	\$ 24,806,330	\$ 25,794,986	\$ 25,166,846	\$ 25,532,743	\$ 25,184,312	\$ 25,612,457	\$ 26,086,003
Contributions as a percentage of Oak Ridge School System's covered payroll	8.88%	9.04%	9.04%	9.01%	9.08%	10.46%	10.63%	10.27%

GASB 68 requires a 10-year schedule for this data to be presented starting with the implementation of GASB 68. The information in this schedule is not required to be presented retroactively prior to the implementation date. Please refer to previously supplied data from the TCRS GASB website for prior years' data, if needed.

Changes of assumptions. In 2017, the following assumptions were changed: decreased inflation rate from 3.00 percent to 2.50 percent; decreased the investment rate of return from 7.50 percent to 7.25 percent; decreased the cost-of-living adjustment from 2.50 percent to 2.25 percent; decreased salary growth graded ranges from an average of 4.25 percent to an average of 4.00 percent; and modified mortality assumptions.

# Schedule of Oak Ridge School System's Proportionate Share of the Net Pension Liability (Asset) Teacher Hybrid Pension Plan of TCRS

Last Fiscal Year Ending June 30

	2015	2016	2017	2018	2019	2020
Oak Ridge School System's proportion of the net pension liability (asset)	0.262638%	0.214610%	0.265898%	0.232039%	0.275306%	0.290066%
Oak Ridge School System's proportionate share of the net pension liability (asset)	\$ (10,566)	\$ (22,342)	\$ (70,154)	\$ (105,236)	\$ (155,406)	\$ (164,944)
Oak Ridge School System's covered payroll	\$ 545,692	\$ 944,289	\$1,651,613	\$2,027,749	\$2,913,297	\$3,660,406
Oak Ridge School System's proportionate share of the net pension liability (asset) as a percentage of its covered payroll	-1.94%	-2.37%	-4.25%	-5.19%	-5.33%	-4.51%
Plan fiduciary net position as a percentage of the total pension liability	127.46%	121.88%	126.81%	126.97%	123.07%	116.52%

GASB 68 requires a 10-year schedule for this data to be presented starting with the implementation of GASB 68. The information in this schedule is not required to be presented retroactively prior to the implementation date. Please refer to previously supplied data from the TCRS GASB website for prior years' data, if needed.

#### Schedule of Oak Ridge School System's Contributions Teacher Hybrid Pension Plan of TCRS

Last Fiscal Year Ending June 30\*\*

	201	15	 2016		2017		2018		2019*		2020*		2021*
Contractually required contribution	\$	546	\$ 23,637	\$	69,808	\$	33,067	\$	56,518	\$	74,306	\$	88,216
Contributions in relation to the contractually required contribution	2^	1,828	 37,772		69,808		81,110	-	56,518	whitensitessine	74,306	****	88,216
Contribution deficiency (excess)	\$ (2	1,282)	\$ (14,135)	\$		_\$_	(48,043)	_\$_		\$	-	\$	
Oak Ridge School System's covered payroll	\$ 545	5,692	\$ 944,289	\$ 1	,651,613	\$2	2,027,749	\$ 2	2,913,297	\$3	,660,406	\$4,	335,612
Contributions as a percentage of Oak Ridge School System's covered payroll	4	4.00%	4.00%		4.23%		4.00%		1.94%		2.03%		2.02%

<sup>\*</sup> In fiscal year 2019, 2020, and 2021, the schools placed the actuarially determined contribution rate of 1.94%, 1.97%, and 1.98% into the pension plan and placed 2.06%, 2.03%, and 2.02% respectively of covered payroll into the Pension Stabilization Reserve Trust.

Changes of assumptions. In 2017, the following assumptions were changed: decreased inflation rate from 3.00 percent to 2.50 percent; decreased the investment rate of return from 7.50 percent to 7.25 percent; decreased the cost-of-living adjustment from 2.50 percent to 2.25 percent; decreased salary growth graded ranges from an average of 4.25 percent to an average of 4.00 percent; and modified mortality assumptions.

<sup>\*\*</sup> GASB 68 requires a 10-year schedule for this data to be presented starting with the implementation of GASB 68. The information in this schedule is not required to be presented retroactively prior to the implementation date. Please refer to previously supplied data from the TCRS GASB website for prior years' data, if needed.

# Schedule of Changes in the Net Pension Liability (Asset) and Related Ratios Based on Participation in the Hybrid Employee Pension Plan of TCRS

Last Measurement Date Ending June 30

		2015		2016		2017	 2018		2019		2020	
Total pension liability												
Service cost	\$	948	\$	8,266	\$	33,725	\$ 78,884	\$	111,246	\$	158,660	
Interest	·	71		620		4,373	11,957		22,471		38,074	
Changes in benefit terms		-		-		-	-		-		-	
Differences between actual and expected												
experience		(1,019)		15,701		20,560	22,417		34,683		38,004	
Change of assumptions		-		-		2,798	-		-		-	
Benefit payments, including refunds of employee contributions		_		_		_	_		(1,204)		_	
Net change in total pension liability		<del></del>		24,587		61,456	 113,258		167,196		234,738	
Total pension liability - beginning		_		-		24,587	86,043		199,301		366,497	
Total pension liability - ending (a)	\$	_	\$	24,587	\$	86,043	\$ 199,301	\$	366,497	\$	601,235	
Plan fiduciary net position												
Contributions - employer	\$	541	\$	12,691	\$	37,547	\$ 61,210	\$	34,943	\$	59,833	
Contributions - employee		677		15,864		46,935	76,513		111,998		158,873	
Net investment income		-		370		7,928	15,431		25,111		26,672	
Benefit payments, including refunds of												
employee contributions		-		-		-	-		(1,204)		-	
Administrative expense		(40)		(1,165)		(3,234)	(5,083)		(6,539)		(7,122)	
Other expense		-		-		1,470	 		-		-	
Net change in plan fiduciary net position		1,178		27,760		90,646	148,071		164,309		238,256	
Plan fiduciary net position - beginning			_	1,178	_	28,938	 119,584		267,655		431,964	
Plan fiduciary net position - ending (b)	\$	1,178		28,938		119,584	\$ 267,655	\$	431,964	\$	670,220	
Net pension liability (asset) - ending (a)-(b)	\$	(1,178)	\$	(4,351)	\$	(33,541)	\$ (68,354)	\$	(65,467)	\$	(68,985)	
Plan fiduciary net position as a percentage												
of total pension liability		0.00%		117.70%		138.98%	134.30%		117.86%		111.47%	
Covered payroll	\$	13,535	\$	303,747	\$	938,688	\$ 1,530,245	\$ 2	2,239,932	\$ 2	2,692,050	
Net pension liability (asset) as a percentage of covered payroll		(8.70)%		(1.43)%		(3.57)%	(4.47)%		(2.92)%		(2.56%)	

#### Notes to Schedule

Changes of assumptions: In 2017, amounts reported as changes of assumptions resulted from changes to the inflation rate, investment rate of return, cost-of-living adjustment and salary growth.

GASB 68 requires a 10-year schedule for this data to be presented starting with the implementation of GASB 68. The information in this schedule is not required to be presented retroactively prior to the implementation date. Please refer to previously supplied data from the TCRS GASB website for prior years' data, if needed.

# Schedule of Oak Ridge School System's Contributions Based on Participation in the Hybrid Employee Pension Plan of TCRS

Last Fiscal Year Ending June 30\*\*

	 2015		2016		2017		2018		2019*		2020*		2021*
Actuarially determined contribution	\$ 271	\$	6,616	\$	23,561	\$	27,850	\$	34,943	\$	59,833	\$	67,645
Contributions in relation to the actuarially determined contribution	 541_		12,691		37,547	-	61,210		34,943	-	59,833		67,645
Contribution deficiency (excess)	\$ (270)	_\$	(6,075)	\$_	(13,986)	_\$_	(33,360)	_\$_	-		-	\$	
Covered payroll	\$ 13,535	\$	303,747	\$	938,688	\$1	,030,245	\$2	,239,932	\$2	,692,050	\$3	,435,754
Contributions as a percentage of covered payroll	4.00%		4.18%		4.00%		5.94%		1.56%		2.22%		1.97%

<sup>\*</sup> In fiscal year 2019, 2020, and 2021, the schools paced the actuarially determined contribution rate of 1.56%, 2.22%, and 1.97% into the pension plan and placed 2.44%, 1.78%, and 2.03%, respectively of covered payroll into the Pension Stabilization Reserve Trust.

#### Notes to Schedule - Hybrid Plan

Valuation date: Actuarially determined contribution rates for fiscal year 2021 were calculated based on the June 30, 2019 actuarial valuation.

Methods and assumptions used to determine contribution rates:

Amortization method Level dollar, closed (not to exceed 20 years)

Remaining amortization period Varies by year

Asset valuation 10 year smoothed within 20 percent corridor to market value

Inflation 2.50 percent

Salary increases Graded salary ranges from 8.72 to 3.44 percent based on age, including inflation, averaging 4.00 percent

Investment Rate of Return 7.25 percent, net of investment expense, including inflation

Retirement age Pattern of retirement determined by experience study

Mortality Customized table based on actual experience including an adjustment for some anticipated improvement

Cost of Living Adjustments 2.25 percent

Changes of assumptions: In 2017, the following assumptions were changed: decreased inflation rate from 3.00 percent to 2.50 percent; decreased the investment rate of return from 7.50 percent to 7.25 percent; decreased the cost-of-living adjustment from 2.50 percent to 2.25 percent; decreased salary growth graded ranges from an average of 4.25 percent to an average of 4.00 percent.

<sup>\*\*</sup> GASB 68 requires a 10-year schedule for this data to be presented starting with the implementation of GASB 68. The information in this schedule is not required to be presented retroactively prior to the implementation date. Please refer to previously supplied data from the TCRS GASB website for prior years' data, if needed.

# Schedule of Changes in Total OPEB Liability and Related Ratios Based on Participation in the TGOP OPEB Plan

#### Last Measurement Date Ended June 30

	2017	2018	2019	2020
Collective Total OPEB Liability				
Service cost	\$ 623,425	\$ 579,515	\$ 521,587	\$ 378,249
Interest on the total OPEB liability	322,788	392,019	300,242	259,712
Changes of benefit terms	-	(896,256)	(2,296,835)	-
Differences between expected and actual experience				
of the total OPEB liability	-	(2,696,855)	1,621,329	323,428
Change in assumptions and other inputs	(490,174)	370,006	(568,662)	880,563
Benefit payments	(424,234)	(485,212)	(334,382)	(323,624)
Net change in total OPEB liability	31,805	(2,736,783)	(756,721)	1,518,328
Total OPEB liability - beginning	10,643,068	10,674,873	7,938,090	7,181,369
Total OPEB liability - ending	\$ 10,674,873	\$ 7,938,090	\$ 7,181,369	\$ 8,699,697
Proportion Determination				
Employer's actuarial accrued liability	\$ 7,697,256	\$ 5,769,324	\$ 5,064,825	\$ 6,249,923
State's actuarial accrued liability	\$ 2,977,617	\$ 2,168,766	\$ 2,116,544	\$ 2,449,774
Collective actuarial accrued liability	\$ 10,674,873	\$ 7,938,090	\$ 7,181,369	\$ 8,699,697
Employer's portion	0.721063	0.726790	0.705273	0.718406
State's portion	0.278937	0.273210	0.294727	0.281594
Employer's share of the total OPEB liability - beginning	\$ 7,674,323	\$ 7,697,256	\$ 5,769,324	\$ 5,064,825
Employer's share of the total OPEB liability - ending	\$ 7,697,256	\$ 5,769,324	\$ 5,064,825	\$ 6,249,923
Estimated covered payroll	\$ 26,795,318	\$ 27,562,952	\$ 28,002,656	\$ 29,272,863
Employer's total OPEB liability as a percentage of covered payroll	28.73%	20.93%	18.09%	21.35%

#### Notes:

- Note 1: GASB 68 requires a 10-year schedule for this data to be presented starting with the implementation of GASB 68. The information in this schedule is not required to be presented retroactively prior to the implementation date. Please refer to previously supplied data from the TCRS GASB website for prior years' data, if needed.
- Note 2: The amounts reported for each fiscal year were determined as of the prior fiscal year.
- Note 3: There are no assets accumulating in a trust that meets the criteria in paragraph 4 of GASB Statement No. 75 related to this OPEB Plan.
- Note 4: Changes in assumptions. The following are the discount rates used in each period:

2016 - 2.92%

2017 - 3.56%

2018 - 3.62%

2019 - 3.51%

2020 - 2.21%

# Schedule of Changes in Total OPEB Liability and Related Ratios Based on Participation in the TNP OPEB Plan

#### Last Measurement Date Ended June 30

	 2017	 2018	 2019	·	2020
Collective Total OPEB Liability					
Service cost	\$ 34,159	\$ 27,854	\$ 24,568	\$	31,362
Interest on the total OPEB liability	49,542	55,708	52,047		59,552
Changes of benefit terms	-	-	-		-
Differences between expected and actual experience of					
the total OPEB liability	-	(124,727)	226,432		(75,689)
Change in assumptions and other inputs	(136,023)	(10,695)	22,697		319,319
Benefit payments	(72,750)	(73,655)	(70,802)		(76,526)
Net change in total OPEB liability	 (125,072)	 (125,515)	 254,942		258,018
Total OPEB liability - beginning	1,698,868	1,573,796	1,448,281		1,703,223
Total OPEB liability - ending	\$ 1,573,796	\$ 1,448,281	\$ 1,703,223	\$	1,961,241
Proportion Determination					
Employer's actuarial accrued liability	\$ -	\$ -	\$ -	\$	-
State's actuarial accrued liability	\$ 1,573,796	\$ 1,448,281	\$ 1,703,223	\$	1,961,241
Collective actuarial accrued liability	\$ 1,573,796	\$ 1,448,281	\$ 1,703,223	\$	1,961,241
Employer's portion	-	-	-		-
State's portion	100%	100%	100%		100%
Employer's share of the total OPEB liability - beginning	\$ -	\$ -	\$ -	\$	-
Employer's share of the total OPEB liability - ending	\$ -	\$ -	\$ -	\$	-
Estimated covered payroll	\$ 6,887,121	\$ 7,159,117	\$ 7,462,834	\$	7,508,673
Employer's total OPEB liability as a percentage of covered payroll	0.00%	0.00%	0.00%		0.00%

#### Notes:

- Note 1: GASB 68 requires a 10-year schedule for this data to be presented starting with the implementation of GASB 68. The information in this schedule is not required to be presented retroactively prior to the implementation date. Please refer to previously supplied data from the TCRS GASB website for prior years' data, if needed.
- Note 2: The amounts reported for each fiscal year were determined as of the prior fiscal year.
- Note 3: There are no assets accumulating in a trust that meets the criteria in paragraph 4 of GASB Statement No. 75 related to this OPEB Plan.
- Note 4: Changes in assumptions. The following are the discount rates used in each period:

2016 - 2.92%

2017 - 3.56%

2018 - 3.62%

2019 - 3.51%

2020 - 2.21%

# OTHER SUPPLEMENTARY INFORMATION

#### General Purpose School Fund Comparative Balance Sheets

June 30, 2021 and 2020

	2021	2020
<u>ASSETS</u>		
Current assets: Cash and cash equivalents Accounts receivable Grants receivable Advances from other funds Due from other governments Prepaid items	\$ 12,778,567 39,290 200,767 854,372 1,988,526 2,115	\$ 11,955,559 6,361 20,664 270,946 1,668,890 41,429
Total current assets	15,863,637	13,963,849
Restricted assets: Cash and cash equivalents Investments - Stabilization Reserve Trust  Total restricted assets	1,574,367 452,740 2,027,107	3,458,913 236,771 3,695,684
Total assets	\$ 17,890,744	\$ 17,659,533
LIABILITIES, DEFERRED INFLOWS OF RESOURCES AND FUND BALANCES		
Accounts payable Retainage payable Accrued salaries and benefits Due to other funds	\$ 390,506 48,077 3,613,912 149,977	\$ 452,713 3,476,473
Total liabilities	4,202,472	3,929,186
Deferred inflows of resources	4,203	12,569
Fund balances: Non-spendable - prepaid expenditures Restricted - bond proceeds Restricted - Stabilization Reserve Trust Unrestricted: Committed Unassigned	2,115 1,574,367 452,740 331,582 11,323,265	41,429 3,458,913 236,771 520,553 9,460,112
Total fund balances*	13,684,069	13,717,778
Total liabilities, deferred inflows of resources and fund balances	\$ 17,890,744	\$ 17,659,533

<sup>\*</sup> Includes unspent bond proceeds being held at the City at June 30, 2021 and 2020 of \$1,574,367 and \$3,458,913, respectively.

# General Purpose School Fund Comparative Statements of Revenues, Expenditures and Changes in Fund Balance

Years Ended June 30, 2021 and 2020

	2021 Actual	2020 Actual
Revenues:		
Property taxes	\$ 11,702,900	\$ 11,445,587
Local option sales taxes	8,117,997	7,094,673
Mixed drink taxes	278	192
Local mineral severance taxes	5	-
Charges for services	313,141	229,153
Other local sources	313,412	327,010
State of Tennessee - BEP	23,279,248	22,869,340
State of Tennessee - other	1,063,879	862,665
Federal government	66,535	49,436
SRT investment income	73,380	-
Other	72,351	-
Total revenues	45,003,126	42,878,056
Expenditures:		
Instruction:		
Regular instruction	27,160,854	26,659,256
Alternative school	805,109	774,284
Special education	4,389,467	4,248,102
Technology and career	1,431,835	1,279,633
Total instruction	33,787,265	32,961,275
Support services:		
Health services	598,069	546.320
Other student support	1,730,269	1,746,527
Instructional staff	3,170,911	2,594,889
Special education	829,404	793,215
Technology and career	112,985	107,005
Technology	2,530,466	2,557,960
Communications	115,598	112,596
Board of education	1,161,343	1,879,507
Office of superintendent	351,001	342,477
Office of principal	3,843,817	3,454,481
Fiscal services	822,860	759,419
Human resources/personnel	407,890	354,962
Operation of plant	4,305,529	4,082,676
Maintenance of plant	1,647,131	1,573,416
Transportation	1,509,989	1,152,341
Total support services	23,137,262	22,057,791

## General Purpose School Fund Comparative Statements of Revenues, Expenditures and Changes in Fund Balance (Continued)

# Years Ended June 30, 2021 and 2020

	2021 Actual	2020 Actual
Expenditures (continued):		
Non-instructional:	<b>6</b> 4447	Φ.
Other	\$ 4,147 460,111	\$ - 460,772
Pre-k program - grant Pre-k program - local	696,795	606,778
Tro R program Todal		
Total non-instructional	1,161,053	1,067,550
Other capital outlay:		
Capital outlay	2,580,353	5,615,616
Debt service:		
Principal on capitalized leases	240,864	119,532
Interest on capitalized leases	28,104	14,952
Principal on bonds and notes payable	4,321,020	4,292,702
Interest on bonds and notes payable	2,014,951	2,879,909
Total debt service	6,604,939	7,307,095
Total expenditures	67,270,872	69,009,327
Revenues over (under) expenditures	(22,267,746)	(26,131,271)
Other financing sources (uses):		
Transfers in - from city	22,448,191	24,350,126
Transfers in - other funds	146,433	126,856
Transfers out - other funds	(73,382)	(73,256)
Transfer out - debt service to City	(287,205)	-
Bond refunding	(38,924,088)	(13,802,239)
Cost of issuance	(269,741)	-
Underwriter's discount	(238,295)	-
Swap termination fees	(5,654,750)	-
Contribution from City	9,088	-
Bond premiums	4,632,786	-
Bond proceeds	40,445,000	16,245,110
Total other financing sources (uses) - net	22,234,037	26,846,597
Net change in fund balances	(33,709)	715,326
Fund balance, beginning	13,717,778	13,002,452
Fund balance, ending*	\$ 13,684,069	\$ 13,717,778

<sup>\*</sup> Includes unspent bond proceeds being held at the City at June 30, 2021 and 2020 of \$1,574,367 and \$3,458,913, respectively.

## General Purpose School Fund Comparative Schedules of Revenues, Expenditures, and Changes in Fund Balance - Budget and Actual

Years Ended June 30, 2021 and 2020

	2021			2020				
	Original	Final		Variance with	Original	Final		Variance with
	Budget	Budget	Actual	Final Budget	Budget	Budget	Actual	Final Budget
Revenues:								
Property taxes	\$11,711,350	\$11,711,350	\$11,702,900	\$ (8,450)	\$11,048,443	\$11,048,443	\$11,445,587	\$ 397,144
Local option sales taxes	6,366,339	6,366,339	8,117,997	1,751,658	5,787,581	5,787,581	7,094,673	1,307,092
Mixed drink taxes	125	125	278	153	250	250	192	(58)
Local mineral severance taxes	125	125	5	(120)	250	250	-	(250)
Charges for services	262,000	262,000	313,141	51,141	262,000	262,000	229,153	(32,847)
Other local sources	470,500	422,001	313,412	(108,589)	480,500	588,621	327,010	(261,611)
State of Tennessee - BEP	23,331,000	23,331,000	23,279,248	(51,752)	22,809,000	22,809,000	22,869,340	60,340
State of Tennessee - other	1,014,460	1,293,791	1,063,879	(229,912)	1,194,000	1,039,821	862,665	(177,156)
Federal government	105,000	101,715	66,535	(35,180)	135,000	135,000	49,436	(85,564)
SRT investment income	-	-	73,380	73,380	-	-	-	-
Other	2,500	80,719	72,351	(8,368)	2,500	2,500	-	(2,500)
Total revenues	43,263,399	43,569,165	45,003,126	1,433,961	41,719,524	41,673,466	42,878,056	1,204,590
Expenditures:								
Instruction:								
Regular instruction	27,438,364	27,785,447	27,160,854	(624,593)	26,870,319	27,240,297	26,659,256	(581,041)
Alternative school	825,308	827,640	805,109	(22,531)	820,705	793,058	774,284	(18,774)
Special education	4,537,504	4,532,760	4,389,467	(143,293)	4,460,027	4,397,497	4,248,102	(149,395)
Technology and career	1,393,615	1,459,861	1,431,835	(28,026)	1,265,333	1,303,698	1,279,633	(24,065)
Other	2,200,000	966,564		(966,564)	1,010,000	321,550		(321,550)
Total instruction	36,394,791	35,572,272	33,787,265	(1,785,007)	34,426,384	34,056,100	32,961,275	(1,094,825)
Support services:								
Health services	621,134	615,271	598,069	(17,202)	604,107	565,935	546,320	(19,615)
Other student support	1,734,773	1,800,266	1,730,269	(69,997)	1,680,410	1,803,368	1,746,527	(56,841)
Instructional staff	2,817,241	3,364,842	3,170,911	(193,931)	2,765,556	2,770,756	2,594,889	(175,867)
Special education	846,190	840,433	829,404	(11,029)	828,745	849,996	793,215	(56,781)
Technology and career	114,806	118,429	112,985	(5,444)	111,349	113,336	107,005	(6,331)
Technology services	2,541,656	2,585,383	2,530,466	(54,917)	2,763,113	2,716,854	2,557,960	(158,894)
Communications	120,306	120,705	115,598	(5,107)	114,349	116,340	112,596	(3,744)
Board of education	1,100,981	1,120,361	1,161,343	40,982	1,061,487	1,778,690	1,879,507	100,817
Office of superintendent	357,817	357,863	351,001	(6,862)	356,796	356,798	342,477	(14,321)
Office of principal	3,700,041	3,938,686	3,843,817	(94,869)	3,567,705	3,522,825	3,454,481	(68,344)
Fiscal services	869,108	856,379	822,860	(33,519)	806,626	790,825	759,419	(31,406)
Human resources/personnel	433,440	416,318	407,890	(8,428)	429,455	372,109	354,962	(17,147)
Operation of plant	4,498,827	4,578,565	4,305,529	(273,036)	4,627,396	4,519,339	4,082,676	(436,663)
Maintenance of plant	1,709,687	1,689,053	1,647,131	(41,922)	1,642,702	1,646,052	1,573,416	(72,636)
Transportation	1,560,676	1,647,569	1,509,989	(137,580)	1,522,347	1,157,478	1,152,341	(5,137)
Total support services	23,026,683	24,050,123	23,137,262	(912,861)	22,882,143	23,080,701	22,057,791	(1,022,910)

# General Purpose School Fund Comparative Schedules of Revenues, Expenditures, and Changes in Fund Balance - Budget and Actual (Continued)

Years Ended June 30, 2021 and 2020

		20	)21		2020			
	Original Budget	Final Budget	Actual	Variance with Final Budget	Original Budget	Final Budget	Actual	Variance with Final Budget
Expenditures (continued):								
Non-instructional:	•				•	•	•	•
Other community services Pre-k program - grant	\$ - 468,271	\$ 4,146 460,111	\$ 4,147 460,111	\$ 1	\$ - 461,499	\$ - 460,771	\$ - 460,772	\$ -
Pre-k program - local	699,320	704,537	696,795	(7,742)	654,054	637,320	606,778	(30,542)
p. og. s								(00,012)
Total non-instructional	1,167,591	1,168,794	1,161,053	(7,741)	1,115,553	1,098,091	1,067,550	(30,541)
Other capital outlay:								
Capital outlay	482,205	585,847	2,580,353	1,994,506	707,205	850,335	5,615,616	4,765,281
Debt service:								
Principal on capitalized leases	-	-	240,864	240,864	-	-	119,532	119,532
Interest on capitalized leases Principal on bonds and notes payable	-	-	28,104 4,321,020	28,104 4,321,020	-	-	14,952 4,292,702	14,952 4,292,702
Interest on bonds and notes payable	_	-	2,014,951	2,014,951	_	-	2,879,909	2,879,909
,								
Total debt service			6,604,939	6,604,939			7,307,095	7,307,095
Total expenditures	61,071,270	61,377,036	67,270,872	5,893,836	59,131,285	59,085,227	69,009,327	9,924,100
Revenues over (under) expenditures	(17,807,871)	(17,807,871)	(22,267,746)	(4,459,875)	(17,411,761)	(17,411,761)	(26,131,271)	(8,719,510)
Other financing sources (uses):								
Transfers in - from city	15,493,963	15,493,963	22,448,191	6,954,228	15,493,963	15,493,963	24,350,126	8,856,163
Transfer in - other funds	125,000	125,000	146,433	21,433	125,000	125,000	126,856	1,856
Transfers out - other funds Transfer out - debt service to City	(83,179)	(83,179)	(73,382) (287,205)	9,797 (287,205)	(73,353)	(73,353)	(73,256)	97
Bond refunding	-	-	(38,924,088)	(38,924,088)	-	-	(13,802,239)	(13,802,239)
Cost of issuance	-	_	(269,741)	(269,741)	-	_	(10,002,200)	(13,002,233)
Underwriter's discount	-	-	(238,295)	(238,295)		-	-	_
Swap termination fees	-	-	(5,654,750)	(5,654,750)	-	-	-	-
Contribution from City	-	-	9,088	9,088	-	-	-	-
Bond premiums	-	-	4,632,786	4,632,786	-	-	-	-
Bond proceeds			40,445,000				16,245,110	
Total other financing sources (uses) - net	15,535,784	15,535,784	22,234,037	(33,746,747)	15,545,610	15,545,610	26,846,597	(4,944,123)
Net change in fund balances	\$ (2,272,087)	\$ (2,272,087)	(33,709)	\$ (38,206,622)	\$ (1,866,151)	\$ (1,866,151)	715,326	\$ (13,663,633)
Fund balance, beginning			13,717,778				13,002,452	
Fund balance, ending*			\$ 13,684,069				\$ 13,717,778	

<sup>\*</sup>Includes unspent bond proceeds being held at the City at June 30, 2021 and 2020 of \$1,574,367 and \$3,458,913, respectively.

### School Federal Projects Fund Comparative Balance Sheets

June 30, 2021 and 2020

	2021	2020
<u>ASSETS</u>		
Grants receivable	\$ 973,303	\$ 330,097
Total assets	\$ 973,303	\$ 330,097
LIABILITIES AND FUND BALANCES		
Accounts payable Accrued salaries and benefits Due to other funds Deferred revenue	\$ 17,936 100,995 854,372	\$ 4,350 79,056 245,396 1,295
Total liabilities	973,303	330,097
Fund balance	<u> </u>	
Total liabilities and fund balances	\$ 973,303	\$ 330,097

### School Federal Projects Fund Comparative Statements of Revenues, Expenditures and Changes in Fund Balance

### Years Ended June 30, 2021 and 2020

	2021 Actual	2020 Actual
Revenues: Federal government	\$ 5,494,582	\$ 3,445,937
Total revenues	5,494,582	3,445,937
Expenditures: Instructional: Regular instruction	1,617,124	666,359
Special education Technology and career	748,533 268,683	721,184 121,308
Total instructional	2,634,340	1,508,851
Support services: Health services Other student support Instructional staff Special education Technology and career Technology services Fiscal services Transportation	14,409 569,857 411,154 278,637 - 203 16,106	12,868 56,785 294,854 246,025 1,445 2,769
Total support services	1,290,366	680,496
Non-instructional: Community service / early childhood education Other	1,113,454 315,052	1,139,734 
Total non-instructional	1,428,506	1,139,734
Other capital outlay: Capital outlay	4,937	
Total expenditures	5,358,149	3,329,081
Revenues over (under) expenditures	136,433	116,856
Other financing sources (uses): Transfer to other funds	(136,433)	(116,856)
Total other financing sources (uses)	(136,433)	(116,856)
Net change in fund balances	-	-
Fund balance, beginning		
Fund balance, ending	<u> </u>	<u> </u>

### School Federal Projects Fund Comparative Schedules of Revenues, Expenditures and Changes in Fund Balance - Budget and Actual

Years Ended June 30, 2021 and 2020

		2	021		2020			
	Original Budget	Final Budget	Actual	Variance with Final Budget	Original Budget	Final Budget	Actual	Variance with Final Budget
Revenues:								
Federal government	\$ 4,798,134	\$ 8,118,711	\$ 5,494,582	\$ (2,624,129)	\$ 3,861,611	\$ 3,861,611	\$ 3,445,937	\$ (415,674)
Total revenues	4,798,134	8,118,711	5,494,582	(2,624,129)	3,861,611	3,861,611	3,445,937	(415,674)
Expenditures: Instructional:								
Regular instruction	725,785	2,603,784	1,617,124	(986,660)	750,000	724,435	666,359	(58,076)
Special education	800,000	855,869	748,533	(107,336)	790,000	829,446	721,184	(108,262)
Technology and career	71,707	268,682	268,683	1	50,000	121,310	121,308	(2)
Contingency	1,250,000							<del></del>
Total instructional	2,847,492	3,728,335	2,634,340	(1,093,995)	1,590,000	1,675,191	1,508,851	(166,340)
Support services:								
Health services	14,677	17,406	14,409	(2,997)	13,100	13,036	12,868	(168)
Other student support	62,194	664,938	569,857	(95,081)	45,000	65,124	56,785	(8,339)
Instructional staff	321,012	545,140	411,154	(133,986)	273,000	326,319	294,854	(31,465)
Special education	277,666	301,912	278,637	(23,275)	240,000	250,406	246,025	(4,381)
Technology and career	3,500	-	-	-	3,500	1,445	1,445	-
Technology services	2,000	4,389	203	(4,186)	2,000	5,667	2,769	(2,898)
Fiscal services	-	-	16,106	16,106	-	-	-	-
Transportation	25,000				25,000	71,921	65,750	(6,171)
Total support services	706,049	1,533,785	1,290,366	(243,419)	601,600	733,918	680,496	(53,422)
Non-instructional:								
Community service / early childhood education	1,119,593	1,211,500	1,113,454	(98,046)	1,045,011	1,188,432	1,139,734	(48,698)
Other	-	1,500,000	315,052	(1,184,948)	500,000	131,180	-	(131,180)
Total non-instructional	1,119,593	2,711,500	1,428,506	(1,282,994)	1,545,011	1,319,612	1,139,734	(179,878)
Other capital outlay:								
Capital outlay	-	5,000	4,937	(63)				
				(2.222.474)				
Total expenditures	4,673,134	7,978,620	5,358,149	(2,620,471)	3,736,611	3,728,721	3,329,081	(399,640)
Revenue over (under) expenditures	125,000	140,091	136,433	(3,658)	125,000	132,890	116,856	(16,034)
Other financing sources (uses):								
Transfer to other funds	(125,000)	(140,091)	(136,433)	3,658	(125,000)	(132,890)	(116,856)	16,034
Transier to other funds	(120,000)	(140,001)	(100,100)	0,000	(120,000)	(102,000)	(110,000)	10,004
Total other financing sources (uses)	(125,000)	(140,091)	(136,433)	3,658	(125,000)	(132,890)	(116,856)	16,034
Net change in fund balances	\$	\$		\$ -	\$ -	\$	-	\$ -
Fund balance, beginning			_				_	
Fund balance, ending			\$				\$	

### Nonmajor Governmental Funds Combining Balance Sheet

June 30, 2021

	Special Revenue Funds							
	Other Education Special Revenue Funds		Cafeteria	Internal School Funds*	Total Special Revenue Funds			
<u>ASSETS</u>								
Cash and cash equivalents Inventories Accounts receivable Grants receivable Advances to other funds	\$ - - - 34,779	\$ - - - - 99,371	\$ 1,011,101 39,863 4,496 138,027 15,827	\$ 1,069,725 - 2,000 - -	\$ 2,080,826 39,863 6,496 138,027 149,977			
Total assets	\$ 34,779	\$ 99,371	\$ 1,209,314	\$ 1,071,725	\$ 2,415,189			
LIABILITIES, DEFERRED INFLOWS OF RESOURCES AND FUND BALANCES								
Accounts payable Accrued salaries and benefits	3,329	\$ 1,068 	\$ 114,810 	\$ 2,560 	\$ 118,438 3,329			
Total liabilities	3,329	1,068	114,810	2,560	121,767			
Deferred inflows of resources	<del>-</del>		30,488		30,488			
Fund balances: Nonspendable:			39,863		39,863			
Inventories Restricted: Restricted for support service Restricted for non-instructional Restricted for education	31,450 - -	-	- 1,024,153 -	- - - 1,069,165	31,450 1,024,153 1,069,165			
Unrestricted: Committed		98,303			98,303			
Total fund balances	31,450	98,303	1,064,016	1,069,165	2,262,934			
Total liabilities, deferred inflows of resources and fund balances	\$ 34,779	\$ 99,371	\$ 1,209,314	\$ 1,071,725	\$ 2,415,189			

<sup>\*</sup> In accordance with GASB 84, the Internal School Fund was moved from a Fiduciary Fund in fiscal year June 30, 2020 to a Special Revenue Fund in fiscal year June 30, 2021.

### Nonmajor Governmental Funds Combining Statement of Revenues, Expenditures and Changes in Fund Balances

Year Ended June 30, 2021

Special Revenue Funds Other Education Central Internal Special Revenue Extended School School Cafeteria **Funds** Program Fund Fund Funds\* Total Revenues: \$ 387,337 \$ \$ 308,486 \$ 78,851 Charges for service Other local sources 54,485 54,485 122,071 State grants 122,071 Federal government 1,903,442 1,903,442 Other local revenues 730,330 730,330 1,616 1,616 Other 176,556 308,486 1,983,909 730,330 3,199,281 Total revenues Expenditures: Support services: 104,494 Other student support 104,494 Non-instructional: 1,873,262 1,873,262 Food service 780,618 Operation of non-instructional services 780,618 Community service 121,778 276,140 397,918 780,618 226,272 276,140 1,873,262 3,156,292 Total expenditures 110,647 (50,288)42,989 Revenues over (under) expenditures (49,716)32,346 Other financing sources (uses): 63,382 Operating transfers - other funds 73,382 (10,000)63,382 Total other financing sources (uses) 73,382 (10,000)(50,288)Net change in fund balances 23,666 22,346 110,647 106,371 Fund balance, beginning, as previously stated 7,784 75,957 953,369 1,037,110 Restatement - See Note 23 1,119,453 1,119,453 75,957 953,369 2,156,563 Fund balance, beginning, as restated 7,784 1,119,453 31,450 98,303 1,064,016 1,069,165 2,262,934 Fund balance, ending

<sup>\*</sup> In accordance with GASB 84, the Internal School Fund was moved from a Fiduciary Fund in fiscal year June 30, 2020 to a Special Revenue Fund in fiscal year June 30, 2021.

### Other Education Special Revenue Funds Comparative Balance Sheets

June 30, 2021 and 2020

	2021	2020
<u>ASSETS</u>		
Grants receivable Advances to other funds	\$ - 34,779	\$ 36,268 
Total assets	\$ 34,779	\$ 36,268
LIABILITIES AND FUND BALANCES		
Liabilities: Accrued salaries and benefits Due to other funds	\$ 3,329	\$ 2,934 25,550
Total liabilities	3,329	28,484
Fund balances: Restricted: Restricted for support services	31,450	7,784
Total liabilities and fund balances	\$ 34,779	\$ 36,268

### Other Education Special Revenue Funds Comparative Statements of Revenues, Expenditures and Changes in Fund Balance

Years Ended June 30, 2021 and 2020

	2021 Actual	2020 Actual
Revenues:		
Other local sources	\$ 54,485	\$ 22,559
State grants	122,071	117,853
Total revenues	176,556	140,412
Expenditures:		
Non-instructional:		
Other student services	104,494	102,868
Community service	121,778	105,526
Total expenditures	226,272	208,394
Revenues over (under) expenditures	(49,716)	(67,982)
Other financing sources: Operating transfers - other funds	73,382	73,256
Net change in fund balance	23,666	5,274
Fund balance, beginning	7,784	2,510
Fund balance, ending	\$ 31,450	\$ 7,784

### Other Education Special Revenue Funds Comparative Schedules of Revenues, Expenditures and Changes in Fund Balance - Budget and Actual

### Years Ended June 30, 2021 and 2020

	2021				2020			
	Original Budget	Final Budget	Actual	Variance with Final Budget	Original Budget	Final Budget	Actual	Variance with Final Budget
Revenues: Other local sources State grants	\$ 32,929 120,611	\$ 32,929 124,541	\$ 54,485 122,071	\$ 21,556 (2,470)	\$ 32,92 75,54		\$ 22,559 117,853	\$ (10,370) (3,749)
Total revenues	153,540	157,470	176,556	19,086	108,47	154,531	140,412	(14,119)
Expenditures: Non-instructional:								
Other student services Community service	112,790 123,929	114,290 126,359	104,494 121,778	(9,796) (4,581)	103,98 77,86		102,868 105,526	(118) (19,393)
Total expenditures	236,719	240,649	226,272	(14,377)	181,84	227,905	208,394	(19,511)
Revenues over (under) expenditures	(83,179)	(83,179)	(49,716)	33,463	(73,37	4) (73,374)	(67,982)	5,392
Other financing sources: Operating transfers - other funds	83,179	83,179	73,382	(9,797)	73,37	73,374	73,256	(118)
Net change in fund balance	\$ -	<u>\$ -</u>	23,666	\$ 23,666	\$	<u> </u>	5,274	\$ 5,274
Fund balance, beginning			7,784				2,510	
Fund balance, ending			\$ 31,450				\$ 7,784	

## Extended School Program Fund Comparative Balance Sheets

June 30, 2021 and 2020

	2021	2020
<u>ASSETS</u>		
Advances to other funds	\$ 99,371	\$ 97,039
Total assets	\$ 99,371	\$ 97,039
LIABILITIES, DEFERRED INFLOWS OF RESOURCES AND FUND BALANCES		
Liabilities: Accounts payable	\$ 1,068	\$ 857
Total liabilities	1,068	857
Deferred inflows of resources	<del>_</del>	20,225
Fund balances: Committed	98,303	75,957
Total liabilities, deferred inflows of resources and fund balances	\$ 99,371	\$ 97,039

### Extended School Program Fund Comparative Statements of Revenues, Expenditures and Changes in Fund Balance

Years Ended June 30, 2021 and 2020

	2021 Actual	2020 Actual
Revenues: Charges for services	\$ 308,486	\$ 326,918
Total revenues	308,486	326,918
Expenditures: Non-instructional:	070.440	200 700
Community service	276,140	329,720
Total expenditures	276,140	329,720
Revenues over (under) expenditures	32,346	(2,802)
Other financing sources (uses): Operating transfers - other funds	(10,000)	(10,000)
Net change in fund balance	22,346	(12,802)
Fund balance, beginning	75,957	88,759
Fund balance, ending	\$ 98,303	\$ 75,957

### Extended School Program Fund Comparative Schedules of Revenues, Expenditures and Changes in Fund Balance - Budget and Actual

### Years Ended June 30, 2021 and 2020

	2021				2020			
	Original Budget	Final Budget	Actual	Variance with Final Budget	Original Budget	Final Budget	Actual	Variance with Final Budget
Revenues: Charges for services	\$ 456,651	\$ 456,651	\$ 308,486	\$ (148,165)	\$ 473,067	\$ 473,067	\$ 326,918	\$ (146,149)
Total revenues	456,651	456,651	308,486	(148,165)	473,067	473,067	326,918	(146,149)
Expenditures:								
Non-instructional: Community service	446,651	446,651	276,140	(170,511)	463,067	463,067	329,720	(133,347)
Total expenditures	446,651	446,651	276,140	(170,511)	463,067	463,067	329,720	(133,347)
Revenues over (under) expenditures	10,000	10,000	32,346	22,346	10,000	10,000	(2,802)	(12,802)
Other financing sources (uses): Operating transfers - other funds	(10,000)	(10,000)	(10,000)		(10,000	(10,000)	(10,000)	
Net change in fund balance	\$ -	<u> </u>	22,346	\$ 22,346	\$ -	\$	(12,802)	\$ (12,802)
Fund balance, beginning			75,957				88,759	
Fund balance, ending			\$ 98,303				\$ 75,957	

### Central Cafeteria Fund Comparative Balance Sheets

June 30, 2021 and 2020

<u>ASSETS</u>	2021	2020
Cash and cash equivalents Inventories Accounts receivable Grants receivable Advances to other funds	\$ 1,011,101 39,863 4,496 138,027 	\$ 970,514 28,909 - 57,110
Total assets	\$ 1,209,314	\$ 1,056,533
LIABILITIES, DEFERRED INFLOWS OF RESOURCES AND FUND BALANCE		
Accounts payable	<u>\$ 114,810</u>	\$ 71,736
Total liabilities	114,810	71,736
Deferred inflows of resources	30,488	31,428
Fund balance: Nonspendable: Inventories Restricted for non-instructional - food service	39,863 1,024,153	28,909 924,460
Total fund balance	1,064,016	953,369
Total liabilities, deferred inflows of resources and fund balance	\$ 1,209,314	\$ 1,056,533

### Central Cafeteria Fund Comparative Statements of Revenues, Expenditures and Changes in Fund Balance

Years Ended June 30, 2021 and 2020

	2021 Actual	2020 Actual
Revenues: Charges for services Federal and state government Other income	\$ 78,851 1,903,442 1,616	\$ 353,588 1,987,844 ———————————————————————————————————
Total revenues	1,983,909	2,341,432
Expenditures: Non-instructional: Food service	1,873,262	2,196,779
Total expenditures	1,873,262	2,196,779
Net change in fund balance	110,647	144,653
Fund balance, beginning	953,369	808,716
Fund balance, ending	\$ 1,064,016	\$ 953,369

### Central Cafeteria Fund Comparative Schedules of Revenues, Expenditures and Changes in Fund Balance - Budget and Actual

Years Ended June 30, 2021 and 2020

	2021				2020				
	Original Budget	Final Budget	Actual		nce with Budget	Original Budget	Final Budget	Actual	Variance with Final Budget
Revenues:									
Charges for services	\$ 612,504	\$ 612,504	\$ 78,851	\$ (	533,653)	\$ 629,559	\$ 629,559	\$ 353,588	\$ (275,971)
Federal and state government	1,712,587	1,712,587	1,903,442		190,855	1,549,332	1,549,332	1,987,844	438,512
Other income	3,800	3,800	1,616		(2,184)				-
Total revenues	2,328,891	2,328,891	1,983,909	(	344,982)	2,178,891	2,178,891	2,341,432	162,541
Expenditures: Non-instructional:									
Food service	2,508,891	2,508,891	1,873,262	(	635,629)	2,358,891	2,358,891	2,196,779	(162,112)
Total expenditures	2,508,891	2,508,891	1,873,262	(	635,629)	2,358,891	2,358,891	2,196,779	(162,112)
Net change in fund balance	\$ (180,000)	\$ (180,000)	110,647	\$ :	290,647	\$ (180,000)	\$ (180,000)	144,653	\$ 324,653
Fund balance, beginning			953,369					808,716	
Fund balance, ending			\$1,064,016					\$ 953,369	

### Internal School Funds Balance Sheet

June 30, 2021

	2021*
<u>ASSETS</u>	
Cash and cash equivalents Accounts receivable	\$ 1,069,725 2,000
Total assets	\$ 1,071,725
LIABILITIES AND NET POSITION	
Accounts payable	\$ 2,560
Total liabilities	2,560
Fund balance:	
Restricted for education	1,069,165
Total fund balance	_1,069,165
Total liabilities, and fund balance	\$ 1,071,725

<sup>\*</sup> In accordance with GASB 84, the Internal School Fund was moved from a Fiduciary Fund in fiscal year June 30, 2020 to a Special Revenue Fund in fiscal year June 30, 2021. Comparative Statements will be presented in subsequent years.

# Internal School Funds Statement of Revenues, Expenditures and Changes in Fund Balance

Year Ended June 30, 2021

	2021 Actual*
Revenues: Contributions	\$ 730,330
Total revenues	730,330
Expenditures: School related expenditures	780,618
Total expenditures	780,618
Net change in fund balance	(50,288)
Fund balance, beginning, as previously stated	-
Restatement - See Note 23	1,119,453
Fund balance, beginning, as restated	1,119,453
Fund balance, ending	\$ 1,069,165

<sup>\*</sup> In accordance with GASB 84, the Internal School Fund was moved from a Fiduciary Fund in fiscal year June 30, 2020 to a Special Revenue Fund in fiscal year June 30, 2021. Comparative Statements will be presented in subsequent years.

## Comparative Statements of Fiduciary Net Position - Fiduciary Fund Private Purpose Trust

June 30, 2021 and 2020

400570	2021	2020
<u>ASSETS</u>		
Cash and cash equivalents	\$ 88,202	\$ 89,173
Total assets	\$ 88,202	\$ 89,173
LIABILITIES AND NET POSITION		
Accounts payable	<u>\$</u>	\$ -
Total liabilities	<u>-</u>	
Net position: Held in trust for scholarships	88,202	89,173
Total net position	88,202	89,173
Total liabilities and net position	\$ 88,202	\$ 89,173

## Comparative Statements of Changes in Fiduciary Net Position - Fiduciary Fund Private Purpose Trust

Years Ended June 30, 2021 and 2020

	2021 Actual	2020 Actual
Additions: Investment income	\$ 5,010	\$ 1,921
Total additions	5,010	1,921
Deductions: Scholarship awards	5,981	2,500
Total deductions	5,981	2,500
Change in net position	(971)	(579)
Net position, beginning	1,145,979	_1,146,558
Net position, ending	\$1,145,008	\$1,145,979

### Schedule of Expenditures of Federal and State Awards

June 30, 2021

Federal Grantor/Pass-through Grantor/State Grantor	Program/ Cluster Name	CFDA Number	Contract Number	Passed Through To Subrecipients	Expenditures
<u>Federal Awards</u> : Direct Funding:					
U.S. Department of Energy	Clinch River Environmental Studies Organization (CRESO)	81.104	DE-FG05-93OR22105	N/A	\$ 60,642
Total Program 81.104					60,642
U.S. Department of Education	Federal Impact Aid-Section 8003	84.041	S041B-2017-4752	N/A	66,535
Total Program 84.041					66,535
Total Direct Funding					127,177
Pass-through Funding:					
U.S. Department of Health and Human Services (HHS) through Anderson County, TN	Headstart	93.600	PA20	N/A	8,933
U.S. Department of Health and Human Services (HHS) through Anderson County, TN	Headstart	93.600	PA22	N/A	863,532
U.S. Department of Health and Human Services (HHS) through Anderson County, TN	Headstart Safety Grant	93.600	PA	N/A	45,517
Total Program 93.600					917,982
U.S. Department of Education through TN Department of Education	IDEA Discretionary Preschool	84.027A	Award #H027A180052	N/A	9,995
U.S. Department of Education through TN Department of Education	IDEA Discretionary	84.027A	N/A	N/A	1,250
U.S. Department of Education through TN Department of Education	IDEA Discretionary	84.027A	Award #H027A180052	N/A	17,286
U.S. Department of Education through TN Department of Education	IDEA Technology Partnership	84.027A	Award #H027A180052	N/A	289
U.S. Department of Education through TN Department of Education	IDEA Systemic Change	84.027A	Award #H027A180052	N/A	10,000
U.S. Department of Education through TN Department of Education	IDEA Exploration Grant	84.027A	N/A	N/A	10,000
U.S. Department of Education through TN Department of Education	IDEA-B	84.027A	Project #18012000 Award #H027A180052	N/A	999,652
Total Program 84.027A					1,048,472

(Continued)

## Schedule of Expenditures of Federal and State Awards (Continued)

June 30, 2021

Federal Grantor/Pass-through Grantor/State Grantor	Program/ Cluster Name	CFDA Number	Contract Number	Passed Through To Subrecipients	Expenditures
Federal Awards (Continued): Pass-through Funding (Continued):					
U.S. Department of Education through TN Department of Education	Idea-B/Preschool	84.173A	Project #18012000 Award #H173A180095	N/A	\$ 34,905
Total Program 84.173A					34,905
			Total Special Education (IDEA) Cluster		1,083,377
U.S. Department of Education through TN Department of Education	Carl Perkins ACT	84.048A	Project #18012000 Award #V048A180042	N/A	74,802
U.S. Department of Education through TN Department of Education	Carl Perkins Reserve	84.048A	Project #18012000 Award #V048A160042	N/A	50,000
U.S. Department of Education through TN Department of Education	Carl Perkins Reserve	84.048A	Project #18012000	N/A	150,000
Total Program 84.048A					274,802
U.S. Department of Agriculture through TN Department of Education	National School Breakfast Program	10.553	N/A	N/A	431,131
Total Program 10.553					431,131
U.S. Department of Agriculture through TN Department of Education	National School Lunch Program	10.555	N/A	N/A	986,894
U.S. Department of Agriculture through TN Department of Education	National School Lunch Program / After School Snacks	10.555	N/A	N/A	23,631
U.S. Department of Agriculture through TN Department of Education	USDA Commodity Rebate	10.555	N/A	N/A	5,579
Total Program 10.555					1,016,104
U.S. Department of Agriculture through TN Department of Education	USDA Summer Food Program	10.559	N/A	N/A	166,570
Total Program 10.559					166,570
			Total Child Nutrition Cluster		1,613,805
U.S. Department of Agriculture through TN Department of Human Services	Child & Adult Care Food Program	10.558	03-47-59931-00-5	N/A	104,516
Total Program 10.558					104,516
U.S. Department of Agriculture through TN Department of Education	USDA Fresh Fruit Veggie Program	10.582	N/A	N/A	38,464
Total Program 10.582					38,464

(Continued)

### Schedule of Expenditures of Federal and State Awards (Continued)

June 30, 2021

Federal Grantor/Pass-through Grantor/State Grantor	Program/ Cluster Name	CFDA Number	Contract Number	Passed Through To Subrecipients	Expenditures
<u>Federal Awards (Continued)</u> : Pass-through Funding (Continued):					
U.S. Department of Education through TN Department of Education	ESSER (CARES ACT)	84.425D	N/A	N/A	\$ 640,055
U.S. Department of Education through TN Department of Education	ESSER 2.0	84.425D	N/A	N/A	814,830
Total Program 84.425D					1,454,885
U.S. Department of Education through TN Department of Education	Re-Open & Program Support Grant	21.019	N/A	N/A	100,000
U.S. Department of Education through TN Department of Education	Internet Connectivity	21.019	N/A	N/A	41,085
U.S. Department of Education through TN Department of Education	Remote Learning Technology	21.019	N/A	N/A	90,940
Total Program 21.019					232,025
U.S. Department of Education through TN Department of Education	Title I - A	84.010A	Project #18-572-012000 Award #SO10A180042	N/A	954,242
Total Program 84.010A					954,242
U.S. Department of Education through TN Department of Education	Title IV - B	84.287	Project #18012000 Award #S287C180043	N/A	149,057
Total Program 84.287					149,057
U.S. Department of Education through TN Department of Education	Title III - A	84.365A	Project #1801200 Award #S365A180042	N/A	20,178
Total Program 84.365A					20,178
U.S. Department of Education through TN Department of Education	Title II - A	84.367A	Project #18012000 Award #S367A180040	N/A	144,434
Total Program 84.367A					144,434
U.S. Department of Education through TN Department of Education	Title IV - A	84.424A	Project #18012000 Award #S2424A180044	N/A	48,047
Total Program 84.424A					48,047
U.S. Department of Education through TN Department of Education	Summer Learning Camps	93.558	N/A	N/A	61,067
U.S. Department of Education through TN Department of Education	Bridge Camp	93.558	N/A	N/A	59,665
U.S. Department of Education through TN Department of Education	Learning Camp Transportation	93.558	N/A	N/A	34,179
Total Program 93.558					154,911
Total Pass-through Funding					7,190,725
Total Federal Awards					\$ 7,317,902

## Schedule of Expenditures of Federal and State Awards (Continued)

June 30, 2021

Federal Grantor/Pass-through Grantor/State Grantor	Program/ Cluster Name	CFDA Number	Contract Number	Passed Through To Subrecipients	Expenditures	
State Awards:						
U.S. Department of Agriculture through TN Department of Education	Child Nutrition State Match	N/A	N/A	N/A	\$	20,560
U.S. Department of Education through TN Department of Education	CTE Aviation Grant	N/A	N/A	N/A		4,993
Tennessee Department of Education	Early Childhood Education Pre-K Expansion	N/A	18012000 PreK/State 46515	N/A		460,111
Tennessee Department of Education	Coordinated School Health	N/A	Project #18012000 46590 (S397A090043)	N/A		75,000
Tennessee Department of Education	Safe Schools Act - FY2019	N/A	S397A090043	N/A		90,960
Tennessee Department of Education	Family Resource Center - FY 2020	N/A	Project #18-012000	N/A		31,112
Tennessee Department of Education	Summer Learning Camps	N/A	N/A	N/A		54,372
Tennessee Department of Education	Bridge Camp	N/A	N/A	N/A		44,226
Tennessee Department of Education	STREAM Mini Camp	N/A	N/A	N/A		30,432
Tennessee Department of Education	Learning Camp Transportation	N/A	N/A	N/A		54,181
Total State Awards					\$	865,947
Total Federal and State Awards					\$ 8	3,183,849

### Notes to Schedule of Expenditures of Federal and State Awards

Year Ended June 30, 2021

Note A – Basis of Presentation	
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The accompanying schedule of federal and state awards (the Schedule) includes federal and state award activity of Oak Ridge Schools under programs of the federal and state governments for the year ended June 30, 2021. The information in this Schedule is presented in accordance with the requirements of Title 2 U.S. Code of Federal Regulations Part 200, Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards (Uniform Guidance). Because the Schedule presents only a selected portion of the operations of Oak Ridge Schools, it is not intended to and does not present the financial position, changes in net position, or cash flows of Oak Ridge Schools.

### Note B - Summary of Significant Accounting Policies

- (1) Expenditures reported on the Schedule are reported on the modified accrual basis of accounting. Such expenditures are recognized following the cost principles contained in the Uniform Guidance and/or OMB Circular A87, Cost Principles for State, Local, and Indian Tribal Governments, wherein certain types of expenditures are not allowable or are limited as to reimbursement.
- (2) Oak Ridge Schools has elected to use an indirect cost rate of 6.0% for the following programs, as allowed under the Uniform Guidance:
  - a. Title I
  - b. Title II
  - c. Title III
  - d. Title IV
  - e. Carl Perkins ACT
  - f. IDEA Grants

### Schedule of Noncash Federal Awards

June 30, 2021

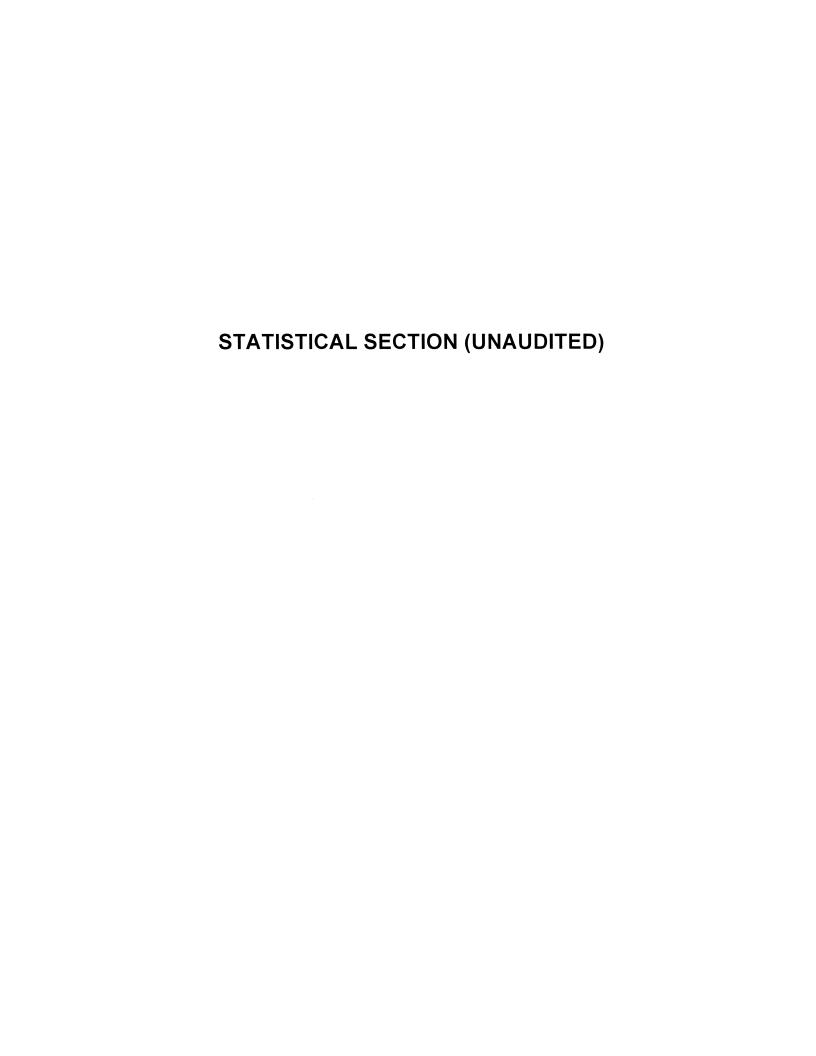
Federal Grantor/Pass-through Grantor/State Grantor	Program/ Cluster Name	CFDA Number	Contract Number	Passed Through To Subrecipients Expenditu		enditures
<u>Federal Awards</u> : Noncash:						
U.S. Department of Agriculture through TN Department of Education	N/A	10.569	N/A	N/A	\$	126,097

#### Schedule of Changes in Long-Term Debt by Individual Issue

June 30, 2021

Description of Indebtedness	Original Amount of Issue	Interest Rate	Date of Issue	Last Maturity Date	Outstanding 6/30/2020	Issued During Period	Paid and/or Matured During Period	Refunded During Period	Outstanding 6/30/2021
Bonds Payable: TN General Obligation Bond - Series 2015a	\$ 9,140,000	Variable (1)	12/18/2015	06/01/2024	\$ 4,900,000	\$ -	\$ 4,900,000	\$ -	\$ -
TN General Obligation Bond - Series 2015b	9,445,000	Variable (1)	12/18/2015	06/01/2032	9,190,000	-	9,190,000	-	-
TN General Obligation Bond - Series 2017	3,905,000	Variable (2)	11/10/2017	06/01/2033	3,460,912	-	235,689	-	3,225,223
TN General Obligation Bond - Series 2018	8,700,000	Variable (3)	12/18/2018	06/01/2043	8,547,713	-	-	-	8,547,713
TN General Obligation Bond - Series 2019	15,713,000	Variable (1)	09/13/2019	06/01/2038	13,228,000	-	2,500,000	-	10,728,000
TN General Obligation Bond - Series 2020A	9,000,000	Variable (4)	12/18/2020	06/01/2035	-	9,000,000	-	-	9,000,000
TN General Obligation Bond - Series 2020B	3,135,000	Variable (5)	12/18/2020	06/01/2027	-	3,135,000	-	-	3,135,000
TN General Obligation Bond - Series 2021A	25,735,000	Variable (1)	06/04/2021	06/01/2035	-	25,735,000	-	-	25,735,000
TN General Obligation Bond - Series 2021B	2,575,000	1.00%	06/04/2021	06/01/2022	-	2,575,000	-	-	2,575,000
Qualified Zone Academy Bond - Series 2004	7,049,360	0.00%	11/24/2004	11/24/2020	440,585	-	440,585	-	-
Qualified Zone Academy Bond - Series 2005	1,032,500	0.00%	12/28/2005	12/28/2020	68,834	-	68,834	-	-
TMBF Bonds - Series 2008	7,752,287	Variable (6)	04/16/2008	05/25/2027	7,557,288	-	35,000	-	7,522,288
Local Government Public Improvement Bond VII-E-1	21,140,000	Variable	01/02/2013	06/01/2036	21,140,000	-	21,140,000		-
Local Government Public Improvement Bond VI-M-1	4,735,000	Variable	01/09/2013	06/01/2029	4,735,000		4,735,000		<u>.</u>
Total Bonds Payable					\$ 73,268,332	\$ 40,445,000	\$ 43,245,108	\$ -	\$ 70,468,224
Loans Payable: Loan Payable to EESI of TN, Loan	3,000,000	1.00%	01/01/2020	12/01/2031	\$ 2,920,774	\$ -	\$ 240,864	<u>\$ -</u>	\$ 2,679,910

<sup>(1)</sup> Variable interest rate between 2.00 - 5.00% (2) Variable interest rate between 2.25 - 5.00% (3) Variable interest rate between 3.00 - 5.00% (4) Variable interest rate between 1.00 - 5.00% (5) Variable interest rate between 0.40 - 1.00% (6) Variable interest rate at June 30, 2021 is 0.87%



Net Position by Component Last Ten Fiscal Years (Accrual Basis of Accounting)

Covernmental activities:		2021	 2020		2019		2018	2	017		2016		2015		2014		2013		Restated) 2012
Governmental activities:				_		_						_							
Net investment in capital assets	\$	(8,264,370)	\$ (6,865,976)	\$	(4,268,288)	\$	(8,467,072)	\$ (10,	064,996)	\$ (	4,884,355)	\$ (	(4,988,392)	\$	(4,467,543)	\$ (	(3,631,784)	\$	(2,366,437)
Restricted		11,235,693	13,797,680		8,954,898		3,716,673		129,327		280,344		133,981		143,972		89,870		27,016
Unrestricted		6,800,312	(7,960,515)		(10,404,145)		(7,228,052)	(8,	173,876)	(1	2,254,611)	(1	1,186,045)		(4,398,509)	(	(3,009,777)		(5,854,000)
	_\$_	9,771,635	\$ (1,028,811)	\$	(5,717,535)	\$_	(11,978,451)	\$ (17,	309,545)	\$ (1	6,858,622)	\$ (1	6,040,456)	_\$_	(8,722,080)	\$ (	(6,551,691)	_\$	(8,193,421)

Note: Fiscal year 2008 was the first year the Schools adopted GASB Statement No. 34. The governmental activities of the Schools is the primary department of the organization.

#### Change in Net Position Last Ten Fiscal Years (Accrual Basis of Accounting)

							(Restated)			(Restated)
	2021	2020	2019	2018	2017	2016	2015	2014	2013	2012
Expenses:										
Governmental activities:										
Instructional	\$ 37,718,145	\$ 37,165,827	\$ 34,986,630	\$34,790,175	\$34,240,037	\$30,156,746	\$29,193,306	\$33,499,296	\$34,942,916	\$36,147,513
Support services	24,154,069	20,757,959	20,828,817	21,134,627	21,335,813	22,725,143	21,344,213	19,081,808	18,067,089	18,167,296
Non-instructional	4,393,093	4,668,489	4,416,946	4,308,199	3,919,086	3,728,687	3,915,339	5,363,080	4,028,545	3,910,058
Other capital outlays	58,308	.,000,.00	., ,	.,,	-	-,,,,,,,,,	-,0.0,000	-,000,000	.,020,010	-,-,-,
Internal School Fund	780,618	_	_	_	_	_	_	_	_	_
	700,010	=	-	_	-	(342,633)	(120,675)			
Pension expense	7 000 706	2 545 205	2 074 502	2 702 647	2,487,639			2,778,855	2,868,515	2,763,493
Interest on long-term debt	7,990,786	3,545,395	2,971,502	2,783,647	2,407,039	2,238,570	2,737,256	2,110,000	2,000,010	2,703,493
Total governmental activities expenses	75,095,019	66,137,670	63,203,895	63,016,648	61,982,575	58,506,513	57,069,439	60,723,039	59,907,065	60,988,360
Program revenues:										
Governmental activities:										
Charges for services:										
Instructional	313,071	225,678	250,092	269,261	5.348	289,396	303,813	296,773	327,892	354,642
	313,071	223,076	230,032	209,201	3,340	18,435	16,663	21,396	17,200	19,349
Support services	455.040	440.004	-	-						
Non-instructional	155,949	410,221	622,660	603,011	612,688	809,981	770,605	814,343	869,140	1,046,683
Operating grants and contributions:										
Instructional*	28,911,436	24,717,844	24,235,456	23,754,403	23,234,346	3,588,921	3,533,592	4,040,198	3,903,431	5,083,714
Support services	181,169	814,030	833,727	813,856	707,487	-	-	-	-	-
Non-instructional	2,903,740	3,406,446	3,514,473	3,575,967	2,868,786	1,959,932	1,807,495	1,814,991	1,744,783	1,689,867
Internal School Fund	730,330						-			-
Total governmental activities program										
revenues	33,195,695	29,574,219	29,456,408	29,016,498	27,428,655	6,666,665	6,432,168	6,987,701	6,862,446	8,194,255
			aganta province de consensar de grante anno		-					
Net expenses:										
Governmental activities	(41,899,324)	(36,563,451)	(33,747,487)	(34,000,150)	(34,553,920)	(51,839,848)	(50,637,271)	(53,735,338)	(53,044,619)	(52,794,105)
General revenues and other changes in net position:										
General revenues:	44 700 000	44 445 507	40 500 807	10,393,227	10,520,679	10,085,357	9,066,034	9,191,611	8,893,890	8,806,098
Property taxes	11,702,900	11,445,587	10,592,827	10,393,227	10,520,679	10,065,357	9,000,034	9, 191,011	0,093,090	0,000,090
Local options sales and mineral severance			5 070 F70	E 040 400		4 500 000	4 004 070			
taxes	8,118,003	7,094,673							4 000 400	
Mixed drink taxes			5,879,572	5,213,462	4,711,919	4,568,039	4,304,972	4,854,957	4,988,486	4,026,712
	278	192	5,879,572 162	5,213,462 174	4,711,919 140	87	273	5,649	· · ·	
Other local sources	278 -					87 1,310,914	273 467,368	5,649 331,846	313,863	356,505
Other local sources State of Tennessee - BEP	278 - -					87	273 467,368 19,043,000	5,649 331,846 18,855,000	313,863 18,886,515	356,505 18,525,000
	278 - - -					87 1,310,914	273 467,368	5,649 331,846	313,863	356,505
State of Tennessee - BEP Federal government - unrestricted*	278 - - - - 92,158					87 1,310,914 19,491,000	273 467,368 19,043,000	5,649 331,846 18,855,000	313,863 18,886,515	356,505 18,525,000
State of Tennessee - BEP Federal government - unrestricted* Investment income (loss)	-	192 - - -	162 - - -	174 - - -	140 - - -	87 1,310,914 19,491,000 51,639	273 467,368 19,043,000 33,355	5,649 331,846 18,855,000 47,176	313,863 18,886,515 73,083	356,505 18,525,000 66,544
State of Tennessee - BEP Federal government - unrestricted* Investment income (loss) Investment income (loss) - change in fair	- - - 92,158	192 - - - - 136,533	162 - - - - 183,638	174 - - - - 94,856	140 - - - - 40,311	87 1,310,914 19,491,000 51,639 18,601	273 467,368 19,043,000 33,355 461	5,649 331,846 18,855,000 47,176 13,664	313,863 18,886,515 73,083 22,042	356,505 18,525,000 66,544 24,744
State of Tennessee - BEP Federal government - unrestricted* Investment income (loss) Investment income (loss) - change in fair market value of swaps	-	192 - - -	162 - - -	174 - - -	140 - - -	87 1,310,914 19,491,000 51,639	273 467,368 19,043,000 33,355	5,649 331,846 18,855,000 47,176	313,863 18,886,515 73,083	356,505 18,525,000 66,544
State of Tennessee - BEP Federal government - unrestricted* Investment income (loss) Investment income (loss) - change in fair market value of swaps Gain (loss) on sale and disposal of capital	- - - 92,158	192 - - - - 136,533	162 - - - - 183,638	174 - - - - 94,856	40,311 1,967,643	87 1,310,914 19,491,000 51,639 18,601 (2,397,961)	273 467,368 19,043,000 33,355 461 (882,448)	5,649 331,846 18,855,000 47,176 13,664 (438,257)	313,863 18,886,515 73,083 22,042 3,169,166	356,505 18,525,000 66,544 24,744 (4,830,874)
State of Tennessee - BEP Federal government - unrestricted* Investment income (loss) Investment income (loss) - change in fair market value of swaps Gain (loss) on sale and disposal of capital assets	- - - 92,158	192 - - - - 136,533	162 - - 183,638 (1,479,459)	94,856 995,446	140 - - - 40,311 1,967,643 (1)	87 1,310,914 19,491,000 51,639 18,601	273 467,368 19,043,000 33,355 461	5,649 331,846 18,855,000 47,176 13,664	313,863 18,886,515 73,083 22,042	356,505 18,525,000 66,544 24,744
State of Tennessee - BEP Federal government - unrestricted* Investment income (loss) Investment income (loss) - change in fair market value of swaps Gain (loss) on sale and disposal of capital assets Pension income	92,158 8,617,220 -	192 - - 136,533 (2,265,857)	162 - - 183,638 (1,479,459) - 654,313	94,856 995,446	140 - - 40,311 1,967,643 (1) 36,486	87 1,310,914 19,491,000 51,639 18,601 (2,397,961)	273 467,368 19,043,000 33,355 461 (882,448)	5,649 331,846 18,855,000 47,176 13,664 (438,257)	313,863 18,886,515 73,083 22,042 3,169,166	356,505 18,525,000 66,544 24,744 (4,830,874)
State of Tennessee - BEP Federal government - unrestricted* Investment income (loss) Investment income (loss) - change in fair market value of swaps Gain (loss) on sale and disposal of capital assets Pension income Contributions	92,158 8,617,220 - 228,094	192 - - - - 136,533	162 - - 183,638 (1,479,459)	94,856 995,446	140 - - - 40,311 1,967,643 (1)	87 1,310,914 19,491,000 51,639 18,601 (2,397,961)	273 467,368 19,043,000 33,355 461 (882,448)	5,649 331,846 18,855,000 47,176 13,664 (438,257)	313,863 18,886,515 73,083 22,042 3,169,166	356,505 18,525,000 66,544 24,744 (4,830,874)
State of Tennessee - BEP Federal government - unrestricted* Investment income (loss) Investment income (loss) - change in fair market value of swaps Gain (loss) on sale and disposal of capital assets Pension income Contributions OPEB income	92,158 8,617,220 - - 226,094 300,817	192 - - 136,533 (2,265,857)	162 - - 183,638 (1,479,459) - 654,313 104,927	94,856 995,446 9,458 104,310	140 - - 40,311 1,967,643 (1) 36,486 205,350	87 1,310,914 19,491,000 51,639 18,601 (2,397,961)	273 467,368 19,043,000 33,355 461 (882,448)	5,649 331,846 18,855,000 47,176 13,664 (438,257)	313,863 18,886,515 73,083 22,042 3,169,166	356,505 18,525,000 66,544 24,744 (4,830,874)
State of Tennessee - BEP Federal government - unrestricted* Investment income (loss) Investment income (loss) - change in fair market value of swaps Gain (loss) on sale and disposal of capital assets Pension income Contributions OPEB income Miscellaneous	92,158 8,617,220 - 228,094	192 - - 136,533 (2,265,857)	162 - - 183,638 (1,479,459) - 654,313	94,856 995,446	140 - - 40,311 1,967,643 (1) 36,486	87 1,310,914 19,491,000 51,639 18,601 (2,397,961) (146)	273 467,368 19,043,000 33,355 461 (882,448) 5,926	5,649 331,846 18,855,000 47,176 13,664 (438,257) 28,074	313,863 18,886,515 73,083 22,042 3,169,166 17,917	356,505 18,525,000 66,544 24,744 (4,830,874)
State of Tennessee - BEP Federal government - unrestricted* Investment income (loss) Investment income (loss) - change in fair market value of swaps Gain (loss) on sale and disposal of capital assets Pension income Contributions OPEB income Miscellaneous Payments from component unit	92,158 8,617,220 - 228,094 300,817 359,861	136,533 (2,265,857) - 110,456 - 380,465	183,638 (1,479,459) 654,313 104,927 519,818	94,856 995,446 9,458 104,310 443,984	140 - - 40,311 1,967,643 (1) 36,486 205,350 - 494,966	87 1,310,914 19,491,000 51,639 18,601 (2,397,961) (146)	273 467,368 19,043,000 33,355 461 (882,448) 5,926	5,649 331,846 18,855,000 47,176 13,664 (438,257) 28,074	313,863 18,886,515 73,083 22,042 3,169,166 17,917	356,505 18,525,000 66,544 24,744 (4,830,874) 1,262
State of Tennessee - BEP Federal government - unrestricted* Investment income (loss) Investment income (loss) - change in fair market value of swaps Gain (loss) on sale and disposal of capital assets Pension income Contributions OPEB income Miscellaneous Payments from component unit Transfers from the City's general fund	92,158 8,617,220 - - 226,094 300,817	192 - - 136,533 (2,265,857)	162 - - 183,638 (1,479,459) - 654,313 104,927	94,856 995,446 9,458 104,310	140 - - 40,311 1,967,643 (1) 36,486 205,350	87 1,310,914 19,491,000 51,639 18,601 (2,397,961) (146)	273 467,368 19,043,000 33,355 461 (882,448) 5,926	5,649 331,846 18,855,000 47,176 13,664 (438,257) 28,074	313,863 18,886,515 73,083 22,042 3,169,166 17,917	356,505 18,525,000 66,544 24,744 (4,830,874)
State of Tennessee - BEP Federal government - unrestricted* Investment income (loss) Investment income (loss) - change in fair market value of swaps Gain (loss) on sale and disposal of capital assets Pension income Contributions OPEB income Miscellaneous Payments from component unit Transfers from the City's general fund Transfer from the School's general purpose school	92,158 8,617,220 - 228,094 300,817 359,861 - 15,493,963	192 - - 136,533 (2,265,857) - 110,456 - 380,465 - 15,493,963	162 - - 183,638 (1,479,459) - 654,313 104,927 - 519,818 - 15,493,963	94,856 995,446 9,458 104,310 443,984	140 - - 40,311 1,967,643 (1) 36,486 205,350 - 494,966	87 1,310,914 19,491,000 51,639 18,601 (2,397,961) (146)	273 467,368 19,043,000 33,355 461 (882,448) 5,926	5,649 331,846 18,855,000 47,176 13,664 (438,257) 28,074	313,863 18,886,515 73,083 22,042 3,169,166 17,917	356,505 18,525,000 66,544 24,744 (4,830,874) 1,262
State of Tennessee - BEP Federal government - unrestricted* Investment income (loss) Investment income (loss) - change in fair market value of swaps Gain (loss) on sale and disposal of capital assets Pension income Contributions OPEB income Miscellaneous Payments from component unit Transfers from the City's general fund	92,158 8,617,220 - 228,094 300,817 359,861	136,533 (2,265,857) - 110,456 - 380,465	183,638 (1,479,459) 654,313 104,927 519,818	94,856 995,446 9,458 104,310 443,984	140 - - 40,311 1,967,643 (1) 36,486 205,350 - 494,966	87 1,310,914 19,491,000 51,639 18,601 (2,397,961) (146)	273 467,368 19,043,000 33,355 461 (882,448) 5,926	5,649 331,846 18,855,000 47,176 13,664 (438,257) 28,074	313,863 18,886,515 73,083 22,042 3,169,166 17,917	356,505 18,525,000 66,544 24,744 (4,830,874) 1,262
State of Tennessee - BEP Federal government - unrestricted* Investment income (loss) Investment income (loss) - change in fair market value of swaps Gain (loss) on sale and disposal of capital assets Pension income Contributions OPEB income Miscellaneous Payments from component unit Transfers from the City's general fund Transfer from the School's general purpose school	92,158 8,617,220 - 228,094 300,817 359,861 - 15,493,963	192 - - 136,533 (2,265,857) - 110,456 - 380,465 - 15,493,963	162 - - 183,638 (1,479,459) - 654,313 104,927 - 519,818 - 15,493,963	94,856 995,446 9,458 104,310 443,984	140 - - 40,311 1,967,643 (1) 36,486 205,350 - 494,966	87 1,310,914 19,491,000 51,639 18,601 (2,397,961) (146)	273 467,368 19,043,000 33,355 461 (882,448) 5,926	5,649 331,846 18,855,000 47,176 13,664 (438,257) 28,074	313,863 18,886,515 73,083 22,042 3,169,166 17,917	356,505 18,525,000 66,544 24,744 (4,830,874) 1,262
State of Tennessee - BEP Federal government - unrestricted* Investment income (loss) Investment income (loss) - change in fair market value of swaps Gain (loss) on sale and disposal of capital assets Pension income Contributions OPEB income Miscellaneous Payments from component unit Transfers from the City's general fund Transfer from the School's general purpose school fund to the City's debt service fund Transfers from the equipment rental and	92,158 8,617,220 - 228,094 300,817 359,861 - 15,493,963	192 - - 136,533 (2,265,857) - 110,456 - 380,465 - 15,493,963	162 - - 183,638 (1,479,459) - 654,313 104,927 - 519,818 - 15,493,963	94,856 995,446 9,458 104,310 443,984	140 - - 40,311 1,967,643 (1) 36,486 205,350 - 494,966	87 1,310,914 19,491,000 51,639 18,601 (2,397,961) (146)	273 467,368 19,043,000 33,355 461 (882,448) 5,926	5,649 331,846 18,855,000 47,176 13,664 (438,257) 28,074	313,863 18,886,515 73,083 22,042 3,169,166 17,917	356,505 18,525,000 66,544 24,744 (4,830,874) 1,262
State of Tennessee - BEP Federal government - unrestricted* Investment income (loss) Investment income (loss) - change in fair market value of swaps Gain (loss) on sale and disposal of capital assets Pension income Contributions OPEB income Miscellaneous Payments from component unit Transfers from the City's general fund Transfer from the School's general purpose school fund to the City's debt service fund Transfers from the equipment rental and replacement fund	92,158 8,617,220 - 228,094 300,817 359,861 - 15,493,963 (45,374,079)	192 - - 136,533 (2,265,857) - 110,456 - 380,465 - 15,493,963 (16,245,110)	162 - - 183,638 (1,479,459) 654,313 104,927 519,818 - 15,493,963 (8,547,713)	94,856 995,446 9,458 104,310 443,984	140 - - 40,311 1,967,643 (1) 36,486 205,350 - 494,966	87 1,310,914 19,491,000 51,639 18,601 (2,397,961) (146) - - - 63,271 14,955,915	273 467,368 19,043,000 33,355 461 (882,448) 5,926 - - - 80,044 14,629,302	5,649 331,846 18,855,000 47,176 13,664 (438,257) 28,074 - - - 66,756 14,112,832	313,863 18,886,515 73,083 22,042 3,169,166 17,917 - - 111,329 13,862,832	356,505 18,525,000 66,544 24,744 (4,830,874) 1,262
State of Tennessee - BEP Federal government - unrestricted* Investment income (loss) Investment income (loss) Investment income (loss) - change in fair market value of swaps Gain (loss) on sale and disposal of capital assets Pension income Contributions OPEB income Miscellaneous Payments from component unit Transfers from the City's general fund Transfer from the School's general purpose school fund to the City's debt service fund Transfers from the equipment rental and replacement fund Transfers from the City's capital projects fund	92,158 8,617,220 - 228,094 300,817 359,861 - 15,493,963 (45,374,079)	192 - - 136,533 (2,265,857) - 110,456 - 380,465 - 15,493,963 (16,245,110) - 4,854,012	183,638 (1,479,459) 654,313 104,927 519,818 15,493,963 (8,547,713) 9,626,477	94,856 995,446 995,446 104,310 443,984 15,493,963	140 - - 40,311 1,967,643 (1) 36,486 205,350 494,966 - 15,493,963	87 1,310,914 19,491,000 51,639 18,601 (2,397,961) (146) - - - - - - - - - - - - - - - - - - -	273 467,368 19,043,000 33,355 461 (882,448) 5,926 - - - 80,044 14,629,302	5,649 331,846 18,855,000 47,176 13,664 (438,257) 28,074 	313,863 18,886,515 73,083 22,042 3,169,166 17,917 - - 111,329 13,862,832	356,505 18,525,000 66,544 24,744 (4,830,874) 1,262 - - 14,629,302
State of Tennessee - BEP Federal government - unrestricted* Investment income (loss) Investment income (loss) - change in fair market value of swaps Gain (loss) on sale and disposal of capital assets Pension income Contributions OPEB income Miscellaneous Payments from component unit Transfers from the City's general fund Transfer from the School's general purpose school fund to the City's debt service fund Transfers from the equipment rental and replacement fund	92,158 8,617,220 - 228,094 300,817 359,861 - 15,493,963 (45,374,079)	192 - - 136,533 (2,265,857) - 110,456 - 380,465 - 15,493,963 (16,245,110)	162 - - 183,638 (1,479,459) 654,313 104,927 519,818 - 15,493,963 (8,547,713)	94,856 995,446 995,446 104,310 443,984	140 - - 40,311 1,967,643 (1) 36,486 205,350 494,966 - 15,493,963	87 1,310,914 19,491,000 51,639 18,601 (2,397,961) (146) - - - 63,271 14,955,915	273 467,368 19,043,000 33,355 461 (882,448) 5,926 - - - 80,044 14,629,302	5,649 331,846 18,855,000 47,176 13,664 (438,257) 28,074 - - - 66,756 14,112,832	313,863 18,886,515 73,083 22,042 3,169,166 17,917 - - 111,329 13,862,832	356,505 18,525,000 66,544 24,744 (4,830,874) 1,262
State of Tennessee - BEP Federal government - unrestricted* Investment income (loss) Investment income (loss) - change in fair market value of swaps Gain (loss) on sale and disposal of capital assets Pension income Contributions OPEB income Miscellaneous Payments from component unit Transfers from the City's general fund Transfer from the School's general purpose school fund to the City's debt service fund Transfers from the equipment rental and replacement fund Transfers from the City's capital projects fund Transfers from the City's capital projects fund	92,158 8,617,220 - 228,094 300,817 359,861 - 15,493,963 (45,374,079)	192 - - 136,533 (2,265,857) - 110,456 - 380,465 - 15,493,963 (16,245,110) - 4,854,012 20,247,261	183,638 (1,479,459) 654,313 104,927 519,818 15,493,963 (8,547,713) 9,626,477	94,856 995,446 995,446 104,310 443,984 15,493,963	140 - - 40,311 1,967,643 (1) 36,486 205,350 494,966 - 15,493,963	87 1,310,914 19,491,000 51,639 18,601 (2,397,961) (146) - - - - - - - - - - - - - - - - - - -	273 467,368 19,043,000 33,355 461 (882,448) 5,926 - - - 80,044 14,629,302	5,649 331,846 18,855,000 47,176 13,664 (438,257) 28,074 	313,863 18,886,515 73,083 22,042 3,169,166 17,917 - - 111,329 13,862,832	356,505 18,525,000 66,544 24,744 (4,830,874) 1,262 
State of Tennessee - BEP Federal government - unrestricted* Investment income (loss) Investment income (loss) Investment income (loss) - change in fair market value of swaps Gain (loss) on sale and disposal of capital assets Pension income Contributions OPEB income Miscellaneous Payments from component unit Transfers from the City's general fund Transfer from the School's general purpose school fund to the City's debt service fund Transfers from the equipment rental and replacement fund Transfers from the City's capital projects fund	92,158 8,617,220 	192 - - 136,533 (2,265,857) - 110,456 - 380,465 - 15,493,963 (16,245,110) - 4,854,012	183,638 (1,479,459) 654,313 104,927 519,818 15,493,963 (8,547,713) 9,626,477 6,979,878	94,856 995,446 9,458 104,310 443,984 15,493,963	140 - 40,311 1,967,643 (1) 36,486 205,350 494,966 - 15,493,963	87 1,310,914 19,491,000 51,639 18,601 (2,397,961) (146) - - - - - - - - - - - - - - - - - - -	273 467,368 19,043,000 33,355 461 (882,448) 5,926 	5,649 331,846 18,855,000 47,176 13,664 (438,257) 28,074	313,863 18,886,515 73,083 22,042 3,169,166 17,917 - - 111,329 13,862,832 - 15,254 - 4,331,972	356,505 18,525,000 66,544 24,744 (4,830,874) 1,262 
State of Tennessee - BEP Federal government - unrestricted* Investment income (loss) Investment income (loss) - change in fair market value of swaps Gain (loss) on sale and disposal of capital assets Pension income Contributions OPEB income Miscellaneous Payments from component unit Transfers from the City's general fund Transfer from the School's general purpose school fund to the City's debt service fund Transfers from the equipment rental and replacement fund Transfers from the City's capital projects fund Transfers from the City's capital projects fund	92,158 8,617,220 	192 - - 136,533 (2,265,857) - 110,456 - 380,465 - 15,493,963 (16,245,110) - 4,854,012 20,247,261	183,638 (1,479,459) 654,313 104,927 519,818 15,493,963 (8,547,713) 9,626,477 6,979,878	94,856 995,446 9,458 104,310 443,984 15,493,963	140 - 40,311 1,967,643 (1) 36,486 205,350 494,966 - 15,493,963	87 1,310,914 19,491,000 51,639 18,601 (2,397,961) (146) - - - - - - - - - - - - - - - - - - -	273 467,368 19,043,000 33,355 461 (882,448) 5,926 	5,649 331,846 18,855,000 47,176 13,664 (438,257) 28,074	313,863 18,886,515 73,083 22,042 3,169,166 17,917 - - 111,329 13,862,832 - 15,254 - 4,331,972	356,505 18,525,000 66,544 24,744 (4,830,874) 1,262 

Note: Fiscal year 2008 was the first year the Schools adopted GASB Statement No. 34.

\* Beginning in fiscal year 2017, Basic Education Program funds are reported in Operating grants and contributions. Basic Education Program funds were previously reported as Instructional revenues and are no longer a separate line item under General revenues.

### Fund Balances of Governmental Funds Last Ten Fiscal Years (Modified Accrual Basis of Accounting)

		General Purpose School Fund									All Other Government Funds						
Fiscal Year	Non-	Spendable	Re	estricted	Uni	restricted (A)		Total		Non-	Spendable	R	estricted	Unre	estricted (A)		Total
2012	\$	83,659	\$	73,782	\$	5,680,670	\$	5,838,111		\$	4,508	\$	67,821	\$	70,568	\$	142,897
2013		58,739		30,692		5,978,950		6,068,381			4,566		175,778		40,710		221,054
2014		71,362		52,669		5,534,857		5,658,888			1,777		246,290		15,368		263,435
2015		87,814		18,295		5,900,231		6,006,340			-		121,476		18,080		139,556
2016		73,867		(1,724)		6,930,925		7,003,068			-		278,213		58,254		336,467
2017		96,315		(7,883)		7,207,146		7,295,578			-		437,210		103,621		540,831
2018		112,824	2	2,578,271		7,837,033		10,528,128	*		43,195		624,821		101,217		769,233
2019		88,368	4	,431,644		8,482,440		13,002,452	**		27,365		783,861		88,759		899,985
2020		41,429	3	3,695,684		9,980,665		13,717,778	***		28,909		932,244		75,957		1,037,110
2021		2,115	2	2,027,107		11,654,847		13,684,069	****	,	39,863	:	2,124,768		98,303	:	2,262,934

Note: (A) Unrestricted fund balance includes committed, assigned, and unassigned amounts.

<sup>\*</sup> Includes unspent bond proceeds of \$2,575,267.

<sup>\*\*</sup> Includes unspent bond proceeds of \$4,320,986.

<sup>\*\*\*</sup> Includes unspent bond proceeds of \$3,458,913.

<sup>\*\*\*\*</sup> Includes unspent bond proceeds of \$1,574,367.

#### Changes in Fund Balances of Governmental Funds Last Ten Fiscal Years (Modified Accrual Basis of Accounting)

_	2021	2020	2019	2018	2017	2016	2015	2014	2013	2012
Revenues: Local taxes	\$ 19,821,180	\$ 18,540,452	\$ 16,472,561	\$ 15,606,862	\$ 15,232,737	\$ 14,653,483	\$ 13,371,279	\$ 14,052,217	\$ 13,882,376	\$ 12,832,810
Charges for services	700,478	909,659	1,161,953	1,142,086	1,112,544	1,099,377	1,074,418	1,111,116	1,197,033	1.401.325
Other local sources	367,897	349,569	446,670	355,932	428,331	108,410	182,835	179,589	196,074	160,263
State of Tennessee - BEP	23,279,248	22,869,340	22,210,310	21,413,738	20,286,000	19,491,000	19,043,000	20,229,863	20,055,845	19,809,329
State of Tennessee - Other	1,185,950	980,518	1,051,170	1,089,604	936,791	831,777	895,440		20,000,0.0	,,
State of TN - On-behalf payments	1,100,000	555,515	1,001,110	1,000,001	-	-	170,285	172,409	178,429	165,609
Federal government	7,464,559	5,483,217	5,326,296	5,255,766	5,237,683	4,922,293	4,477,066	4,439,807	4,453,497	5,455,401
Other local revenues	730,330	-	-	-	-	-,022,200	-,,	- 1,100,007		-
Capital lease proceeds	700,000					1,511,253				
SRT investment income	73,380					.,,				
Other	73,967		68,395	152,686	167,933	1,075,597	202,356	171,518	204,185	176,383
Cities					,					
Total revenues	53,696,989	49,132,755	46,737,355	45,016,674	43,402,019	43,693,190	39,416,679	40,356,519	40,167,439	40,001,120
Fdit										
Expenditures: Instructional	36,421,605	34,470,126	33,532,008	33,013,509	32,479,204	33,538,970	30,936,574	30,396,647	31,319,400	32,468,000
	24,532,122	22,841,155	22,260,854	21,353,498	21,375,087	19,461,674	18,418,123	18,439,716	17,927,629	17,919,146
Support services Non-instructional	5,641,357	4,839,309	4,607,230	4,366,070	3,903,789	3,781,123	3,900,739	3,875,556	3,872,652	3,826,312
	2,585,290	5,615,616	8,427,627	4,907,084	273,743	299,801	141,403	1,698,895	655,676	851,912
Capital outlays	4,561,884	4,412,234	4,596,075	4,467,419	4,284,200	21,948,400	2,416,180	1,790,488	1,758,264	1,681,448
Debt service - principal	2,043,055	2,894,861	2,808,803	2,610,050	2,592,976	2,719,800	2,854,736	2,913,179	2,999,307	2,886,106
Debt service - interest	2,043,055	2,094,001	2,000,003	2,010,030	2,332,370	2,713,000	2,004,700	2,310,173	2,000,001	2,000,100
Other										
Total expenditures	75,785,313	75,073,301	76,232,597	70,717,630	64,908,999	81,749,768	58,667,755	59,114,481	58,532,928	59,632,924
Excess (deficiency) of revenues										
	(22,088,324)	(25,940,546)	(29,495,242)	(25,700,956)	(21,506,980)	(38,056,578)	(19,251,076)	(18,757,962)	(18,365,489)	(19,631,804)
over expenditures	(22,000,324)	(23,940,540)	(29,495,242)	(23,700,930)	(21,300,980)	(30,030,370)	(19,251,070)	(10,737,302)	(10,000,403)	(13,001,004)
Other financing sources (uses):										
Transfers in - from City	22,448,191	24,350,126	23,552,605	22,710,708	22,003,854	39,186,566	19,474,649	18,386,159	18,194,804	18,771,287
Current refunding of bonds	22,440,191	24,550,120	20,002,000	22,710,700	22,000,004	-	10,474,040	(307,573)	-	-
Contribution from City - debt	9,088							(00.10.0)		
Refunding bonds issued	5,000							306,653		
Premium of refunding bonds issued	4,632,786							8,179		
General obligation bonds issued	4,002,700							(2,568)		
Cost of issuance	(269,741)							(=,===,		
Underwriter's discount	(238,295)				_					
Transfers in - other funds	219,815	200,112	194,482	221,313	172,672	63,651				
Transfers out - other funds	(219,815)	(200,112)	(194,482)	(221,313)	(172,672)	-				
Transfer out - City for debt service	(287,205)	(===, : :=,	(101,102,	(,,	,,				-	-
Bond refunding	(38,924,088)	(13,802,239)								-
Bond proceeds	40,445,000	16,245,110	8,547,713	6,413,196					-	
Swap termination fees	(5,654,750)		-	-				-		-
Capitalized lease proceeds	-	-	-		-				479,112	1,152,844
Total other financing sources (uses)	22,160,986	26,792,997	32,100,318	29,123,904	22,003,854	39,250,217	19,474,649	18,390,850	18,673,916	19,924,131
Net change in fund balances	72,662	852,451	2,605,076	3,422,948	496,874	1,193,639	223,573	(367,112)	308,427	292,327
Fund balance, beginning, as previously stated	14,754,888	13,902,437	11,297,361	7,836,409	7,339,535	6,145,896	5,922,323	6,289,435	5,981,008	5,688,681
Prior period adjustment	1,119,453			38,004			<u> </u>			
Fund balance, beginning, as restated	15,874,341	13,902,437	11,297,361	7,874,413	7,339,535	6,145,896	5,922,323	6,289,435	5,981,008	5,688,681
Fund balance, ending	\$ 15,947,003	\$ 14,754,888	\$ 13,902,437	\$ 11,297,361	\$ 7,836,409	\$ 7,339,535	\$ 6,145,896	\$ 5,922,323	\$ 6,289,435	\$ 5,981,008

Note: Includes General Purpose School Fund, School Federal Projects Fund, Other Education Special Revenue Fund, Extended School Program Fund, and Cafeteria Fund (Governmental Funds).

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Fiscal Year	Property Taxes	Local Option Sales Tax	Mineral erance Tax	ked k Tax	Total
2012	\$ 8,806,098	\$ 3,984,776	\$ 41,936	\$ -	\$ 12,832,810
2013	8,893,890	4,986,448	2,038	-	13,882,376
2014	9,191,611	4,854,777	180	5,649	14,052,217
2015	9,066,034	4,340,972	-	273	13,407,279
2016	10,085,357	4,568,039	-	87	14,653,483
2017	10,520,679	4,711,403	515	140	15,232,737
2018	10,393,227	5,213,462	43	174	15,606,906
2019	10,592,827	5,879,500	72	162	16,472,561
2020	11,445,587	7,094,673	-	192	18,540,452
2021	11,702,900	8,117,997	5	278	19,821,180

### Appraised and Assessed Value of Taxable Property Last Ten Fiscal Years

		Real Pro	perty (1a)	Personal P	roperty (1b)	Public Utility	, Propa	rty (1c)	т.	otal	(2) Total Direct	Ratio of Total Assessed to
Fiscal Year	Tax Year	Appraised Value	Assessed Value	Appraised Value	Assessed Value	Appraised Value		Assessed Value	Appraised Value	Assessed Value	Tax Rate In/Out	Total Appraised Value
Anderson County												
2021	2020	\$ 5,968,029,500	\$ 1,703,450,615	\$ 795,652,036	\$ 238,695,721	\$ 80,961,689	\$	44,528,929	\$ 6,844,643,225	\$ 1,986,675,265	2.31/2.69	29.03%
2020	2019	5,883,757,907	1,679,670,564	727,543,307	194,730,039	69,487,060		38,217,883	6,680,788,274	1,912,618,486	2.56/2.69	28.63%
2019	2018	5,085,896,000	1,638,277,474	608,890,153	174,652,889	71,503,836		39,327,110	5,766,289,989	1,852,257,473	2.54/2.59	32.12%
2018	2017	5,083,535,000	1,462,664,725	609,152,390	174,726,476	72,272,218		39,749,720	5,764,959,608	1,677,140,921	2.52/2.59	29.09%
2017	2016	5,033,206,000	1,447,855,685	565,160,540	161,601,506	83,899,584		46,144,771	5,682,266,124	1,655,601,962	2.52/2.59	29.14%
2016	2015	4,983,179,900	1,432,911,060	523,996,186	157,198,953	83,780,171		46,079,094	5,590,956,257	1,636,189,107	2.35/2.53	29.26%
2015	2014	5,163,144,200	1,468,938,710	451,860,673	135,558,025	79,575,664		43,766,615	5,694,580,537	1,648,263,350	2.35/2.53	28.94%
2014	2013	5,158,438,800	1,466,353,110	467,797,674	140,339,403	74,311,255		40,871,190	5,700,547,729	1,647,563,703	2.35/2.53	28.90%
2013	2012	5,112,843,800	1,449,714,920	430,114,371	129,034,404	79,795,604		43,887,582	5,622,753,775	1,622,636,906	2.38/2.53	28.86%
2012	2011	5,103,304,200	1,447,259,535	405,505,830	121,651,846	72,162,942		39,689,618	5,580,972,972	1,608,600,999	2.38/2.53	28.82%
Roane County												
2021	2020	\$ 5,247,562,500	\$ 1,311,890,625	\$ 278,542,350	\$ 83,562,705	\$ 76,953,136	\$	42,324,225	\$ 5,603,057,986	\$ 1,437,777,555	2.26/2.31	25.66%
2020	2019	4,730,728,120	1,182,682,030	275,139,257	82,541,777	94,731,593		37,892,637	5,100,598,970	1,303,116,444	2.45/2.56	25.55%
2019	2018	4,594,840,586	1,164,831,990	192,885,053	57,462,292	93,267,487		40,711,258	4,880,993,126	1,263,005,540	2.52/2.35	25.88%
2018	2017	4,569,702,257	1,158,529,680	187,945,813	56,030,910	94,150,564		41,096,721	4,851,798,634	1,255,657,311	2.54/2.35	25.88%
2017	2016	4,609,054,400	1,157,943,685	196,316,395	60,878,733	166,869,205		72,838,408	4,972,240,000	1,291,660,826	2.35/2.52	25.98%
2016	2015	4,505,746,911	1,157,867,504	174,165,177	52,249,553	97,149,897		42,405,930	4,777,061,985	1,252,522,987	1.97 <i>[</i> 2.18	26.22%
2015	2014	4,438,600,400	1,206,929,570	176,732,327	53,019,698	76,611,695		42,136,432	4,691,944,421	1,302,085,700	1.97/2.18	27.75%
2014	2013	4,438,610,300	1,206,934,925	176,714,484	53,014,418	69,235,187		38,079,353	4,684,559,971	1,298,028,696	1.97 <i>[</i> 2.18	27.71%
2013	2012	4,379,144,400	1,186,869,930	243,147,371	72,944,304	71,935,962		39,564,779	4,694,227,733	1,299,379,013	1.97 <i>[</i> 2.18	27.68%
2012	2011	4,417,064,900	1,195,580,630	204,154,677	61,246,843	64,821,498		35,651,824	4,686,041,075	1,292,479,297	1.97/2.18	27.58%

Notes: (1) Assessment Rates are set by Tennessee State Law as follows: (a) Real Property: Residential and Farm at 25 percent of value

(a) Real Property: Residential and Farm at 25 percent of value Commercial and Industrial at 40 percent of value

(2) "In" means inside the City of Oak Ridge. "Out" means outside the City of Oak Ridge's corporate limits or county-wide (County tax).

Sources:

2018 Tax Aggregate Report of Tennessee provided by the Tennessee Comptroller Treasury, Division of Property Assessments. Anderson County, Tennessee, Finance Department Roane County, Tennessee, Finance Department

<sup>(</sup>b) Personal Property at 30 percent of value

<sup>(</sup>c) Railroads at 40 percent of value and other Public Utilities at 55 percent of value

# Property Tax Rates Direct and Overlapping Governments Last Ten Fiscal Years

Fiscal			
Year	City of Oak Ridge	Anderson County	Roane County
2021	\$2.31 (1)	\$2.46 (1)	\$2.26 (1)
2020	2.56	2.69	2.45
2019	2.54	2.59	2.35
2018	2.52	2.59	2.35
2017	2.52	2.59	2.35
2016	2.52 (1)	2.59 (1)	2.35 (1)
2015	2.39	2.53	1.97
2014	2.39	2.35	1.97
2013	2.39	2.35	1.97
2012	2.39	2.35	1.97

Notes: The City of Oak Ridge is located in two Tennessee Counties: Anderson and Roane.

Overlapping rates are those of county governments that apply to property owners within the City of Oak Ridge. Approximately 16.3% of the taxable parcels (2,161 of 13,279) are located in the Roane County portion of the City.

The City's basic property tax rate may be increased only by a majority vote of the Oak Ridge City Council.

The City's base tax rate is the total direct rate.

(1) Each governmental unit operates under different property tax assessment rolls which were certified at the time of their most recent reappraisal programs (Oak Ridge, Anderson County and Roane County - 2015 (fiscal year 2016) and 2020 (fiscal year 2021)).

## Principal Property Taxpayers Current Tax Year and Nine Years Ago

		Tax	x Year 2021		Tax Year 2012			
Тахрауег	Type of Business	Taxable Assessed Value	Rank	Percentage of Total Assessed Value	Taxable Assessed Value	Rank	Percentage of Total Assessed Value	
UT-Battelle (ORNL)	Management Contractor (ORNL)	\$ 45,605,310	1	4.84%	\$ 44,342,552	1	5.47%	
Oak Ridge Projects LLC	Real Estate Developer	36,486,306	2	3.87%	37,379,552	2	4.61%	
TN Oak Ridge Rutgers, LLC	Real Estate Developer	13,701,607	3	1.45%	-	N/A	N/A	
Energy Solutions (Scientific Ecology Group) (AKA GTS Duratek)	Environmental Services	12,536,046	4	1.33%	11,106,421	5	1.37%	
Oak Ridge Tech Center Oak Ridge Corp Partners	Office Complex	11,836,440	5	1.26%	13,389,718	3	1.65%	
Methodist Medical Center	Health Services	11,509,865	6	1.22%	10,557,920	6	1.30%	
R&R Properties/Richard Chinn	Entrepreneur	11,000,379	7	1.17%	12,143,797	4	1.50%	
Oak Ridge Properties LLC (Wilkinson Realty)	Apartment Complexes	7,683,061	8	0.82%	8,652,508	7	1.07%	
Kroger	Grocery Retailer	7,021,989	9	0.75%	-	N/A	N/A	
NPP - Oak Ridge, LLC	Apartment Complex	6,199,439	10	0.66%	-	N/A	N/A	
BellSouth	Communications	-	N/A	N/A	6,263,248	8	0.77%	
A & M Enterprises	Real Estate Developer	-	N/A	N/A	6,486,240	9	0.80%	
Advanced Measurement Technologies	Global Manufacturer	-	N/A	N/A	4,510,858	10	0.56%	
		\$163,580,442		17.37%	\$154,832,814		19.10%	

Source: City Finance Department

Note: Does not include in-lieu of tax payments.

### Property Tax Levies and Collections Last Ten Fiscal Years

		_		Collected v		0		T-4-1 O-114	and to Date		to Data
Fiscal	<b>T</b>		otal Tax	 Fiscal Year o			ollections in	 Total Collection		 Uncollected Ta	
Year Ended	Tax		Levy for	Amount	Percentage		ubsequent	Amount	Percentage		Percentage
June 30	Year	Fis	scal Year	 Collected	of Levy		Years (1)	 Collected	of Levy	 Amount	of Levy
Anderson County											
2021	2020	\$ :	50,869,848	\$ 47,902,030	94.17%	\$	-	\$ 47,902,030	94.17%	\$ 2,967,818	5.83%
2020	2019		48,091,880	45,879,445	95.40%		-	45,879,445	95.40%	2,212,435	4.60%
2019	2018		45,375,560	42,314,423	93.25%		2,405,355	44,719,778	98.55%	655,782	1.45%
2018	2017		44,517,403	42,113,903	94.60%		2,066,972	44,180,875	99.24%	336,528	0.76%
2017	2016		44,203,194	41,919,681	94.83%		2,087,021	44,006,702	99.56%	196,492	0.44%
2016	2015		42,877,374	40,768,406	95.08%		1,950,818	42,719,224	99.63%	158,150	0.37%
2015	2014		40,044,882	37,953,500	94.78%		1,899,786	39,853,286	99.52%	191,596	0.48%
2014	2013		40,226,997	37,697,807	93.71%		2,411,854	40,109,661	99.71%	117,336	0.29%
2013	2012	;	39,767,690	37,296,389	93.79%		2,447,639	39,744,028	99.94%	23,662	0.06%
2012	2011	;	39,418,410	36,853,130	93.49%		2,548,446	39,401,576	99.96%	16,834	0.04%
City of Oak Ridge											
2021	2020	\$ 2	21,792,592	\$ 20,987,903	96.31%	\$	-	\$ 20,987,903	96.31%	\$ 804,689	3.69%
2020	2019	:	21,868,569	21,088,802	96.43%		396,173	21,484,975	98.25%	383,594	1.75%
2019	2018	:	20,681,646	19,877,576	96.11%		683,706	20,561,282	99.42%	120,364	0.58%
2018	2017	:	20,201,454	19,596,550	97.01%		516,880	20,113,430	99.56%	88,024	0.44%
2017	2016	:	20,007,493	19,527,803	97.60%		466,856	19,994,659	99.94%	12,834	0.06%
2016	2015		19,984,133	19,129,012	95.72%		843,337	19,972,349	99.94%	11,784	0.06%
2015	2014		19,737,081	19,128,736	96.92%		596,263	19,724,999	99.94%	12,082	0.06%
2014	2013		19,461,911	18,853,042	96.87%		603,042	19,456,084	99.97%	5,827	0.03%
2013	2012		19,120,912	18,350,887	95.97%		763,820	19,114,707	99.97%	6,205	0.03%
2012	2011		19,153,289	18,695,063	97.61%		447,926	19,142,989	99.95%	10,300	0.05%

Notes: (1) Collections in subsequent years include amounts collected by the Trustee's Office after June 30 of each year and amounts collected by the Clerk and Master in Chancery Court.

<sup>(2)</sup> Source is the Anderson County, Tennessee Finance Department.

<sup>(3)</sup> On September 20, 2004, City Council authorized the Anderson County Delinquent Tax Attorney to collect City of Oak Ridge delinquent real property taxes in consolidation with the collection of Anderson County delinquent taxes. As real property becomes eligible for a delinquent property tax sale under Tennessee State law, the City is turning those delinquencies over to the Anderson County Delinquent Tax Attorney for collection.

<sup>(4)</sup> Roane County information is not available.

# Direct and Overlapping Local Option Sales Tax Rates Last Ten Fiscal Years

	Direct Rate	Overlapping Rates				
Fiscal Year	City of Oak Ridge	Anderson County	Roane County			
2012	2.75	2.75	2.50			
2013	2.75	2.75	2.50			
2014	2.75	2.75	2.50			
2015	2.75	2.75	2.50			
2016	2.75	2.75	2.50			
2017	2.75	2.75	2.50			
2018	2.75	2.75	2.50			
2019	2.75	2.75	2.50			
2020	2.75	2.75	2.50			
2021	2.75	2.75	2.50			

Sources: City of Oak Ridge Finance Department and Tennessee

Department of Revenue

Note: The sales tax rates may be changed by a vote of the Oak Ridge City Council, Anderson County Commission, Roane County Commission or by voter referendum

#### Ratios of Outstanding Debt by Type Last Ten Fiscal Years

Fiscal Year	General Obligation Bonds (1)	QZAB Bonds (1)	Notes Payable	Capitalized Outlay Obligations	Capitalized Lease Obligations	Total Outstanding Debt	Debt Per Capita
2021	\$ 62,945,936	\$ -	\$ 7,522,288	\$ 2,679,910	\$ -	\$ 73,148,134	\$ 2,329
2020	39,326,625	509,419	33,432,288	2,920,774	-	76,189,106	2,598
2019	41,124,149	1,018,837	33,507,288	2,508,196	-	78,158,470	2,665
2018	36,251,337	1,528,255	33,507,288	2,508,196	411,754	74,206,830	2,530
2017	35,905,414	2,037,674	33,507,288	-	810,677	72,261,053	2,463
2016	32,913,206	2,547,093	33,507,287	-	1,199,318	70,166,904	2,392
2015	16,353,940	3,056,510	52,487,288	-	121,313	72,019,051	2,455
2014	17,455,229	3,565,929	52,882,287	-	531,707	74,435,152	2,538
2013	17,968,219	4,075,347	53,252,287	-	930,736	76,226,589	2,599
2012	17,968,189	4,075,347	53,252,287	-	851,825	76,147,648	2,596

Notes: (1) Does not include unamortized bond discounts and premiums.

<sup>(2)</sup> FY 2008 is the first year the Schools adopted GASB Statement No. 34.

<sup>(3)</sup> Per Capita after FY 2009 is based upon the 2010 census population of 29,330, and per Capita after FY 2019 is based upon the 2020 census population of 31,402.

<sup>(4)</sup> Personal Income information not available.

# Ratios of General Bonded Debt Outstanding Last Ten Fiscal Years

Fiscal Year	General Obligation Bonds	Percentage of Estimated Actual Taxable Appraised Value of Property	Debt Per Capita
2021	\$62,945,936	0.92%	\$ 2,005
2020	39,326,625	0.53%	1,252
2019	41,124,149	0.61%	1,402
2018	36,251,337	0.55%	1,236
2017	35,905,414	0.58%	1,224
2016	32,913,206	0.54%	1,122
2015	16,353,940	0.29%	558
2014	17,455,229	0.30%	595
2013	17,968,219	0.30%	613
2012	17,968,189	0.32%	613

Notes: (1) FY 2008 is the first year the Schools adopted GASB Statement No. 34.

- (2) Per Capita after FY 2009 is based upon the 2010 census population of 29,330 and per Capita after FY 2019 is based upon the 2020 census population of 31,402.
- (3) See the Schedule of Appraised and Assessed Value of Taxable Property.
- (4) Property Values are for Anderson County Only.

## Demographic Statistics 1980, 1990 and 2000 Census Year Information and Last Ten Fiscal Years

Fiscal Year	(1) Population	Personal Income	(2) Per Capita Income	(2) Median Age	(2) Unemployment Rate	School Enrollment (4)
1980	27,662	\$ 255,707,528	\$ 9,244 (1)	35.0 (1)	5.4% (1)	5,274
1990	27,310	482,321,910	17,661 (1)	39.6 (1)	4.9% (1)	4,432
2000	27,387	679,005,891	24,793 (1)	43.4 (1)	3.2% (1)	4,491
2012	29,330	948,737,510	32,347	(3)	8.6%	4,468
2013	29,330	942,431,560	32,132	43.2	7.4%	4,687
2014	29,330	923,631,030	31,491	43.1	7.0%	4,689
2015	29,330	931,931,420	31,774	43.2	5.7%	4,637
2016	29,330	919,700,810	31,357	43.2	4.7%	4,660
2017	29,330	928,910,430	31,671	42.3	4.8%	4,592
2018	29,330	952,051,800	32,460	40.7	4.2%	4,631
2019	29,330	987,277,130	33,661	41.3	4.0%	4,679
2020	31,402	(3)	(3)	(3)	8.4%	4,820
2021	31,402	(3)	(3)	(3)	5.2%	4,628

(1) Source: U.S. Census Bureau. Statistic is for the City of Oak Ridge.

(2) Source: East Tennessee Development District/Bureau of Economic Analysis and Tennessee Department of Labor and Workforce Development. Statistic is for Anderson County. Information is maintained on a county basis and is unavailable for the City of Oak Ridge as a separate entity in a non-census year. The City comprises approximately 38% of Anderson County.

(3) Data Not Available

(4) Source: Oak Ridge Schools

# Principal Employers Current Year and Nine Years Ago

		2021			2012	
			Percentage of Total City			Percentage of Total City
Employer	Employees	Rank_	Employment	Employees	Rank	Employment
Consolidated Nuclear Services (CNS) (Y-12)	4,700	1	14.21%	4,600	1	13.15%
UT-Battelle (ORNL)	4,500	2	13.61%	4,500	2	12.87%
Bechtel Jacobs Co. LLC (UPF Project at	2,000	3	6.05%	N/A	N/A	N/A
Y-12)						
UCOR	1,600	4	4.84%	1,337	4	3.82%
Methodist Medical Center	1,075	5	3.25%	1,350	3	3.86%
Oak Ridge Associated Universities	787	6	2.38%	1,000	6	2.86%
Oak Ridge Schools	670	7	2.03%	681	8	1.95%
Leidos (formerly part of SAIC)	580	8	1.75%	N/A	N/A	N/A
Science Applications Int'l Corp. (SAIC)	546	9	1.65%	1,000	5	2.86%
Energy Solutions (AKA Duratek, Scientific Ecology Group, Inc.)	473	10	1.43%	678	9	1.94%
Wackenhut-Oak Ridge Team	N/A	N/A	N/A	900	7	2.57%
Sitel (Client Logic)	N/A	N/A	N/A	600	10	1.72%
	16,931		51.20%	16,646		47.60%

Source: Oak Ridge Chamber of Commerce, Tennessee Department of Labor and Workforce Development and Oak Ridge Schools

Notes: The City of Oak Ridge resides in two counties, Anderson and Roane. For the Percentage of Total City Employment, Anderson County's Civilian Workforce was used.

## Full-Time Equivalent School Employees Last Ten Fiscal Years

Fiscal Year	<u>Teachers</u>	Non-Teachers	<u>Total</u>
2012	420.90	260.53	681.43
2013	418.60	243.83	662.43
2014	411.48	237.60	649.08
2015	409.48	242.10	651.58
2016	405.88	246.68	652.56
2017	399.63	260.76	660.39
2018	398.68	264.26	662.94
2019	399.28	268.05	667.33
2020	380.68	289.10	669.78
2021	390.86	279.35	670.21

Source: All numbers taken from appendices of Board of Education approved budgets.

#### Enrollment, Membership, and Attendance Data Last Ten Fiscal Years

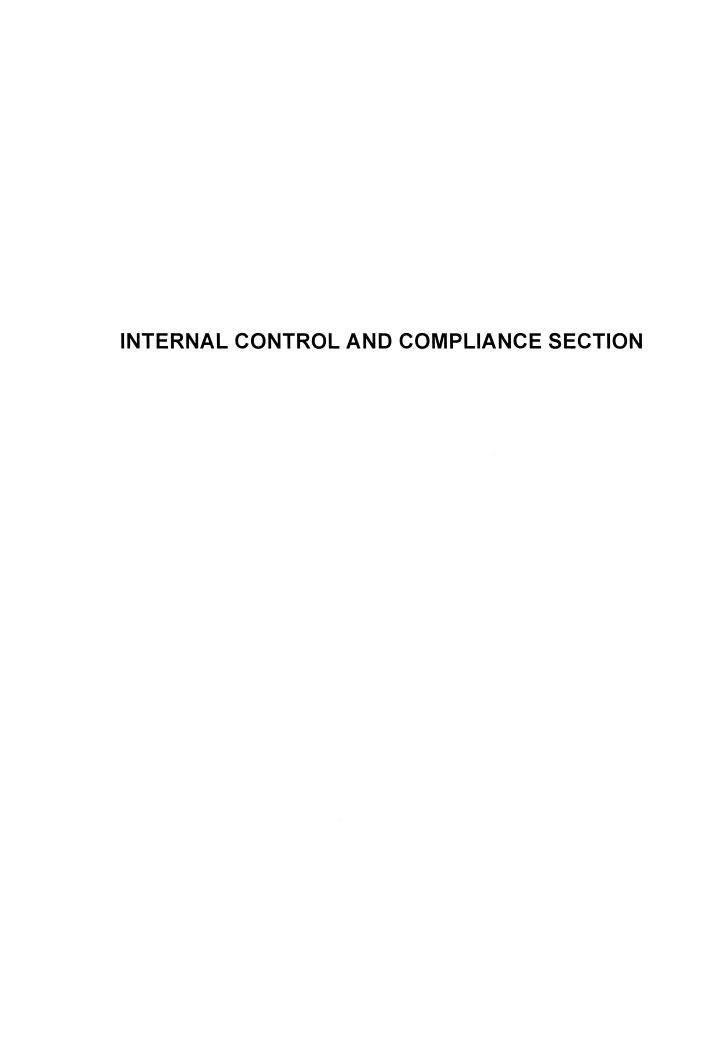
	2012	2013	2014	2015	2016	2017	2018	2019	2020	2021
Enrollment (A)	4,468	4,687	4,671	4,637	4,660	4,592	4,631	4,679	4,820	4,628
Average Daily Membership (A)	4,456	4,438	4,464	4,389	4,403	4,383	4,400	4,446	4,531	4,469
Average Daily Attendance (A)	4,240	4,247	4,212	4,173	4,189	4,193	4,182	4,238	4,383	4,268
Teacher/Pupil Ration (B)	14.0	14.0	11.0	12.5	11.5	11.5	11.8	11.7	12.7	11.8
Number Graduating (B)	347	331	317	293	315	310	279	289	350	386
Avg. Test Scores (ACT) (B)	23.2	23.0	23.3	23.1	23.1	22.9	23.3	21.4	22.7	22.7
Number of Graduated Going to College (B)	295	284	281	278	231	273	247	215	245	220
Number of Free and Reduced Students ( C )	2,171	2,208	1,996	2,308	2,573	2,341	2,253	2,268	2,347	1,945
Number of Student Meals Served (Lunch) ( C )	383,005	372,676	358,029	673,108	352,915	381,713	361,977	376,161	388,122	280,426

Sources of Information:

- (A) Technology Department(B) Instructional Coordinator(C) Food Service Director

### Capital Assets Statistics by Function Last Ten Fiscal Years

Function	2012	2013	2014	2015	2016	2017	2018	2019	2020	2021
Elementary Schools	4	4	4	4	4	4	4	4	4	4
Middle Schools	2	2	2	2	2	2	2	2	2	2
High Schools	1	1	1	1	1	1	1	1	1	1
Football Fields	3	3	3	3	3	3	3	3	3	3
Soccer Fields	1	1	1	1	1	1	1	1	1	1
Track Fields	3	3	3	3	3	3	3	3	3	3
Buses	35	32	30	29	29	27	20	18	7	6



## **BROWN JAKE & McDANIEL, PC**

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MEMBERS
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INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

Board of Education Oak Ridge Schools Oak Ridge, Tennessee

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the governmental activities, the aggregate discretely presented component units, each major fund, and the aggregate remaining fund information of the Oak Ridge Schools (the Schools), Oak Ridge, Tennessee, a special revenue fund of the City of Oak Ridge, Tennessee, as of and for the year ended June 30, 2021, and the related notes to the financial statements, which collectively comprise the Schools' basic financial statements, and have issued our report thereon dated December 16, 2021. Our report includes a reference to other auditors who audited the financial statements of the Oak Ridge Public Schools Education Foundation, Inc. (the Foundation), a discretely presented component unit, as described in our report on the Schools' financial statements. This report does not include the results of the other auditors' testing of internal control over financial reporting or compliance and other matters that are reported on separately by those auditors.

#### Internal Control Over Financial Reporting

In planning and performing our audit of the financial statements, we considered the Schools' internal control over financial reporting (internal control) as basis for designing to audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the Schools' internal control. Accordingly, we do not express an opinion on the effectiveness of the Schools' internal control.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A material weakness is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis. A significant deficiency is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

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Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

#### **Compliance and Other Matters**

As part of obtaining reasonable assurance about whether the Schools' financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the financial statements amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

#### Purpose of this Report

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

CERTIFIED PUBLIC ACCOUNTANTS

Brown Jake & MDaniel PC

Knoxville, Tennessee December 16, 2021

## **BROWN JAKE & McDANIEL, PC**

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INDEPENDENT AUDITOR'S REPORT ON COMPLIANCE FOR EACH MAJOR PROGRAM AND ON INTERNAL CONTROL OVER COMPLIANCE REQUIRED BY THE UNIFORM GUIDANCE

Board of Education Oak Ridge Schools Oak Ridge, Tennessee

#### Report on Compliance for Each Major Federal Program

We have audited the Oak Ridge Schools (the Schools), Oak Ridge, Tennessee's compliance with the types of compliance requirements described in the *OMB Compliance Supplement* that could have a direct and material effect on each of the Schools' major federal programs for the year ended June 30, 2021. The Schools' major federal programs are identified in the summary of auditor's results section of the accompanying schedule of findings and questioned costs.

#### Management's Responsibility

Management is responsible for compliance with federal statutes, regulations, and the terms and conditions of its federal awards to its federal programs.

#### Auditor's Responsibility

Our responsibility is to express an opinion on compliance for each of the Schools' major federal programs based on our audit of the types of compliance requirements referred to above. We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and the audit requirements of Title 2 U.S. *Code of Federal Regulations* Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance). Those standards and the Uniform Guidance require that we plan and perform the audit to obtain reasonable assurance about whether noncompliance with the types of compliance requirements referred to above that could have a direct and material effect on a major federal program occurred. An audit includes examining, on a test basis, evidence about the Schools' compliance with those requirements and performing such other procedures as we considered necessary in the circumstances.

We believe that our audit provides a reasonable basis for our opinion on compliance for each major federal program. However, our audit does not provide a legal determination of the Schools' compliance.



#### Opinion on Each Major Federal Program

In our opinion, the Schools complied, in all material respects, with the types of compliance requirements referred to above that could have a direct and material effect on each of its major federal programs for the year ended June 30, 2021.

#### Report on Internal Control Over Compliance

Management of the Schools is responsible for establishing and maintaining effective internal control over compliance with the types of compliance requirements referred to above. In planning and performing our audit of compliance, we considered the Schools' internal control over compliance with the types of requirements that could have a direct and material effect on each major federal program to determine the auditing procedures that are appropriate in the circumstances for the purpose of expressing an opinion on compliance for each major federal program and to test and report on internal control over compliance in accordance with the Uniform Guidance, but not for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, we do not express an opinion on the effectiveness of the Schools' internal control over compliance.

A deficiency in internal control over compliance exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance with a type of compliance requirement of a federal program on a timely basis. A material weakness in internal control over compliance is a deficiency, or combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a type of compliance requirement of a federal program will not be prevented, or detected and corrected, on a timely basis. A significant deficiency in internal control over compliance is a deficiency, or a combination of deficiencies, in internal control over compliance with a type of compliance requirement of a federal program that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charges with governance.

Our consideration of internal control over compliance was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control over compliance that might be a material weakness or significant deficiencies. We did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

The purpose of this report on internal control over compliance is solely to describe the scope of our testing of internal control over compliance and the results of that testing based on the requirements of the Uniform Guidance. Accordingly, this report is not suitable for any other purpose.

Brown Jake + MC Daniel, PC CERTIFIED PUBLIC ACCOUNTANTS

Knoxville, Tennessee December 16, 2021

# INDEPENDENT AUDITOR'S REPORT ON COMPLIANCE FOR EACH MAJOR PROGRAM AND ON INTERNAL CONTROL OVER COMPLIANCE REQUIRED BY THE UNIFORM GUIDANCE

### ACCOMPANYING SCHEDULE OF FINDINGS AND QUESTIONED COSTS

1.	SUN	MMARY OF AUDITOR'S RESULTS
	A.	An unmodified opinion was issued on the basic financial statements of Oak Ridge Schools for the year ended June 30, 2021.
	B.	Internal control over financial reporting:
		Material weakness(es) identified? yes _X_ no
		Significant deficiency(ies) identified that are not considered to be material weakness(es)? yes _X_ none reported
	C.	Our audit disclosed no instances of noncompliance considered by us to be material to the financial statements.
	D.	Internal control over major programs:
		Material weakness(es) identified? yes _X_ no
		Significant deficiency(ies)) identified that are not considered to be material weakness(es)? yes _X_ none reported
	E.	An unmodified opinion was issued for compliance for Oak Ridge Schools' major programs.
	F.	The audit disclosed no audit findings requiring reporting under Section .510(a).
	G.	We identified the following major federal assistance programs:
		10.553, 10.555, and 10.559 – US Department of Agriculture – School Nutrition Cluster 84.425D – Elementary and Secondary School Emergency Relief Fund 21.019 – Coronavirus Relief Fund
	H.	The threshold for distinguishing between Type A and Type B programs was \$750,000.
	1.	The auditee was determined to be a low risk auditee.
II.	SU	MMARY OF FINDINGS REPORTED AT THE FINANCIAL STATEMENT LEVEL
	Nor	ne
III.	SUI	MMARY OF FINDINGS AND QUESTIONED COSTS FOR FEDERAL AWARDS
	Nor	ne

Summary Schedule of Prior Audit Findings

There were no prior year findings.